

**NOTICE OF DECISIONS AGREED AT THE GMCA MEETING  
HELD ON 26 JULY 2019**

**PRESENT:**

Greater Manchester Mayor	Andy Burnham (In the Chair)
Greater Manchester Deputy Mayor	Baroness Bev Hughes
Bolton	Councillor David Greenhalgh
Bury	Councilor David Jones
Manchester	Councillor Sue Murphy
Oldham	Councillor Sean Fielding
Rochdale	Councillor Allen Brett
Salford	City Mayor Paul Dennett
Stockport	Councillor Elise Wilson
Tameside	Councillor Brenda Warrington
Trafford	Councillor Andrew Western
Wigan	Councillor David Molyneux

**OTHER MEMBERS IN ATTENDANCE:**

Rochdale	Councillor Sara Rowbotham
Rochdale	Councillor Janet Emsley
Tameside	Councillor Leanne Feeley

**OFFICERS IN ATTENDANCE:**

GMCA - Deputy Chief Executive	Andrew Lightfoot
GMCA – Monitoring Officer	Liz Treacy
Office of the GM Mayor	Kevin Lee
Bolton	Tony Oakman
Bury	Geoff Little
Oldham	Caroline Wilkins
Manchester	Joanne Roney
Rochdale	Steve Rumbelow
Salford	Charlotte Ramsden
Stockport	Mark Fitton
Tameside	Steven Pleasant
Trafford	Sara Todd
Wigan	Alison McKenzie-Folan
GMCA	Claire Norman
GMCA	Sylvia Welsh
GMCA	Nicola Ward

## **1. APOLOGIES**

### **RESOLVED /-**

That apologies were received from Councillor Richard Leese (Manchester) – Councillor Sue Murphy attending, Councillor Jenny Bullen (Wigan), Councillor Bev Craig (Manchester), Councillor Mark Aldred (Transport Committee), Eamonn Boylan (GMCA & TfGM), Jim Taylor (Salford) – Charlotte Ramsden attending and Pam Smith (Stockport) – Mark Fitton attending

## **2. CHAIR'S ANNOUNCEMENTS AND URGENT BUSINESS**

### **RESOLVED /-**

That it be noted that the GMCA was the first Combined Authority to virtually eliminate its gender pay gap (0.1%) and that the GMCA record its thanks Eamonn Boylan, Chief Executive Officer, GMCA & TfGM and officers at the GMCA who have enabled this to be achieved.

## **3. DECLARATIONS OF INTEREST**

### **RESOLVED /-**

That it be noted that Councillor Sue Murphy declared a personal interest in relation to items 17 (Skills Investment – Programme & Priorities) and 19 (Devolution of the Adult Education Budget) as the Chair of the LTE Group (Manchester College and Total People).

## **4. GMCA APPOINTMENTS**

### **RESOLVED /-**

1. That the appointment of Councillor David Jones (Leader of Bury Council) to the GMCA, following the resignation of Councillor Rishi Shori be noted.
2. That it be noted that Councillor David Jones had been appointed as portfolio lead for Young People & Cohesion be noted.
3. That the appointment of Councillor David Jones (Bury) as a substitute member to the Health and Social Care Board.
4. That the appointment of Councillor Martyn Cox (Bolton) to the Manchester Growth Company Board be approved.
5. That the appointment of Councillors Jude Wells (Stockport), David Molyneux (Wigan) and David Jones (Bury) as substitutes members to the Joint Health Commissioning Board be noted.

6. That the appointment of Councillor Beth Mortenson and Councillor David Jones (as substitute) by Bury MBC to the Greater Manchester Transport Committee be noted.

**5. MINUTES OF THE GMCA MEETING HELD ON 28 JUNE 2019**

**RESOLVED /-**

That the minutes of the meeting held 28 June 2019 be approved as a correct record, subject to the removal of Councillor Aasim Rashid and the inclusion of Councillor Faisal Rana (Rochdale) to the list of those in attendance at the meeting.

