Application Number Date of Appln Committee Date Ward

122523/FO/2019 26th Feb 2019 27th Jun 2019 Piccadilly Ward

**Proposal** Erection of part 17 (plus mezzanine level), part 6 storey building and the

conversion with single-storey rooftop extension of the existing building at 1 & 3 Back Turner Street (comprising 13 x 1-bedroom, 1 person apartments, 9 x 1-bedroom, 2 person apartments, 24 x 2-bedroom, 3 person apartments, 13 x 2-bedroom, 4 person apartments, 6 x 3-bedroom, 6 person apartments (65 total)) above ground floor commercial floorspace (Class A1 (Shop), A2 (Financial and Professional Services), A3 (Café and Restaurant), A4 (Drinking Establishment) B1 (Office) and D2 (gym and cinema) use with associated landscaping and other works following demolition of existing buildings at 30 & 32

Shudehill and 1 & 3 Nicolas Croft.

**Location** Land Bound by Back Turner Street, Shudehill, Soap Street And High

Street, Manchester, M4 1EW

**Applicant** Mr Simon Ismail Salboy Limited, C/o Agent,

**Agent** Miss Ellie Philcox, Euan Kellie Property Solutions, Landmark House,

Station Road, SK8 7BS

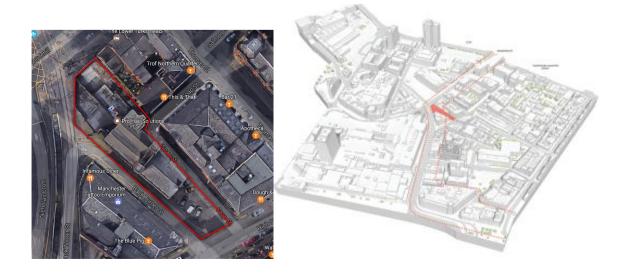




Application site plan and images

# **DESCRIPTION OF SITE AND CONTEXT**

The site measures 0.16 ha, and is bounded by High Street, Back Turner Street, Nicholas Croft, Shudehill and Soap Street. The site is wider at Shudehill than at High Street.



It contains: 30-32 Shudehill, and 1 Nicholas Croft, which are one storey vacant shops; 3 Nicholas Croft, a one storey shop; and, 1-3 Back Turner Street, a five storey warehouse which is in a poor state of repair. 5 Back Turner Street was demolished in 2018 owing to its dangerous condition. Around a third of the site is cleared and untreated. The exposed gable walls of 1-3 Back Turner Street, its poor and dilapidated condition and the remaining buildings give the site a poor appearance.

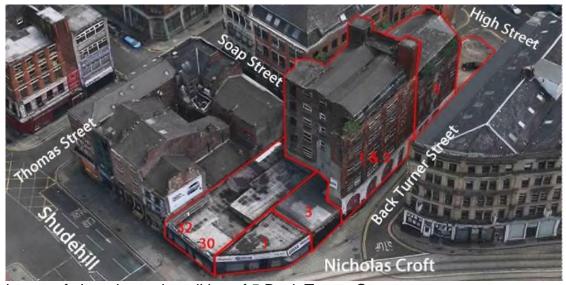


Image of site prior to demolition of 5 Back Turner Street

30-32 Shudehill was built in the early-19th century as a pair of 3 storey shops, which were later converted to commercial and warehouse. 1 & 3 Nicholas Croft was previously a four-storey warehouse built in the early-19th century. These buildings were semi-derelict by the 1930s and the top two and three floors respectively were removed around 1960, leaving only the ground floor shop floor remaining. Little historic fabric remains following successive 20<sup>th</sup> century re-fits. 1 & 3 Back Turner Street was five storeys and built in the early 1920s as an extension to 5 Back Turner Street. It has a simplified Edwardian Baroque style, with glazed buff terracotta detailing, such as pilasters, capitals and cartouches and along the ground floor plinth. The quality of materials and design on Soap Street, was basic. All original sash windows and doors have been replaced and it was extensively refurbished in the 1990s. It is a Non Designated Heritage Asset. The cleared area fronting High Street has been used as a surface car park.

Soap Street is narrow and contains the rear elevations of buildings on Thomas Street and High Street, which have bar and restaurant uses on the ground floor with residential above (these buildings which include the 4 storey Jewel House(High Street) and 10-20 Thomas Street (also 4 storeys) are the closest apartments to the site. On the opposite side of High Street are four and five storey, traditional brick warehouses that have been converted to commercial and residential uses. Basil Chambers to the south and southwest, is a five to seven storey, stone and cast iron office building with ground floor Commercial.

On Shudehill buildings range in height from the more domestic 2 and 3 storey Victorian Buildings to the more modern Transport Interchange and Crown Plaza Hotel at 10 storeys.

The site is in the Smithfield Conservation Area and adjacent to the Shudehill Conservation Area. The following grade II listed buildings are nearby: 75-77 High Street, the Hare and Hounds (29 Shudehill), CIS Building (Miller Street), 9-19 Thomas Street and 79 High Street which together form the remains of a former fish market, 10-20 Thomas Street and 1-33 Thomas Street.



The Northern Quarter includes a variety of uses including: digital, media and technology-based companies; creative and cultural industries; a large number of homes, offices, hotels, serviced apartments, retail and independent bars and restaurants. Its many independent businesses define the Northern Quarter. There are more mainstream leisure and food and drink related uses within and around the Printworks to the west. Many listed buildings in the NOMA estate have been or are being refurbished for office accommodation.

Buildings within the Smithfield Conservation Area are generally more modest however, buildings to the south and west are larger and include Debenhams at 7 storeys, Afflecks Palace at 5 storeys, The Birchin 9 storeys, The Lighthouse/ Pall Mall 15 to 20 storeys, 25 Church Street 9 storeys, Red Lion Street 11 storeys approved and Tib Street Car Park 9/10 storeys. Similarly at its north east and west boundaries are One Smithfield Square 10 storeys, Crowne Plaza 10 storeys. Oxid House (13 storeys) and The Astley (9 to 15 storeys) are larger buildings and indicate a changing context around the fringes of the Northern Quarter around the major transport corridors and to the north.

The urban grain around this area is varied. It is much finer adjacent to the High Street and principle Northern Quarter facing parts of the site with its grid of intersecting streets. Buildings around High Street closest to the site are generally between 2 and 7 storeys with 3 and 4 storeys being the predominant building height. Beyond this building heights increase and the west part of High Street dominated by the Arndale Centre.

Shudehill has a mix of large buildings such as the Arndale Centre, Printworks, buildings within the Co-op Estate (CIS Tower 26 storeys and New Century Hall 14 storeys), 1 Angel Square (15 Storeys), 25 Rochdale Road 15 (storeys) and the Shudehill Transport Interchange along with some Victorian Buildings ranging from 2 to 6 storeys.

NOMA includes a 35 storey building at the junction of Shudehill and Miller Street and a 40 storey tower is proposed as part of Angel Meadows. A 31 storey building has been approved within New Cross at the corner of Rochdale Road and Swan Street. The northern arc around the city centre is a focus of investment and regeneration.

The Shudehill Metrolink stop is immediately opposite the site and Victoria and Piccadilly stations are nearby. There are two multi storey car parks nearby. The Site is within Flood Zone 1 which means there is less than a 0.1% (1 in 1000) chance of flooding occurring each year



#### **DESCRIPTION OF DEVELOPMENT**

The application proposes 65 apartments in a development that has three distinct components which are described within this report as Buildings A, B and C. 30 & 32 Shudehill and 1 & 3 Nicolas Croft would be demolished.

<u>Building A</u> fronts Shudehill and would be 17 storeys with 44 apartments including 5 one-bed, 1 person, 5 one bed 2 person 21 two bed, 3 person and 10 two bed, 4 person. Duplex apartments on the upper floors would have double height spaces and the building would have an angular 'butterfly' roof.

The height of this Building would be 58.18m above pavement level.

Building B would compromise the conversion and extension of 1&3 Back Turner Street to provide 13 apartments (eight 1 bed 1 person, four 1 bed, 2 person and one 2-bed, 4 person apartments). Due to limited floor to floor heights, the fifth floor would be replaced with a one storey extension. As much of the existing building fabric as possible would be retained. There would be cycle stores and plant equipment in the basement.

The new glazed roof storey would sit below the existing parapet line and have a roof terrace, set back from the building line, which would physically link it to the 17 storey element.

<u>Building C</u> at High Street would be 6 storeys and contain 8 duplex apartments with three 2-bed/3 person, two 2-bed/4 person and three 3-bed/6 person. This block would be set back from the High Street frontage where a 'pocket' park would be created.

The homes would be for open market sales. There would be commercial space on the ground floor of building A and building C, for use classes A1 (Shop), A2 (Financial and Professional Services), A3 (Café and Restaurant), A4 (Drinking Establishment) B1 (Office) and D2 (gym and cinema).

The 17 storey building would be clad in triple glazing which would be diffused to allow different amounts of light to pass through. There would be pressed bronze coloured polyester powder coated panels at level 2 facing the Lower Turks Head.

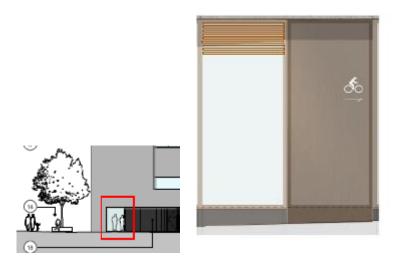
The High Street component would be built of red brick with different bonding patterns and features, pressed bronze metal cladding at roof level, artisan metalwork, pre-cast stone dressings and floor to ceiling glazing at ground floor level. The windows would appear as glazed boxes, expressing a modern interpretation of a bay window with metal door openings for ventilation and an oriel window on the top level overlooking High Street.

1 & 3 Back Turner Street would be refurbished and repaired and its internal layout and character retained where possible. The building and windows would be repaired or, where necessary, replaced to match the existing. The external escape stair would be repaired and restored as a decorative feature.

The apartments would comply with or exceed the Residential Quality Guidance (RQG) space standards. Many apartments could be adapted to meet the changing needs of occupants over time, including older and disabled people.

The footway on the south side of Back Turner Street would be widened to 2000 – 2282mm. The street would be surfaced in the same material to create a shared space, with the carriageway and footway delineated by a small drop kerb. Soap Street would be resurfaced and new kerbs installed. The penthouses would have a green roof and a tree would be planted in the 'pocket' park and 2 street trees are proposed on Shudehill.

Fume extraction would be in the ceiling void of each commercial unit, connected to louvres integrated into the design. Restaurants would require a kitchen extract system that would have carbon filters to prevent the discharge of cooking odours.



66 secure cycle spaces would be provided in two ground floor stores. There would be 3 bin stores, a plant room, a substation and residents storage on Soap Street. Further plant would be located at roof level within building A.

No on site parking is proposed but multi storey car parks are nearby where contract parking could be available to residents. A Framework Travel Plan has been prepared. Servicing would mainly be from Soap Street, with the retail units served via their main entrance on Back Turner Street and Shudehill.

Refuse storage would comply with 'GD 04 Waste Storage and Collection Guidance Version: 6.00' and provides 0.43sqm of space for each apartment. The apartments would have their own waste separation bins. The refuse strategy would require at least two collections per week. It is envisaged that the development would be part serviced by The Council (one collection every two weeks) and part serviced through a separate contract three times every two weeks.

In support of the application the applicants have stated the following:

- The Proposed Development seeks to promote a high quality residential-led development which will encourage multiple benefits from land that has been previously developed (brownfield land) and is not of a high environmental value, as well as the re-use of an existing building; The proposals will deliver 65 new residential units, in a mix of apartments types, which will contribute positively to one of the City Council's strategic policy objectives that is, to significantly increase high quality housing provision at sustainable locations throughout the City (Core Strategy Policy SO3) and will also accord with Core Strategy Policy CC3 'Housing' and Policy H1 'Overall Housing Provision' as well as the emerging City Centre Strategies;
- The high quality residential units will exceed the standards as set out within the Manchester Residential Quality Guidance and the units will provide good levels of Storage; The Proposed Development responds positively to the characteristics of the objectives of the Residential Growth Strategy, the

Strategic Plan for Manchester City Centre and will also make a positive contribution to the objectives of other city centre and sub-city centre strategic regeneration frameworks;

- The Proposals will lead to economic growth through the contribution to the regeneration of this part of the city through the provision of new homes. The Proposed Development will also result in the creation of temporary and permanent job opportunities, making an important employment and GVA contribution to the city;
- The development is in a highly accessible location, in Manchester City Centre.
   There is an exceptionally high level of public transport provision in the vicinity of the Site, with a high number of destinations served. Additionally, there is a wide range of amenities within walking and cycling distance of the Site;
- The application is supported by a comprehensive suite of technical documents and pre- application consultation has been undertaken by the applicant prior to submission, with adjacent landowners and residents and Manchester City Council;
- There are a number of factors associated with the retention of the 1920's Warehouse building which affect the viability of the development, including as a result of the practicalities of the wider delivery of the proposals which, alongside considerations of impact on residents, the character of the Conservation Area and adjacent listed buildings and site context have driven the proposed height of Building A.

This planning application has been supported by the following information

- Planning Statement;
- o Tall Building Statement;
- Statement of Community Involvement;
- Air Quality Assessment;
- o Broadband Connectivity Assessment;
- Archaeological Assessment;
- Construction Methodology Report;
- Crime Impact Assessment;
- Design and Access Statement;
- Ecological Survey Report;
- Energy and Environmental Statement;
- Ground Conditions Report
- Transport Statement;
- Travel Plan;
- TV Reception Impact Study;
- Ventilation Strategy;
- Waste Management Strategy:
- Sunlight / Daylight Assessment

- Wind Impact Assessment
- Strategy for: External Advertising, Outdoor Seating and Tenants Operating Requirements;
- o Feasibility Report; and,
- Viability Assessment.

#### CONSULTATIONS

**Publicity** – The occupiers of adjacent premises have been notified and the application has been advertised in the local press as a major development, a public interest development, development affecting the setting of a conservation area and the setting of listed buildings and a development affecting a public right of way. The occupiers of adjacent premises were notified about the application and 29 letters of objection have been received.

Whilst some residents were supportive of the retention of the warehouse building at 1-3 Back Turner Street and the form of the 6 storey build element a common theme of all the objections was that the height and proposed materials for the 17 storey block are considered to be contextually inappropriate.

The comments received relate to concerns about, design and scale, impact on the historic environment, impact on amenity and living conditions (sunlight / daylight levels and privacy) and traffic, highways and parking provision related impacts and as summarised as follows.

# **Design and Scale**

- The glass tower is too tall given the character of the surrounding area and would over dominate the areas historic buildings.
- Glass towers are economically, environmentally and socially disastrous.
- The proposals would not fit into an established street pattern with the scale of development proportions and materials of major concern.
- The previous proposal was refused on the basis that "the height of the building on Shudehill would have an unacceptable relationship to its context and would be over dominant in the street scene. This would have a harmful effect on the Smithfield Conservation area". Yet the new proposed development has ignored this and gained height.
- The site is particularly narrow and awkward 65 units on the site appears excessive and this site demands a more sympathetic use.
- There is no reason to approve an application which does not respect the general scale, in terms of height, of the conservation area within which it is located.

- How can the developers think that a taller building has a chance of being accepted when the principle reason for objection and refusal on this site previously related to issues with the height.
- There is no visual interest or relief to the High Street façade and given the high level of footfall more active façade is required here.
- Referring to a bench and tree as a "pocket park" is perhaps pushing things a
  bit. The scheme could be stepped back further and an actual landscaped
  space installed and this is therefore a missed opportunity.
- There is no place for a building of more than 6 or 7 storeys in this part of the Northern Quarter.
- Many residents have made their homes in this area of the Northern Quarter partly because of the unique history reflected in its architecture. Allowing this proposal to materialise would be scornful to potentially hundreds of residents who have chosen to live here for the same reason.
- Tall buildings are appropriate within growing cities such as Manchester but in the right locations away from historic areas such as the Northern Quarter.
- A press release from the developer referred to viability of the site as a
  justification for this increased height surely that is not the concern of the
  planners, and if one is to speculate on property purchase with a view to
  development then the risk is the developers alone.
- The proposals represent greedy development which would swamp the areas Victorian Character.
- Unlike other cities where a proportion of development has to be given over to greenspace in exchange for height, this development gives nothing to the area and takes away character, light and the opportunity for a better form of development.
- Whilst Shudehill may be a less than desirable streetscene at present, this should not be seen as a free pass to build something completely out of keeping with the area.
- The proposed development would make a mockery of the Conservation Area and its heritage, hacking away at the skyline without impunity.
- On almost every level of consideration, this enormous development flouts the very guidelines that Manchester Council has established to ensure such areas are protected.