**6. GMCA OVERVIEW & SCRUTINY COMMITTEES – MINUTES OF THE MEETINGS HELD IN JUNE 2019**

**RESOLVED /-**

1. That the minutes of the Economy, Business Growth & Skills Overview & Scrutiny Committee held on 12 July 2019 be noted.
2. That the minutes of the Housing, Planning & Environment Overview & Scrutiny Committee held on 11 July 2019 be noted.
3. That the minutes of the Corporate Issues & Reform Overview & Scrutiny Committee held on 16 July 2019 be noted.

**7. GMCA RESOURCES COMMITTEE - MINUTES OF THE MEETINGS HELD ON 27 JUNE & 12 JULY 2019**

**RESOLVED /-**

1. That the minutes of the GMCA Resources Committee meetings held on 27 June & 12 July 2019 be noted.
2. That the appointment of Steve Wilson as the GMCA Treasurer, as recommended by the GMCA Resources Committee on 12 July 2019 be approved.

**8. GREATER MANCHESTER TRANSPORT COMMITTEE – MINUTES OF THE MEETING HELD 12 JULY 2019**

**RESOLVED /-**

1. That the minutes of the Greater Manchester Transport Committee held 12 July 2019 be noted.

2. That the decision of the GM Mayor to appoint Councillor Mark Aldred as the Chair of the GMC Transport Committee be noted.

**9. GREATER MANCHESTER WASTE & RECYCLING COMMITTEE – MINUTES OF THE MEETING  
HELD 18 JULY 2019**

**RESOLVED/-**

1. That the minutes of the Greater Manchester Waste & Recycling Committee held 18 July 2019 be noted.
2. That the appointment of Councillor Alison Gwynne as the Chair of the GM waste & Recycling Committee, as recommended by the Committee be agreed.

**10. GREATER MANCHESTER LOCAL ENTERPRISE PARTNERSHIP – MINUTES OF THE MEETING  
HELD 15 JULY 2019**

**RESOLVED/-**

That the minutes of the Greater Manchester Local Enterprise Partnership held on the 15 July 2019 be noted.

**11. GREATER MANCHESTER MODEL – WHITE PAPER ON UNIFIED PUBLIC SERVICES FOR THE  
PEOPLE OF GREATER MANCHESTER (KEY DECISION)**

**RESOLVED/-**

1. That the updated version of the White Paper on Unified Public Services for the People of GM, which actively supported the place-led approach to implementation be endorsed.
2. That the significance of the White Paper as part of GMCA's spending review submission be noted.
3. That the points made by stakeholders and localities following the extended local engagement and consultation phase be noted.
4. That it be agreed that through existing GMCA arrangements, political leaders and senior officers take an active role in the decision making around future progress of the model, as set out in the White Paper, in particular agreeing governance structures.
5. That it be noted that implementing the GM Model, as described in the White Paper, does not require, and is not intended for, any transfer of statutory responsibilities from public bodies to the GMCA.

6. That the input and challenge from Stockport MBC politicians to increase political participation in place based working be welcomed.

## **12. GREATER MANCHESTER SCHOOL READINESS PROGRAMME (KEY DECISION)**

### **RESOLVED /-**

1. That it be agreed that the school readiness programme delivery plans for 2019/20 - 20/21 be funded through the £2.1m received from the H&SCP Transformation Fund.
2. That the allocation of the funding to the programme areas outlined in paragraph 5.2 of the report be approved.