# Impacts on Heritage

- The developers should be punished for allowing 1-3 Back Turner Street to get in such a state that it had to be demolished:
- The integrity of the Conservation Area would be diminished by the alien façade of the glazed tower.
- The proposals would damage views within and in to the Conservation Area rather than protect them with the tower element having an overbearing impact.
- There are no buildings of this height within this part of the Conservation Area and the proposals would compromise the character that the existing heritage which defines its interest for visitors to the city purely to support developer profit.
- The proposals would set a disturbing precedent for the Conservation Area, this unique neighbourhood with its village feel and unique character of the Northern Quarter adversely impacting on its charm and history.
- The local area is characterised by low-rise (typically 4-5 storey) brick and stone buildings, some of which are listed. The area's character emanates from the collection of buildings of similar style, which this proposal would break and detract from. The applicant's own heritage assessment states "...should be developed with buildings which contribute to the character of the conservation area." The next section 2.32 goes on to specifically state that "traditional materials should be used in preference to... glass", and that the "main criterion... is about fitting into an established street pattern with the scale of development proportions and materials of major concern". At 18 stories and the tower wholly faced in glass, this proposal clearly breaks this criteria.
- The building design has no clear relationship with the surrounding buildings, which are no higher than seven storeys and are mainly historic red-brick/stone buildings in this conservation area, resulting in a poor aesthetic and reducing the desirability and historic integrity of the area.
- Since the previous refusal one building on the site was rapidly demolished.
   Why was action not taken sooner to make repairs? A cynic would say it was deliberately allowed to decay.
- Any building in this location should be in red brick rather than grey/ sand brick to be in keeping with the surrounding buildings.
- The proposed design would completely obscure views of the period buildings from Shudehill, and would become an unwelcome eyesore that does not represent the area, it's people or heritage

- Within the Smithfield Conservation Area the predominant materials are solid, traditional materials and policy for the Conservation Area advocates the use of these materials in preference to large expanses of cladding, concrete and glass.
- The proposed development is contrary to Manchester's Core Strategy as it
  would not complement or take advantage of the distinct historic and heritage
  features the districts and neighbourhood nor does it preserving or, enhance
  the historic environment or its character and setting.
- The Townscape, Visual and Heritage Assessment of the application notes that the proposed construction is designed "to bridge [the] change in urban context from Shudehill and Nicholas Croft to the west and the Northern Quarter and Smithfield conservation area to the east." This is plainly an admission that the proposal is not at all in keeping with the heritage of the area. A building cannot act as a bridge between a modern development and a heritage area. It is either in keeping with the heritage area or it is not and it is clear that a 17-storey glass building would not "complement" or "take advantage" of the distinct historic features that the Smithfield Conservation Area and the Northern Quarter more widely have to offer.
- The constructing a 17-storey glass structure in a conservation area cannot in any way be highly positive for the nearby heritage assets.
- The Council needs to start leading by example and start prioritising history over profit.
- This is nothing but the start of encroachment into the only bit of Manchester with any character left.

# Impacts on Amenity and living conditions of adjacent residents

- The glass to the tower element is not accurately shown, and would undoubtedly cause overshadowing to the surrounding area.
- The proposed development would cast a literal and metaphorical shadow of the heritage of the NQ and Shudehill area.
- The size and elevation of the building would deprive residents (in multiple buildings) of natural sunlight.
- Due to the proximity of development to adjacent buildings apartments which have enjoyed daylight, sunlight and no overshadowing for over 30 years will be massively reduced.

- Submitted proposals state that "Jewel House is unusually close to the site boundary". Surely this should affect the design and push the development further away from the existing property.
- The GIA Sunlight and Daylight assessment has been a desktop study and its findings are spurious. The assessment has mirrored with Jewel House which is unrealistic and holds no legal bearing. There are no such arguments as a mirror image assessment for alternative target values with legal rights to light.
- GIA's figures have been presented in a favourable manner, more than what is strictly speaking correct. The sentiment appears to be, 'we know your losing daylight and sunlight, but you chose to live in the city centre and you should have assumed something would have been build there and so get over it.
- The proposals would create unacceptable wind levels for people using the surrounding streets.
- The proposals would result in unacceptable levels of overlooking for existing residents.
- There are legal rights to daylight and sunlight issues that would be impacted by the development.

# Traffic, Highways and Parking Provision

- The glass façade would be dangerous for drivers and tram drivers on sunny days due to glare.
- The proposals would create safety risks to local area as the A665 is already over congested and dangerous, particularly the small stretch of Shudehill road between the Crowne Plaza hotel and Shudehill interchange. Both issues stem from the current high levels of travellers and visitors to the area, which would be further exacerbated by a development of this size
- Due to the lack of parking or residents and visitors a development of the size proposed would create further problems, increase illegal parking and have a detrimental impact on local residents and businesses

#### Other

 The so called Community Consultation has been wholly inadequate with some neighbours not being aware of this being carried out. The proposals as submitted do not represent the strength of feeling of the neighbouring residents about what is appropriate on this site.

- The proposals are supported on the basis of the need to provide residential accommodation but any real attempt to provide for the housing needs of the people of Manchester needs to be affordable.
- The future of Manchester should not be about putting profit before people.
- The Northern Quarter does not need more expensive buy to let apartments.
- The Council needs to have new rules in place to forcibly purchase buildings which are just being left to rot to stop the cycle of property speculation by long term owners of historic buildings.
- Many occupiers of adjacent buildings currently use the cleared site on sunny days throughout the year and removing this space would be devastating.
- The proposed construction would drive down the value of adjacent properties.
- To call a single tree a 'pocket park' is a complete insult to the people of the Northern Quarter.
- The square has clearly been purposefully retained, notably uncovered, in order to exploit this natural light and create an inviting space for both residents and the public to enjoy. To propose constructing a 17-storey glass structure which blocks this light makes no sense for local residents and members of the public.
- It is dangerously close to neighbouring properties. What is proposed in terms
  of access in case of fire? We have seen the damage high rise fires can
  cause. Access down Soap Street is narrow, with bins scattered across the
  street. This proposal will put further strain on to access for fire engines.
- The proposals have the potential increase in existing issues from Air B'n'B/casual sub-lettings.
- There are concerns about how Domis will manage the site and protect members of the public. The site has already repeatedly been left open allowing public access to a building site. Domis have been making deliveries to site, these were done so unsafely. There were forklifts being driven and reversed around the busy site with no banksman supervising and the HSE have been in contact with Domis regarding this danger to public safety.
- Given the complex nature of the site and the fact that Domis is in its infancy in the construction business there should be major reservations about them being granted planning permission to build on what is widely recognised as an extremely challenged site to work in to create such a scheme as this. The

complex nature of retaining an old building and building a huge tower appears extremely complicated with a huge amount of risk and danger.

 The proposals do not make adequate provision for commercial bins. Bins are currently left across both Soap and Back Turner Streets. Yet now this is apparently access for residents and staff. This will not be physically possible to house bins for Trof, This n That, Tv21, Dough, Shack, Federal and Apotheca, a new building of 65 apartments, their recycling, refuse whilst maintaining its use as a road.

Manchester. Conservation Area and Historic Buildings Panel—The Panel expressed concern regarding the weight being given to responses from various consultation exercises with the design trying to accommodate all points of view and losing sight of accepted design principles. They felt that a need to accommodate a certain quantum of development and an aim to unify the site along Back Turner Street contributes to this outcome. The approach should be to focus on the new built forms proposed at either end of the site to ensure each responds to the differing streetscene contexts of Shudehill and High Street.

A focal building would not enhance the historic environment. It would detract from an appreciation of the layout and built form of the existing streetscape. There are more appropriate means of providing a focal point without height. A tall building would set a precedent which would further destroy the character of an area that has so far maintained a unified sense of the scale of historic built form.

While not supporting the proposed tall built form, the Panel noted that the plinth of any such form would need to relate to the existing street layout and built form. It should also contribute to activity within the streetscene and the access to the tower via the adjacent retained built form on Back Turner Street was questioned. The form of the tower was seen as the unwarranted retention of a feature from a previous scheme but without the context of the wider previous design concept. They noted the advice given to the proposers by their own planning advisers that the proposed fully glazed tower would restrict the ability to develop nearby sites in the future.

The siting and treatment to High Street would be critical in terms of the defined street line and the design of frontage buildings. Pushing the elevation back from the footway would not create a 'pocket park' or meaningful open space and would be uncharacteristic of the historic pattern of development. The Panel rejected the 'minimalist' design concept for the High Street and felt that the elevation had been designed as a side wall rather than a principal frontage. There would be a complete mis-match between the defined ground floor and the adjacent buildings. The angling of windows on Back Turner Street would enable narrow views to be maintained towards High Street when blinds/curtains are drawn on the main windows for privacy but the lack of windows on High Street places a greater reliance on having windows on narrower side streets. The Panel also noted that, while there may be a design rationale for such a particular minimalist design intervention for the entrance elevation of a major institutional use, such a monolithic approach could not be accepted in this instance for the side wall of an apartment building fronting a principal street such as High Street.

The panel noted that it was unclear if the proposal includes works to the adjacent highways including, for example, any pedestrianisation.

Places Matter – Made a number of observations on the proposals at a preapplication meeting. At this stage, it was not decided that the existing building at 5 Back Turner Street would be retained. This would evolve later during the design development process. The aim of the illustrations presented to the Panel was to describe the key principles of the scheme, whilst maintaining a loose level of information to allow panel feedback to assist the design.

Their comments are summarised as follows: The panel noted that the approach to create two distinct buildings, with different typologies, responds well to this site and context. The panel were supportive of this scheme and felt that it offered a really great approach, with its shift in language towards the Northern Quarter. They also made the following key points:

- The opportunity to further narrow Back Turner Street might be considered along with the potential for a true shared surface approach. There is a pinch point at the corner of the tower on Back Turner Street, which needs to be addressed by the treatment of the carriageway surface. The emphasis should be on making this a people route in to which vehicles occasionally enter.
- The frontage should seek to maximise vitality
- The panel queried the vertical fins in the façade of the town house block, which make this look a little blank. Consideration of projecting bays to animate this elevation was suggested as this would also increase the passive observation up and down the street.
- In terms of creating a successful infill of this site as the adjacent blocks are very large and this site presents a curious wedge it was suggested that either an approach to presenting this as being slightly less important in the street hierarchy would work, by dropping back a touch from the building line. Alternatively, a more playful "wink" to High Street and a projection out in to it at height might also sit well.
- The proposed fully glazed materiality of the tower will have a beautiful modern quality and be very expressive. It has the chance to be a jewel that catches your eye in as a positive contribution, in a manner that will be in keeping with the 'mystery and intrigue' of the Northern Quarter.
- The sculptured design has a very calming approach to taking the mass out of the block, which is excellent. The lift and cut away at the end of the profile works well, but at the point where this comes right down to the ground the street scene feels a little tricky and almost as if the building is turning its back on the adjacent historic buildings. Bringing the 'lift' further around the Shudehill elevation should be considered.

- The roof geometry is on a large and dramatic scale and the gesture at this height needs to be matched by one at the ground, which is another reason for raising the 'lift' element on the street.
- The opportunity to take the glazing up through elements of the roof was supported as an element of the drama from the ground.
- The way in which the fully glazed façade will allow differing level of opacity to be revealed, especially at night time, should be really stunning.
- The panel was strongly of the opinion that this building could be taller and that would ensure that it is still more elegant. Testing the long views, from the Market for example, would help to determine the final height and make this about its overall from, given that the bulk has been taken out the building and that this therefore reduces its impact.
- The positive contribution of the lit 'winter garden' to the wider streets was noted. The salvaging the fire staircase from the Soap Street elevation and incorporating this in the glazed link should be considered.

<u>Historic England</u>- Has no objections on heritage grounds. They have noted the following:

The site is on a back streets which emerges onto Shudehill around the tram network. It forms a transition from transport interchange and the quieter streets of the Northern Quarter. They welcome the re-development and retention of the warehouse. The location opposite the large transport interchange creates the potential for a building of some scale, with its northern end aligning with several view corridors. It could enhance the fragmented and transitional character following 20C re-development. They encouraged more height at pre-application stage, which was originally shown at 12 storeys, to achieve a building with a more striking form and create a positive landmark that would improve the area's legibility. This has allowed for the retention of the warehouse building which helps to knit the scheme into the conservation area.

While a little higher than discussed, the lightness of the design and materials and the distinctive profile takes full advantage of the site's potential. The retained warehouse is a key justification for the additional height and, ensures that a visible grain is retained in the design, creating welcome variety, while avoiding a heavy, monolithic building form. On the lower southern end, the curved brick design is sensitive in form, scale and materials to nearby buildings, including the fine Venetian gothic of 75-77 High Street (grade II) next door (although red brick is appropriately specified but shown buff in the visuals). It is, therefore, an appropriate response to the more cohesive townscape character of this corner of the conservation area.

The landscaping works adjoining the site are also much needed enhancements to the public realm, creating a more positive route from the transport interchange into the Northern Quarter. They note that local planning authorities have special duties with regard to preserving the setting of listed buildings and the character and appearance of conservation areas under s66 and s72 of the 1990 Act respectively. Local planning authorities should take account of the desirability of sustaining and enhancing the significance of heritage assets, including conservation areas (NPPF, 192 & 200). NPPF 124-132 promotes good design as a key aspect of sustainable development and paragraph 127 expresses the need to respond to local character and history, and reflect the identity of local surroundings and materials without preventing or discouraging appropriate innovation. They consider that this development would accord with this conservation and design policy and statutory context.

**TFGM (Metrolink)** - Have raised concerns about how glare from the glazed facades could affect tram drivers and other road users. They have also commented on: the impacts of additional pedestrian movements around the building on pavement capacity; in relation to Metrolink operations, their preference for 2 pole fixings to be included within the building design; concerns about windows opening adjacent to Metrolink infrastructure; and, impacts of noise from the adjacent trams on residents. They have recommended that conditions are attached deal with their concerns.

<u>Head of Highways-</u> Have no objections subject to the provision of a Servicing Management Plan, monitoring of the level of cycle provision through a Travel Plan, and the repaving in high quality materials of all adjacent footpaths being attached to any consent granted.

<u>Head of Regulatory and Enforcement Services</u> – (Street Management and Enforcement) - Has no objections but recommends that conditions relating to the , mitigation of vibrations from the tram network, acoustic insulation of the premises and any associated plant and equipment, management of air quality, the storage and disposal of refuse, fume extraction, the hours during which deliveries can take place, the management of construction and the investigation and treatment of any contaminated land be attached to any consent granted

<u>Greater Manchester Police (Design for Security)</u> – No objection subject to the recommendations contained in the Crime Impact Statement being implemented as part of the scheme.

<u>Greater Manchester Ecology Group</u> – Have no objections but have recommended that a condition is attached to any consent granted to secure bio-diversity enhancements.

<u>Flood Risk Management Team</u> – Have recommended that conditions ensure that surface water drainage works are implemented in accordance with Suds National Standards and to verify the achievement of these objectives

**Environment Agency** - Have no comments.

<u>United Utilities</u> - Have no objection to the proposal providing specific conditions to ensure that no surface water is discharged either directly or indirectly to the

combined sewer network and that the site must be drained on a separate system, with only foul drainage connected into the foul sewer.

<u>Greater Manchester Archaeological Unit</u> – concur with the recommendations in the desk based archaeological assessment' which include that:

- Prior to their demolition the historic building should be recorded (Historic England level 1), and an intra-demolition watching brief should be maintained to record any currently inaccessible architectural/ structural details exposed during the demolition process; and
- Once demolition is complete, targeted evaluation trenching should be carried out to assess if any remains relating to the eighteenth century housing survives. Based on the evaluation results, should remains survive there may be a need for a 'strip, map and record' or 'open area' excavation.

These works should be secured through a planning condition (s).

Work and Skills – No comments received.

**Manchester Airport, Civil Aviation Authority and NATS Safeguarding** - Have no safeguarding objections.

# **ISSUES**

#### Local Development Framework

The principal document within the framework is **The Core Strategy Development Plan Document 2012 -2027** ("the Core Strategy") was adopted on 11July 2012 and is the key document in Manchester's Local Development Framework. It replaces significant elements of the Unitary Development Plan (UDP) and sets out the long term strategic planning policies for Manchester's future development.

The proposals are considered to be consistent with the following Core Strategy Policies SP1, CC1, CC4, CC5, CC6, CC7, CC8, CC9, CC10, T1, T2, EN1, EN2, EN3, EN4, EN6, EN8, EN9, EN11, EN14, EN15, EN16, EN17, EN18, EN19, EC1, EC8, and DM1 for the reasons set out below.

# **Saved UDP Policies**

Whilst the Core Strategy has now been adopted, some UDP policies have been saved. The proposal is considered to be consistent with the following saved UDP policies DC 10.1, DC18, DC19.1, DC20 and DC26 for the reasons set out below.

Planning applications in Manchester must be decided in accordance with the Core Strategy, saved UDP policies and other Local Development Documents. The adopted Core Strategy contains a number of Strategic Spatial Objectives that form the basis of its policies:

<u>SO1. Spatial Principles</u> - provides a framework for sustainable development that can contribute to halting climate change. This development would be in a highly accessible location and reduce the need to travel by private car.

<u>SO2. Economy</u> - supports growth in the City's economic performance to reduce economic, environmental and social disparities, and to help create inclusive sustainable communities. The scheme would provide new jobs during construction and would provide housing near to employment sources.

<u>S03 Housing</u> - supports housing at sustainable locations, to address demographic need and support economic growth. Economic growth requires the provision of housing for prospective workers in attractive places so that they can contribute positively to the economy.

<u>S05. Transport</u> - seeks to improve physical connectivity through sustainable transport, to enhance the City's function and competitiveness and provide access to jobs, education, services, retail, leisure and recreation. This site is highly accessible and close to all modes of public transport and would reduce car journeys.

<u>S06. Environment</u> - the development would help to protect and enhance the City's natural and built environment and ensure the sustainable use of natural resources in order to:

- mitigate and adapt to climate change;
- support biodiversity and wildlife;
- improve air, water and land quality; and
- improve recreational opportunities; and
- ensure that the City is inclusive and attractive to residents, workers, investors and visitors.

# **Relevant National Policy**

The National Planning Policy Framework sets out the Government's planning policies for England and how these are expected to apply. It aims to promote sustainable development. The Government states that sustainable development has an economic role, a social role and an environmental role (paragraphs 7 & 8). Paragraphs 10, 11, 12, 13 and 14 of the NPPF outline a "presumption in favour of sustainable development". This means approving development, without delay, where it accords with the development plan. Paragraphs 11 and 12 state that:

"For decision- taking this means: approving development proposals that accord with an up-to-date development plan without delay" and "where a planning application conflicts with an up-to-date development plan (including any neighbourhood plans that form part of the development plan), permission should not usually be granted. Local planning authorities may take decisions that depart from an up-to-date development plan, but only if material considerations in a particular case indicate that the plan should not be followed".