## **13. IMPLEMENTING THE GREATER MANCHESTER FIVE YEAR ENVIRONMENT PLAN (KEY DECISION)**

### **RESOLVED /-**

1. That the release £1m from the retained business rates reserve (over 19/20-21/22) to support the implementation of the 5 Year Environment Plan be agreed.
2. That authority be delegated to the GMCA Treasurer, in consultation with the Portfolio Lead and Lead Chief Executive for Green City Region, for individual expenditure decisions within this £1m, including approval of any consequent grants to districts from this money where appropriate.
3. That the findings of the Intergovernmental Panel on Climate Change (IPCC) report 'Global warming of 1.5°' published on 8 October 2018, be noted in particular:
  - That human activities were estimated to have already caused approximately 1.0°C of global warming above pre-industrial levels
  - That if we continue at the current rate, we are likely to surpass the Paris Agreement target of 1.5°C as early as 2030
  - That at the current level of commitments, the world was on course for 3°C of warming with irreversible and catastrophic consequences for humans and the natural world
4. That the GMCA believed that:
  - The impacts of global temperature rise above 1.5°C, were so severe that Governments at all levels must work together and make this their top priority

- As well as large-scale improvements in health and wellbeing around the world, bold climate action could deliver economic benefits in terms of new jobs, economic savings and market opportunities
  - As urban populations increased, greater consideration of how urban systems could develop sustainability would be required
5. That the GMCA declare a ‘climate emergency’ to support the delivery of the GM 5 Year Environment Plan.
6. That it be agreed to establish a Green City Region Board and Partnership Group, building on the existing Low Carbon Hub Board, with a remit to:
- Monitor progress against the carbon budgets set out in the 5 Year Environment Plan and to achieve a challenging target date of 2038 for carbon neutrality or earlier if possible
  - Take a mission based approach to achieving this target date as part of our Local Industrial Strategy agreed with Government, and to ensure we maximise the economic opportunities presented by the move to carbon neutrality
  - Consider systematically the climate change impact of each area of the GMCA’s activities
  - Make recommendations and set an ambitious timescale for reducing these impacts in line with the tasks set out in the 5 Year Environment Plan
  - Assess the feasibility of requiring all report risk and procurement assessments to include Carbon Emission Appraisals, including presenting alternative approaches which reduce emissions wherever possible
  - Report to GMCA every six months on progress and actions required to take to address this emergency and how it will work with GM Districts to develop a Mission Based Approach to implementation
7. That it be agreed to task a director level officer with responsibility for reducing as rapidly as possible, the carbon emissions resulting from the GMCA’s activities.
8. That it be agreed to equip staff, particularly those involved with buildings, energy and transport management and procurement of goods and service, with an awareness of the CO<sub>2</sub> costs and impacts of everyday activities, and the ability and motivation to reduce emissions.
9. That it be agreed that reducing emissions from aviation was an important international issue which has been accounted for prior to setting GM’s carbon reduction targets.

Since 2015, Manchester Airport's direct emissions, including those from the airports terminals, infrastructure and owned vehicles, have been carbon neutral. There was a long-term plan to reduce emissions from UK aviation – the Sustainable Aviation Carbon Roadmap. In the future, the aviation industry would be a significant buyer of 'market-based measures' for carbon capture and storage. GM will work with Manchester Airport and others to explore the opportunity to provide local carbon sequestration credits, building upon our aspiration of a green economy with enriched habitats.

10. That tackling climate change was everybody's responsibility.
11. That it be noted that the work of the GM Pension Fund (GMPF) in addressing Climate Change, more specifically to become 100% net carbon neutral by 2050 at the latest, was aligned with the additional recommendations tabled at the meeting.
12. That it be noted that the GMPF does not hold any direct holdings in fracking.
13. That the GMCA agree that the recent activity of Fossil Free GM in attacking Guardsman Tony Downes House, GMPF offices, was disappointing and unacceptable, notwithstanding the cost to the public in responding to the incident.
14. That the GMCA record its thanks to Councillor Brenda Warrington for her work as Chair of GMPF in supporting the work to address climate change.
15. That it be agreed that the Mayor would write to the Prime Minister to inform them that GMCA has declared a climate emergency, with a request from Government to provide the resources and powers necessary to deal with it.
16. That the GMCA record its thanks to Councillor Andrew Western for his work on the Green City Region Agenda, and the implementation of the 5 Year Environment Plan which would be a significant contributor towards the achievement of the Government's low carbon targets.