The proposed development is considered to be consistent with sections 5, 6, 7, 8, 9, 11, 12, 14, 15 and 16 of the NPPF. With respect to this development of particular note is:

Paragraph 103 – which seeks focus significant development on sustainable locations which limit the need to travel and offer a genuine choice of transport modes.

Paragraph 117 planning decisions should promote effective use of land in providing homes and other uses, while safeguarding and improving the environment and ensuring safe and healthy living conditions. Including giving substantial weight to the value of using suitable brownfield land within settlements for homes

Paragraph 118(d) - which encourage support for the development of under-utilised land and buildings, especially if this would help to meet identified needs for housing where land supply is constrained and available sites could be used more effectively

Paragraph 122 - which states that planning policies and decisions should support development that makes efficient use of land and includes a requirement to taking into account local market conditions and viability and the desirability of maintaining an area's prevailing character and setting or of promoting regeneration and change.

Paragraph 127 – which states that planning decisions should ensure that developments: will function well and add to the overall quality of the area over the lifetime of the development; are visually attractive as a result of good architecture, layout and appropriate and effective landscaping; are sympathetic to local character and history, including the surrounding built environment and landscape setting, while not preventing or discouraging appropriate innovation or change (such as increased densities); establish or maintain a strong sense of place, using the arrangement of streets, spaces, building types and materials to create attractive, welcoming and distinctive places to live, work and visit; optimise the potential of the site to accommodate and sustain an appropriate amount and mix of development; create places that are safe, inclusive and accessible and which promote health and wellbeing, with a high standard of amenity for existing and future users; and where crime and disorder, and the fear of crime, do not undermine the quality of life or community cohesion and resilience.

Section 6 - Building a strong and competitive economy and Core Strategy Policy SP 1 (Spatial Principles), Policy CC1 (Primary Economic Development Focus), CC8 (Change and Renewal) — The development would enhance the built environment, create a well-designed place, provide homes close to public transport and reduce the need to travel.

It would develop an underutilised, previously developed site and create employment during construction and in the commercial units and through building management. This would assist economic growth and help to build a strong economy. It would complement a well-established community within the Northern Quarter and residents would contribute to the local economy by using local facilities and services.

The development would enhance the environment, be well designed and would enhance and create character. This would help to create a neighbourhood where people choose to be.

NPPF Section 7 Ensuring the Vitality of Town Centres and Core Strategy Policies SP 1 (Spatial Principles) and CC2 (Retail) – The housing proposed would support the growing economy and population and support a diverse labour market. Development in the City Centre is inherently sustainable.

NPPF Section 9 Promoting Sustainable Transport, Core Strategy Policies CC5 (Transport), T1 Sustainable Transport and T2 Accessible Areas of Opportunity and Need - The Site is accessible to pedestrians, cyclists and by a range of transport options. There are Metrolink stops at Market Street, Shudehill and Exchange Square and it is close to Victoria and Piccadilly train stations. Shudehill and Piccadilly Garden Interchanges provide regular city wide bus services. A Travel Plan would encourage sustainable transport and the location would minimise journey lengths for employment, shopping, leisure, education and help to connect residents to jobs, local facilities and open space. It would help to improve air quality and would improve pedestrian routes.

NPPF Section 5 (Delivering a sufficient supply of homes) and 11 (Making Effective Use of Land), Core Strategy Policies CC3 Housing, CC7 (Mixed Use Development), Policy H1 (Overall Housing Provision), H2 (Strategic Housing Location), Policy H8 (Affordable Housing) and Policy CC10 A Place of Everyone - The proposal would provide high-density development in a sustainable location in an area identified for housing. It would make effective and efficient use of land and meets a need for more homes which would appeal to single people, young families, older singles and couples.

New housing is required to support and sustain Manchester's growing economy. The City Centre is the biggest source of jobs in the region and this proposal would provide homes to support this and help to create a sustainable, inclusive, mixed and vibrant community.

It is expected that a minimum of 25,000 new homes will be provided within the City Centre over the next decade and this scheme would contribute to meeting the Coe Strategy City Centre housing target. 90% of new housing should be on brownfield sites

A Viability Appraisal concludes that the development could not provide a financial contribution in the form of a commuted sum towards off site provision housing. The appraisal demonstrates that the scheme is not viable in a conventional sense with the profit level. (below 20 %). However, the applicant is prepared to deliver the proposal. This is discussed in more detail below

NPPF Sections 12 (Achieving Well Designed Places), and 16 (Conserving and Enhancing the Historic Environment), Core Strategy Policies EN1 (Design Principles and Strategic Character Areas), EN2 (Tall Buildings), CC6 (City Centre High Density Development), CC9 (Design and Heritage), EN3 (Heritage) and saved UDP Policies DC18.1 (Conservation Areas) and DC19.1 (Listed Buildings) – Sections 11 and 12 of the NPPF require that planning policies and decisions should ensure that land is used efficiently. This should take into account: the desirability of maintaining an area's prevailing character and setting, or of promoting regeneration and change; and the importance of securing well-designed, attractive and healthy places. Great

weight should be given to outstanding or innovative designs which promote high levels of sustainability, or help raise the standard of design, so long as they fit in with the overall form and layout of their surroundings. Permission should be refused for poor design that fails to take the opportunity for improving the character and quality of an area and the way it functions, taking into account any local design standards or style guides in plans or supplementary planning documents.

The design has been considered by a range of stakeholders including Historic England and Places Matter. The quality and appearance of the building would complement design in the area. It would be a high density development and maximise the use of the site, promoting regeneration and change. It would improve the functionality of the site. The building would respond TO the taller and larger buildings found along Shudehill and the lower elements would relate to the scale of the Northern Quarter. It would not have a detrimental impact on the character of this part of the Smithfield and adjacent Shudehill Conservation Area or the setting of the adjacent Listed Buildings. It would enhance quality in the area and introduce complementary activity. The development would improve legibility, cohesiveness and connectivity.

The retained warehouse and 6 storey building fronting onto High Street would complement the finer urban grain around the site.

The taller element (Building A) would be of an appropriate quality which would raise design standards. It should contribute to legibility and place making and it would respond positively at street level. It would reinforce the cohesion of the urban form and improve the character and quality of a site that has poor aesthetic value with a sense of inactivity and dereliction. The positive aspects of the design are discussed in more detail below.

A Tall Building Statement identifies key views and assesses its impact on these. It also evaluates the buildings relationship to its site context / transport infrastructure and its effect on the local environment and amenity. This is discussed in more detail below.

In terms of the NPPF the following should also be noted:

Paragraph 192. In determining applications, local planning authorities should take account of:

- a) the desirability of sustaining and enhancing the significance of heritage assets and putting them to viable uses consistent with their conservation;
- b) the positive contribution that conservation of heritage assets can make to sustainable communities including their economic vitality; and
- c) the desirability of new development making a positive contribution to local character and distinctiveness.

Paragraph 193 states that when considering the impact of a proposal on the significance of a designated heritage asset, great weight should be given to the

asset's conservation (and the more important the asset, the greater the weight should be). This is irrespective of whether any potential harm amounts to substantial harm, total loss or less than substantial harm to its significance.

Paragraph 194 states that any harm to, or loss of, the significance of a designated heritage asset (from its alteration or destruction, or from development within its setting requires clear and convincing justification.

Paragraph 196 states that where a proposal will lead to less than substantial harm, the harm should be weighed against the public benefits of the proposal including, where appropriate, securing its optimum viable use.

Paragraph 197 states that the effect on the significance of a non-designated heritage asset should be taken into account. In weighing applications that directly or indirectly affect non-designated heritage assets, a balanced judgement will be required having regard to the scale of any harm or loss and the significance of the heritage asset.

Paragraph 200 states that Local planning authorities should look for opportunities for new development within Conservation Areas and World Heritage Sites, and within the setting of heritage assets, to enhance or better reveal their significance. Proposals that preserve those elements of the setting that make a positive contribution to the asset (or which better reveal its significance) should be treated favourably.

Paragraph 201 points out that not all elements of a Conservation Area or World Heritage Site will necessarily contribute to its significance. It states that the loss of a building (or other element) which makes a positive contribution to the significance of the Conservation Area or World Heritage Site should be treated either as substantial harm under paragraph 195 or less than substantial harm under paragraph 196, taking into account the relative significance of the element affected and its contribution to the significance of the Conservation Area or World Heritage.

A Heritage Appraisal, Visual Impact Assessment and NPPF Justification Statement explain the beneficial impact the development would have on the surrounding area.

The proposal would redevelop an underutilised site. 30-32 Shudehill and 1-3 Nicholas Croft have no special interest and are negative elements within the Conservation Area. The retention of 5 Back Turner Street (a non designated heritage asset that enhances the streetscape) would maintain its contribution to the understanding and appreciation of the character of the streetscape and the Conservation Area. The condition of the site currently makes no contribution to the townscape and has a negative impact on the setting of designated heritage assets. The loss of the buildings would result in less than substantial harm to the character of the Conservation Area and this needs to be weighed against the public benefits that the scheme delivers.

The fragmented character of the street block means that the impact on the setting of the adjacent listed building would be less than substantial and this harm also needs to be weighed against the public benefits. It is necessary to assess whether the loss of the buildings, would sustain the significance of affected heritage assets, would preserve or enhance the character or appearance of the Conservation Area and the setting of the adjacent listed buildings. The site has a negative impact on the setting of nearby heritage assets and the retention of 5 Back Turner Street and the introduction of good quality buildings on either side would contribute positively to the townscape and properly address the sites contexts. This would make a positive contribution to the townscape and enhance the setting of the heritage assets.

The schemes compliance with these sections of the NPPF and consideration of the comments made by Historic England is fully addressed in the report below.

<u>Core Strategy Section 8 Promoting healthy communities</u> - The creation of an active street frontage would help to integrate the site into the locality and increase levels of natural surveillance.

<u>Saved UDP Policy DC20 (Archaeology)</u> – There are likely to be archaeological remains on the site which may be of local significance about which a proper record should be made as well as a recording of the buildings to be demolished and altered

NPPF Section 14 (Meeting the challenge of climate change, flooding and coastal change), Core Strategy Policies EN4 (Reducing CO2 Emissions by Enabling Low and Zero Carbon) EN6 (Target Framework for CO2 reductions from low or zero carbon energy supplies), EN 8 (Adaptation to Climate Change), EN14 (Flood Risk) and DM1 (Development Management- Breeam requirements) -The site is highly sustainable. An Environmental Standards Statement demonstrates that the development would deliver an energy efficient building. It would integrate sustainable technologies from conception, through feasibility, design and build stages and in operation. The proposal would follow the principles of the Energy Hierarchy to reduce CO2 emissions and is supported by an Energy Statement, which sets out how the proposals would meet the requirements of the target framework for CO2 reductions from low or zero carbon energy supplies.

The NPPF states that inappropriate development should be directed away from areas with a risk of flooding and that development should not increase flood risk elsewhere. Surface water drainage would be designed in accordance with the NPPG and DEFRA guidance in relation to SudS and would be managed and restricted to a greenfield run-off rate if practical, and run-off rates would decrease by 50%.

The design of the drainage network would ensure that no flooding occurs for up to and including the 1 in 30-year storm event, and that any localised flooding is controlled for up to and including the 1 in 100-year storm event, including 20% rainfall intensity increase through climate change.

NPPF Section 15 (Conserving and enhancing the natural environment), Manchester Green and Blue Infrastructure Strategy 2015, Core Strategy Policies EN 9 (Green Infrastructure), EN15 (Biodiversity and Geological Conservation), EN 16 (Air Quality), Policy EN 17 (Water Quality) Policy EN 18 (Contaminated Land and Ground Stability) and EN19 (Waste) - Information regarding the potential risk of pollution from ground conditions, air and water quality,

noise and vibration, waste and biodiversity has demonstrated that there would be no significant adverse impacts. Surface water run-off and ground water contamination would be minimised

Measures are proposed to improve biodiversity. An Ecology Report concludes that that no conclusive evidence was found of any specifically protected species, including bats, regularly occurring on site or in the surrounding areas which would be negatively affected by site development. The proposal would have no adverse effect on any statutory or non-statutory designated sites in the wider area.

The Manchester Green and Blue Infrastructure Strategy (G&BIS) sets out objectives for environmental improvements within the City within the context of objectives for growth and development. The proposal should exploit opportunities and this is discussed in more detail below. There would be no adverse impacts on blue infrastructure.

The development would be consistent with the principles of waste hierarchy and a Waste Management Strategy which details the measures that would minimise the production of waste during construction and in operation. The onsite management team would ensure the waste streams are managed appropriately.

<u>DC22 Footpath Protection</u> - The development will also improve pedestrian routes within the local area through ground floor activity and repaving.

<u>Policy DM 1- Development Management</u> - Outlines a range of general issues that all development should have regard to and of these, the following issues are or relevance to this proposal:-

- appropriate siting, layout, scale, form, massing, materials and detail;
- design for health;
- impact on the surrounding areas in terms of the design, scale and appearance of the proposed development;
- that development should have regard to the character of the surrounding area;
- effects on amenity, including privacy, light, noise, vibration, air quality and road safety and traffic generation;
- accessibility to buildings, neighbourhoods and sustainable transport modes;
- impact on safety, crime prevention and health; adequacy of internal accommodation, external amenity space, refuse storage and collection, vehicular access and car parking; and
- impact on biodiversity, landscape, archaeological or built heritage, green Infrastructure and flood risk and drainage.

The above issues are considered in detail in below.

<u>Policy PA1 Developer Contributions</u> - This is discussed in the section on Viability and Affordable Housing Provision below

<u>DC26.1</u> and <u>DC26.5</u> (<u>Development and Noise</u>) - Details how the development control process will be used to reduce the impact of noise on people living and working in the City stating that this will include consideration of the impact that development proposals which are likely to be generators of noise will have on amenity and requiring where necessary, high levels of noise insulation in new development as well as noise barriers where this is appropriate This is discussed below.

# **Other Relevant City Council Policy Documents**

Guide to Development in Manchester Supplementary Planning Document and Planning Guidance (April 2007) - Part 1 of the SPD sets out the design principles and standards that the City Council expects new development to achieve, i.e. high quality developments that are safe, secure and accessible to all. It seeks development of an appropriate height having regard to location, character of the area and specific site circumstances and local effects, such as microclimatic ones. For the reasons set out later in this report the proposals would be consistent with these principles and standards.

It is considered that the following design principles and standards are relevant to the consideration of this application:

- Each new development should have regard to its context and character of area. New developments should acknowledge the character of any Conservation Area within which they lie and will only be accepted where they preserve or enhance the special quality of the conservation area;
- Infill developments should respect the existing scale, appearance and grain and make a positive contribution to the quality and character of the area;
- The design, scale, massing and orientation of buildings should achieve a
  unified urban form which blends in and links to adjacent areas. Increased
  density can be appropriate when it is necessary to promote a more economic
  use of land provided that it is informed by the character of the area and the
  specific circumstances of the proposals;
- Developments within an area of change or regeneration need to promote a sense of place whilst relating well to and enhancing the area and contributing to the creation of a positive identity. There should be a smooth transition between different forms and styles with a developments successful integration being a key factor that determines its acceptability;
- Buildings should respect the common building line created by the front face of adjacent buildings although it is acknowledged that projections and setbacks

from this line can create visual emphasis, however they should not detract from the visual continuity of the frontage;

- New developments should have an appropriate height having regard to location, character of the area and site specific circumstances;
- Developments should enhance existing vistas and create new ones and views
  of important landmarks and spaces should be promoted in new developments
  and enhanced by alterations to existing buildings where the opportunity arises;
- Visual interest should be create through strong corners treatments which can
  act as important landmarks and can create visual interest enliven the
  streetscape and contribute to the identity of an area. They should be designed
  with attractive entrance, window and elevational detail and on major routes
  should have active ground floor uses and entrances to reinforce the character
  of the street scene and sense of place.

For the reasons set out later in this report the proposals would be consistent with these principles and standards.

Manchester City Centre Strategic Plan- The Strategic Plan 2015-2018 updates the 2009-2012 plan and seeks to shape the activity that will ensure the city centre continues to consolidate its role as a major economic and cultural asset for Greater Manchester and the North of England. It sets out the strategic action required to work towards achieving this over period of the plan, updates the vision for the city centre within the current economic and strategic context, outlines the direction of travel and key priorities over the next few years in each of the city centre neighbourhoods and describe the partnerships in place to deliver those priorities

The application site lies within the area identified in the document as the Northern Quarter. This identifies the importance of the areas non-mainstream offer as being important for any global city and giving the Northern Quarter a unique identity within both the city and, to some extent, the UK. The areas growing reputation and attraction to a high number of visitors, is identified as providing an important contribution to the economy of the city centre.

Because of its nature, the regeneration within the Northern Quarter area is described as having been organic and incremental and, therefore, more subtle and ultimately less predictable than in other parts of the city centre. The aim of activity within the area is to bring about change in a way that retains the area's distinct identity. This can be done by building on the area's strengths to produce a creative and cultural destination, with a high-quality built environment attractive to businesses and residents, and providing opportunities for private sector investment. It is considered that the proposals would be in keeping with these objectives. The proposed commercial units and a further addition to the current well established residential community around the site would help to build on the successes of the area's evening economy by promoting usage as a daytime destination.

NOMA regeneration framework (2010)- This regeneration framework cover the 20 acres of land surrounding the Cooperative Headquarters. This considered in detail how the Cooperative group, together with the City Council, could achieve a new high quality City Centre district together with other long term strategies for the area. It sought to deliver on a unique opportunity for commercially-led, mixed use regeneration in a priority City Centre location that is capable of accommodating the city's expansion and diversification. The Masterplan proposals will drive forward the City's competitive offer as a principle destination for inward investment, employment, retail and leisure.