#### **14. CLEAN AIR UPDATE**

##### **RESOLVED /-**

1. That the report be noted.
2. That the additional information requested in response from Government to the submission of the Outline Business Case (OBC) was largely already included in the OBC.
3. That it be noted that correspondence with the new Secretary of State had already begun.
4. That it be noted that work will continue to press for meetings with Ministers with a view to seeking Government funding to deliver the Clean Air Plan in a managed way so that there was no impact on small businesses and individuals.

## **15. VOLUNTARY SECTOR COMMUNITY & SOCIAL ENTERPRISE ACCORD UPDATE**

### **RESOLVED /-**

1. That the update provided on progress made to deliver the GM VCSE Accord be noted.
2. That the development of the VCSE Policy Paper be noted.
3. That the role of the Voluntary Sector & Community Enterprises in delivering and responding to the needs of the community be acknowledged.
4. That the proposal to review GMCA investment with VCSE organisations in the light of the evolving GM policy context, including the grant funding which goes into VCSE infrastructure organisations at a GM level, with report to be submitted on completion of this review, be approved
5. That it be noted that the deadline for the call for evidence by the GM Co-Operative Commission to inform the Co-operative model for GM was the 1 September, with evidence still required for transport and housing.
6. That the arrangements for Phase 2 of a 'Bed Every Night' programme would be made available following the next meeting of the Homelessness Programme Board.

## **16. BREXIT PREPARATIONS UPDATE REPORT**

### **RESOLVED /-**

1. That the report and the increased likelihood of a 'No Deal' announcement and the detrimental impact on the residents of GM and the preparedness work underway be noted.
2. That clarification be sought on funding as soon possible, in particular the Shared Prosperity Fund as a replacement for European Funding, particularly to deal with any economic shock that may occur as a result of Brexit.
3. That GM should push for a Devolution Agreement that was fit for purpose to deal with repatriation and those powers that were returning to the UK. Those powers need to be devolved and not held centrally by Government.
4. That the update on the work of a cross-party group undertaken with the LGA be noted.
5. That future Brexit reports have a specific details on the impact of 'No-Deal' Brexit on residents and businesses.

## **17. SKILLS INVESTMENT – PROGRAMME & PRIORITIES**

**RESOLVED /-**

1. That the proposed programme and priorities identified for an “Investment Pot for Skills” be approved.
2. That authority be delegated to the Lead Chief Executive for Skills in consultation with the Skills Portfolio Lead to approve the development of a prospectus.
3. That authority be delegated to the GMCA Treasurer, in consultation with the Skills Portfolio Lead and Chief Executive, to approve individual investment decisions following commissioning.

## **18. NIGHT TIME ECONOMY BLUEPRINT**

**RESOLVED /-**

1. That the content of the Night-time Economy Blueprint be agreed.
2. That the contents of the Night-time Transport Survey be noted.
3. That the GMCA record its thanks to Sasha Lord and GMCA members and officers for progressing work on the Blueprint.
4. That the panel be requested to look at ways to encourage night time employers to sign up to the Good Employment Charter.

## **19. DEVOLUTION OF THE ADULT EDUCATION BUDGET (KEY DECISION)**

**RESOLVED /-**

1. That the conclusion of the Adult Education Budget commissioning process and the selected providers be noted.
2. That the significant flexibilities that the devolution of the Adult Education Budget has enabled GM to introduce, to improve outcomes for GM resident, as set out in the report, be welcome, including:
  - Ensuring free education and training for all residents without a first level 2 qualification
  - Providing free learning for employed residents earning below the national living wage
  - Providing funded units of advanced training and education at level 3
  - Providing free British Sign Language (BSL) provision for residents for whom BSL is their first language, bringing BSL into line with entitlements around English

- Testing the impact of packages of wraparound support for priority sectors, including licence to practice (LTP) where it is linked to a job outcome
- Ensuring that all providers delivering GMCA funded AEB provision (including colleges) are Good or Outstanding
- Better aligning adult skills provision and employment support for residents
- Ensuring value for money and maximising the funding going to front-line delivery

## **20. GMCA CAPITAL UPDATE 2019/20 (KEY DECISION)**

**RESOLVED /-**

1. That the current 2019/20 forecast compared to the 2019/20 capital budget be noted.
2. That the giving of grants to GM Districts where applicable be approved.
3. That the revised budget for the Clean Bus Fund following award of grant allocations for 2019/20, as detailed in paragraph 5.6 of the report, be approved.
4. That Full Approval for the Salford Bolton Network Improvement Salford Delivery Package 4 Pendleton town centre and the associated release of funding of £2.823 million from the Local Growth Deal to enable the delivery of the scheme as detailed in section 7 be granted.
5. That the addition to the Capital programme of four schemes within the Growth Deal minor works programme, as detailed in section 9 of the report, be approved.
6. That the transfers to GM Districts for the Highways Maintenance, National Productivity Fund and Pot-Hole Funding, as detailed in paragraph 10.4 of the report, be approved.
7. That the addition to the Capital programme for Homes Communities Agency Empty Homes Programme, as detailed in paragraph 11.5 to 11.6 of the report, be approved.
8. That the revised budget for the Pankhurst Centre, which will now be spent in 2019/20 and 2020/21, as detailed in paragraph 11.18 of the report, be approved.
9. That the decision that has been taken by the LEP board in July with regards to management of Local Growth Deal be approved and authority be delegated to the GMCA Treasurer the authority to amend the funding sources and allocations as set out in Para 11.19, including approval of any consequent grants to districts from this money where appropriate.

## **21. GMCA REVENUE UPDATE 2019/20 (KEY DECISION)**

**RESOLVED /-**

1. That the Mayoral General forecast revenue outturn position for 2019/20 which shows an underspend against budget of £1.6 million be noted.
2. That the Mayoral General – Fire forecast revenue outturn position for 2019/20 which shows an underspend against budget of £1.8 million be noted.
3. That it be noted that the Mayoral General – Fire forecast does not incorporate the potential outcomes of the decision making process on the Programme for Change Outline Business Case.
4. That the GMCA General budget forecast revenue outturn position for 2019/20, which was in line with budget, be noted.
5. That the Transport forecast revenue outturn position for 2019/20, which was in line with budget, be noted.
6. That the GM Waste forecast revenue outturn position for 2019/20, which was in line with budget, be noted.
7. That the TfGM forecast revenue outturn position for 2019/20, as detailed paragraph 4.1 of the report, be noted.
8. That the increase to the Mayoral General – Fire budget of £0.8 million, as detailed in paragraph 3.8 of the report, be approved.
9. That the increase to the GMCA General budget of £24.6 million, as detailed in paragraphs 3.9 – 3.27 of the report, be approved.
10. That the increase to the Transport budget of £5 million, as detailed in paragraph 3.29 of the report, following confirmation of grant balances in earmarked reserves, be approved.
11. That the adjustment to the Transport Levy, as detailed in paragraphs 3.30 – 3.33 of the report, following the Transport Order approval in April 2019, be approved.
12. That it be agreed that the grants payable to GM Districts would be reduced by the same value of the Transport levy adjustment.
13. That the refunds to GM Districts in regards to Waste, as detailed in paragraph 3.35 of the report, be approved.
14. That the disbursement of £0.85 million between the 10 GM Districts for the Controlling Migration Fund, as detailed in paragraph 5.1 of the report, be approved.