The proposed development would complement the above objectives

New Cross Neighbourhood Development Framework (July 2015) - The New Cross Development Framework was adopted by the City Council's Executive in July 2015. New Cross is strategically located at the north eastern edge of Manchester City Centre, just beyond the inner ring road this document has been prepared to guide development in the New Cross area to ensure a quality of new development that will result in a safe, accessible, vibrant, distinctive and sustainable residential led neighbourhood where people want to live. The framework in particular seeks to build upon New Cross's location adjacent to the City Centre, Northern Quarter and other key regeneration areas along with close proximity to sustainable transport hubs.

The proposed development would complement the above objectives.

Manchester Residential Quality Guidance (July 2016) (MRQG) – The City Council's has endorsed the Manchester Residential Quality Guidance which is now a material planning consideration. The document provides specific guidance for Manchester and includes a section on the consideration of space and daylight. The guide states that space standards within dwellings should comply with the National Described Space Standards as a minimum. In assessing space standards for a particular development, consideration needs to be given to the planning and laying out of the home and the manner in which its design creates distinct and adequate spaces for living, sleeping, kitchens, bathrooms and storage. The size of rooms should be sufficient to allow users adequate space to move around comfortably, anticipating and accommodating changing needs and circumstances. The proposal is broadly in keeping with the aims and objectives set out in the guidance.

Residential Growth Strategy (2016) – This recognises the critical relationship between housing and economic growth. There is an urgent need to build more new homes for sale and rent to meet future demands from the growing population. Housing is one of the key Spatial Objectives of the Core Strategy and the Council aims to provide for a significant increase in high quality housing at sustainable locations and the creation of high quality neighbourhoods with a strong sense of place. The proposed development would contribute to achieving the above targets and growth priorities.

<u>Stronger Together: Greater Manchester Strategy 2013</u> - This is the sustainable community strategy for the Greater Manchester City Region. It sets out a vision for Greater Manchester where by 2020, the City Region will have pioneered a new model for sustainable economic growth based around a more connected, talented

and greener City Region, where all its residents are able to contribute to and benefit from sustained prosperity and a high quality of life.

The proposed residential accommodation would support and align with the overarching programmes being promoted by the City Region via the GM Strategy.

There is an urgent need to build more new homes for sale and rent to meet future demands from the growing population and to address undersupply and the Council is adopting measures to enable this. The proposals represent an opportunity to address these requirements adjacent to a major employment centre and in a well-connected location.

#### **Conservation Area Declarations**

#### Smithfield Conservation Area Declaration

The Smithfield conservation area lies on the north-eastern edge of the city centre of Manchester. It is one of a group of three in this vicinity designated by the City Council in February 1987; the others are Shudehill and Stevenson Square, which lie to the north-west and south-east respectively.

The area is bounded by Swan Street, Oldham Street (a common boundary with the Stevenson Square Conservation Area), Market Street, High Street and Shudehill (a common boundary with the Shudehill Conservation area).

Historically, the predominant building type was food markets. Few of these are still standing, and those that are have been converted to other uses. Around Turner Street and Back Turner Street, there are some very small-scale houses dating from the Georgian period, subsequently converted or used for commercial purposes. These streets and the buildings defining them create a rich tapestry of spaces and built form located hard up to the back of pavement. This character contrasts with that of the buildings to the south of the conservation area, closest to the commercial heart of the regional centre along Oldham Street, Market and Church Street, which are larger and of later date than the rest of the area. A number of sites have been left vacant where buildings have been demolished. Many of these are used as temporary car parks, which detract from the visual appeal of the area.

The Conservation Area Brochure contains specific advice on the parameters that are appropriate in terms of an approach to Development Management and achieving improvements and enhancements to the area. Whilst this is only advice it does reflect the expectations set out in the City Council's Design Guide SPD and Core Strategy in respect of new City Centre developments particularly within Conservation Areas. This is summarised below as far as it relates to this development:

- The south-west part of the Conservation Area is composed of large buildings, and any new development here is likely to be designed on a substantial scale.
- New buildings in Piccadilly, Market Street, Church Street and the southern parts of High Street and Oldham Street should relate to their immediate neighbours which are up to seven storeys high.

- The main criterion in urban design terms in this area relates to the need to fit
  into the established street pattern and to ensure that the scale of development
  proportions and materials relate to the immediate context.
- Development management aims to encourage development and activity which enhances the prosperity of the area, whilst paying attention to its special architectural and visual qualities
- Demolition of existing buildings of architectural or townscape merit should be seen as a last resort and a coherent and complete justification made in line with government guidance on the issues relevant to each case must be made.
- Quality is the overriding aim in any new proposal, and this can be provided in either sensitive refurbishment of existing buildings or the appropriate design of new buildings.
- The urban design context is vital in this conservation area. The height, scale, colour, form, massing and materials of new buildings should relate to the existing high quality buildings and also complement their character. Designers of proposed buildings should take account of this rather than evolving a design which has no clear relationship with buildings nearby. This does not mean a debased copying of historical forms which serve only to devalue the genuinely historical buildings nearby. It does mean acknowledging the characteristics of massing, proportions, elevational subdivision, colours and materials of adjacent buildings in the design of the modern additions.
- Both the larger and smaller buildings within the conservation area exhibit a
  great variety in style, but also a common unity which designers of new and
  refurbished buildings should acknowledge. However, superficial copies of
  historic buildings do not make a positive contribution to the historic character
  of the area and each building should have a vitality of its own.
- Designers should be aware of proportion and rhythm in their buildings and also differentiate a ground floor, middle portion (where there is sufficient height to do so) and a top part which creates a varied skyline, in order to enhance the area.
- In line with other parts of the city centre, new development proposals should generally be aligned to the back of pavement, in order to preserve the linear character of the streets.
- The corner emphasis characteristic of Manchester buildings is evident in Smithfield, and its use in new developments will therefore be encouraged

- In terms of building materials brick, stone and stucco, brick with stone dressings predominates and solid, traditional materials should be used in preference to large expanses of cladding, concrete and glass.
- In new buildings, windows should be set back from the wall faces in order to create deep modelling on the facades.
- One of the aims of improvement is to restore the rich tapestry of spaces and built form located hard up to the back of pavement which characterises the small scale older 18th century buildings within the area.

#### **Shudehill Conservation Area Declaration**

The application site lies within the Shudehill Conservation Area which was designated in 1987. The west side of the Conservation Area is composed of large buildings constructed during the 20th century. These line the east side of Corporation Street and turn the corner up Withy Grove. The older, smaller scale properties which survive today are situated to the east side of the conservation area.

Shudehill and Withy Grove rise up the incline of one of the Irwell river terraces. At the steepest part, the upper end of Withy Grove, the narrowest fronted buildings are found, and these form a more varied yet integrated frontage on the slope than would large, broad-based buildings such as those on Corporation Street, which is level.

Many older buildings have been demolished due to low levels of occupancy, neglect and lack of investment. Others have been affected by the construction of the Metrolink system which follows the line of Balloon Street and the former Snow Hill.

The small-scale commercial premises on Shudehill and Withy Grove date from the 18th century and provide a wealth of interest.

Development control in Shudehill is aimed at encouraging development and activity which enhances the prosperity of the area, whilst paying attention to its special architectural and visual qualities.

Shudehill conservation area has extensive plots of land awaiting redevelopment and it lies within an area deemed suitable for commercial purposes. This permits office and retail uses, but mixed commercial premises, including light industry and showrooms, would also be acceptable.

# Other National Planning Legislation

#### Legislative requirements

<u>Section 66 of the Listed Building Act 1990</u> provides that in considering whether to grant planning permission for development that affects a listed building or its setting the local planning authority shall have special regard to the desirability of preserving the building or its setting or any features of special architectural or historic interest which it possesses.

<u>S72 of the Listed Building Act 1990</u> provides that in considering whether to grant planning permission for development that affects the setting or character of a conservation area the local planning authority shall have special regard to the desirability of preserving or enhancing the character or appearance of that area

<u>S149 (Public Sector Equality Duty)</u> of the Equality Act 2010 provides that in the exercise of all its functions the Council must have regard to the need to eliminate discrimination, advance equality of opportunity and foster good relations between person who share a relevant protected characteristic and those who do not. This includes taking steps to minimise disadvantages suffered by persons sharing a protect characteristic and to encourage that group to participate in public life. Disability is among the protected characteristics

<u>S17 Crime and Disorder Act 1998</u> provides that in the exercise of its planning functions the Council shall have regard to the need to do all that it reasonably can to prevent crime and disorder

#### **Land Interest**

The City Council has a land interest in the site (30-32 Shudehill and 1-3 Nicholas Croft) which includes public footway and highway within the site edged red. Members are reminded that in considering this matter, they are discharging their responsibility as Local Planning Authority and must disregard the City Council's land interest.

Environmental Impact Assessment. The proposal does not fall within Schedules 1 or 2 of the Town and Country Planning (Environmental Impact Assessment) Regulations 2017 and National Planning Practice Guidance (2017).

The Town and Country Planning (Environmental Impact Assessment) Regulations 2017 specifies that certain types of development require an Environmental Impact Assessment (EIA) to be undertaken. Whilst the nature of the proposal is of a magnitude which would not fall within the definition of the thresholds set for "Urban Development Projects" within Schedule 2 given that the proposals fall within an area where there are currently a number of major development projects approved and under construction the City Council has adopted a screening opinion in respect of this matter including cumulative impacts to determine if this level of assessment was necessary and to determine whether the proposed development was likely to give rise to significant environmental effects.