## **22. CONCESSIONARY PASS UPDATE (KEY DECISION)**

**RESOLVED /-**

1. That the proposal to introduce an annual charge of £10 for 'older people', as defined in paragraph 1.14 of the report, to access the enhanced (Metrolink and train only) local concessionary travel scheme within GM be approved.
2. That it be noted that this proposal does not change any person's eligibility for the statutory English National Concessionary Scheme (ENCTS) under the Concessionary Bus Travel Act 2007 that allows free off-peak travel on all local bus services anywhere in England from 09:30 until 23:00 on weekdays and all day at weekends and on Bank Holidays, or the local enhancement that extends the statutory scheme to midnight on weekdays in GM.
3. That it be noted that this was forecast to generate an annual income of c£1.25 million that will be ring fenced for investment in transport services, including, in particular, the bus network and the continued provision and enhancement of local concessionary travel schemes.
4. That it be noted that a detailed delivery plan will be developed. The plan would include an assessment of the development and implementation costs associated with the proposal that would be funded from a top slice from the first year's (2019/20) income and from existing budgets, with the final allocation being determined in consultation with the GMCA Treasurer.
5. That it be noted that, based on an initial assessment, it was considered that January 2020 was the earliest date that the proposal could be implemented.
6. That authority be delegated to the Chief Executive Officer, GMCA & TfGM and the TfGM Director of Finance and Corporate Services, in consultation with the GMCA Treasurer to approve the required decisions to ensure the delivery of the proposal, including any updates required to the Local Concessionary Travel Scheme.
7. That it be agreed that there was still some work to be undertaken on the public messaging to avoid any confusion.

## **23. GREATER MANCHESTER RAIL PROSPECTUS**

**RESOLVED /-**

1. That the development of the GM Prospects for Rail be endorsed.
2. That authority be delegated to the Chief Executive Officer, GMCA & TfGM, in consultation with the GM Mayor to approve the final draft of the prospectus.

## **24. HS2 PHASE 2B DESIGN REFINEMENT CONSULTATION – GM RESPONSE APPROACH**

**RESOLVED /-**

1. That the contents of the report be noted.
2. That authority be delegated to the Chief Executive Officer, GMCA & TfGM, in consultation with the GM Mayor and the lead planning authority to approve the final response to the consultations.

## **25. GREATER MANCHESTER INVESTMENT FRAMEWORK / GREATER MANCHESTER HOUSING INVESTMENT FUNDS – DELEGATION OF AUTHORITY**

**RESOLVED /-**

1. That authority be delegated to the GMCA Chief Executive Officer and GMCA Treasurer, in consultation with the GM Mayor and the Portfolio Lead for Investment and Resources, to approve GM Investment Framework funding and approve any urgent variations on amounts and terms for already approved loans during the period 27 July to 26 September 2019.
2. That authority be delegated to the GMCA Chief Executive and the GMCA Treasurer, in consultation with the GM Mayor and the Portfolio Lead for Planning, Housing & Homelessness, to approve GM Housing Investment Loan Fund funding and approve any urgent variations on amounts and terms for already approved loans during the period for the period 29 July 2019 to 26 September 2019.
3. That it be noted that recommendations approved under the delegation would be subject to the usual due diligence processes and would be reported to the GMCA at the next available meeting.

A link to the full agenda and papers can be found here:

[https://www.gmcameetings.co.uk/meetings/meeting/724/greater\\_manchester\\_combined\\_authority](https://www.gmcameetings.co.uk/meetings/meeting/724/greater_manchester_combined_authority)

This decision notice was issued Tuesday 30 July 2019 on behalf of Julie Connor, Secretary to the Greater Manchester Combined Authority, Churchgate House, 56 Oxford Street, Manchester M1 6EU. The deadline for call in of the attached decisions is 4.00pm on Tuesday 6 August 2019.

### **Call-In Process**

In accordance with the scrutiny procedure rules, these decisions would come into effect five days after the publication of this notice unless before that time any three members of the relevant Overview and Scrutiny Committee decides to call-in a decision.

Members must give notice in writing to the Chief Executive that they wish to call-in a decision, stating their reason(s) why the decision should be scrutinised. The period between the publication of this decision notice and the time a decision may be implemented is the 'call-in' period.

Decisions which have already been considered by an Overview and Scrutiny Committee, and where the GMCA's decision agrees with the views of the Overview and Scrutiny Committee may not be called in.