It was concluded that there will not be significant environmental impacts associated with the proposed development, subject to suitable mitigation, and therefore an Environmental Statement is not required.

The Schemes Contribution to Regeneration and Housing Delivery – The City Centre is the regions primary economic driver and crucial to its economic success. Its regeneration and the outcomes delivered is a key planning consideration. There is a direct link between economic growth, regeneration and the provision of housing and new homes are required to fuel and complement economic growth.

This scheme would support and be consistent with GM Strategy's growth priorities, including Manchester's Residential Growth Strategy (2016) which sets a target of building 25,000 new homes by 2025. This area has been identified as being suitable for new homes and the quality, mix and size proposed would appeal to a range of occupiers and would support the City's growing economy and population.

The proposal would use the site efficiently and maximise its potential In line with paras 122 of the NPPF. It would regenerate a brownfield site at an appropriate density in a manner that would not impact adversely on the character and setting of the area. It would deliver high quality development, efficiently and effectively in line with Paragraph 118(d) of the NPPF and improve the environment. The housing would be high quality, with safe and healthy living conditions close to major transport hubs and would help to promote sustainable economic growth.

The Northern Quarter has become a high quality mixed use neighbourhood and this proposal would continue and complement its evolution. It would help to sustain the Northern Quarter as a vibrant place to work and live. Employment would be created during construction and in the commercial uses and building management services.

The majority of the site has a negative impact on the street scene, the Conservation Area and the Northern Quarter. This creates a poor impression of the area compared with more vibrant streets nearby. The proposal would underpin and support the distinctive identity of the Northern Quarter and continue the change that has improved its character, legibility and value over the past 25 years.

Viability and affordable housing provision – Policy H8 establishes that new development will contribute to the City-wide target for 20% of new housing being affordable and 20% should be used as a starting point for calculating affordable housing provision. Developers should provide new homes that are available for social or affordable rent or affordable home ownership, or provide an equivalent financial contribution. The amount of affordable housing should reflect the type and size of development as a whole and should take into account factors such as an assessment of local need, any requirement to diversify housing mix and the need to deliver other key outcomes, particularly regeneration objectives. An applicant may be able to seek an exemption from providing affordable housing, or a lower proportion of affordable housing, a variation in the mix of affordable housing, or a lower commuted sum, should an viability assessment demonstrate that a scheme could only deliver a proportion of the 20% target; or where material considerations indicate that intermediate or social rented housing would be inappropriate. Examples of these circumstances are set out in part 4 of Policy H8.

The required amount of affordable housing should reflect the type and size of the development as a whole and will take into account factors such as an assessment of a particular local need, any requirement to diversify housing mix and the need to deliver other key outcomes particularly a specific regeneration objective.

The application proposes 65 new homes for open market sale. The delivery of new homes is a priority for the council. The proposal would develop a brownfield site that makes little contribution to the area and create active street frontages. It would be a

high quality scheme in terms of its appearance and would comply with the Residential Quality Guidance. All these matters have an impact on viability.

A viability report, which has been made publicly available through the Councils public access system. This has been independently assessed on behalf of the Council and these conclusions are accepted as representing what is a viable in order to ensure that the scheme is not only delivered but is done so to the highest standard.

The benchmark land value of £1.45m together with build costs of (including abnormal costs and contingency) £16,382,758 are within the range expected based on comparable evidence. The total costs would be £20,353,078 with a profit on cost of 2.89% On this basis the scheme could not support a contribution towards off site affordable housing and ensure that the scheme is viable and can be delivered to the quality proposed.

The applicant has agreed to enter into a legal agreement which will include a provision for a reconciliation which would require a contribution to be paid if values change at an agreed point.

Despite the viability challenges that this scheme clearly presents it is the applicants intention to deliver a high quality development, having acquired the majority of the site outright. It will be one of a number of developments within the applicants investment portfolio and it is accepted that some of these assets will perform better than others. On completion of the scheme it is hoped that the market conditions will allow for value to be realised through the sale of residential units on the open market to provide a sufficient return against the expended costs.

Residential development - All units would meet or exceed the space standards of the Residential Quality Guidance and National Space Standards. The Residential Quality Guidance highlights the importance of building homes which meet a diverse range of needs, including City Centre family living. The quality, mix and size of the apartments would appeal to single people and those wanting to share and the larger apartments, could be attractive to families and those downsizing. There would be a 24 hour reception area, cycle parking and storage space.

The scheme has sought to optimise daylight to apartments and circulation space. Apartments in the tall element have floor to ceiling glazing and as many as possible are dual aspect including all in the tower.

Diffused glazing to Soap Street would minimise overlooking into the adjacent apartments. The duplexes within the 6-storey new build have large bay style windows to the lounge and bedrooms. These would maximise daylight and allow dual aspect toward High Street. All homes are open plan. Units within Building A are accessed immediately off the lift lobby and circulation limited wherever practical.

A condition would require details of a management strategy and lettings policy to ensure that the development would help to create an attractive neighbourhood.

#### **CABE/ English Heritage Guidance on Tall Buildings**

One of the main issues to consider in assessing this proposal is whether the scale of the development is appropriate for the site. The 17 storey element is considered to be tall in its context and needs to be assessed against Core Strategy Policies that relate to Tall Buildings and the criteria as set out in the Guidance on Tall Buildings Document published by English Heritage and CABE.

<u>Environment.</u> This considers the overall design in relation to context and its effect on key views, listed buildings, conservation areas, scheduled Ancient Monuments, Archaeology and open spaces. A key issue is whether the height of Building A and its impact on the character of the Smithfield Conservation Area and the setting of the

adjacent Shudehill Conservation Area and grade II listed buildings, is appropriate.



The Core Strategy supports tall buildings that are appropriately located, are of excellent design quality, contribute positively to sustainability and place making and deliver significant regeneration benefits. Sites within the City Centre are considered to be suitable where they are viable and deliverable, particularly where they are well served by public transport nodes.

The proposal has been discussed with a range of stakeholders including local residents, Members, Historic England and Places Matter. A contractor has assessed the delivery of the scheme. A specific quantum of development is required in order for the scheme to be viable. If building B was not retained, Building A could be lower. The cost of retaining building B impacts on viability to the extent that the height of building A has increased. The Shudehill frontage is considered to be more appropriate for height than High Street.

A number of other factors have led to the height of the Building A. The shape of the site and the retention of building B reduces the area available for new build. The

scheme has to be phased starting with the tower and working back towards High Street which extends the build programme and adds cost. A crane would have to be installed on the High St site to lift materials over the retained building. The height of the crane requires substantial engineering works to secure its base which prevents development on that part of the site. Health and safety issues mean that the retained building cannot be converted during that time.

The retention of 1-3 Back Turner Street requires its structure to be assessed and tested to determine structural alterations, space planning and the extent of works to the façade. This would also identify the location of a hoist for the tower construction. It would be necessary to complete some refurbishment to enable the 5th floor to be used for material storage and for hoisting facilities.



Apart from the recent demolition of 5 Back Turner Street, the site has not changed for some time and investment is required. The proposal would use the site efficiently and create an area of public realm.

The Core Strategy seeks to ensure that development of this scale complements the City's building assets, including designated and non-designated heritage assets. The impact on the local environment, the skyline and how it would add to its locality is also important. The proposal would enhance the character and distinctiveness of the area and would not adversely affect established valued townscapes or landscapes, or impact on important views.

The fragmented nature of the site harms the setting of the Smithfield Conservation Area and nearby listed buildings and the quality and character of the townscape. It

weakens the character and appearance of the area, creates a poor impression and lacks of street level activity. It erodes the street pattern and interrupts the prevailing building line. There is therefore an opportunity to preserve and enhance the character of the Conservation Area, and preserve the setting of the adjacent listed building and the wider street and townscape in line with the Planning Act, NPPF and Core Strategy as well as sections 66 and 72 of the 1990 Listed Buildings Act

The retained and refurbished building would retain historic fabric on Back Turner Street. It would be cleaned and made good and the windows upgraded. Building C would address the finer urban grain of the Northern Quarter.

Building A responds to Shudehill where larger modern structures have replaced many older buildings. Underused and cleared sites have been developed in a complementary manner as the City Centre expands. Paragraph 127 of the NPPF advocates development which adds to the overall quality of an area, establishes a sense of place, is visually attractive as a result of good architecture, is sympathetic to local character and optimises the potential of the site. The proposal would provide a sense of enclosure, better define the street block and create a dense urban grain and follow the historic building line. The scale, massing and appearance would deliver a high quality contemporary building which would enhance the cityscape. Building A would assist orientation in a gateway location and its top would be a distinctive addition to the skyline.

Each element would have its own character and form and would offer a different type of apartment. The external materials for A and C would complement the colour and textures of buildings nearby. They would be viewed as separate buildings and as modern interventions and ensure that building B would be clearly read within the street scene and not dominated by Building A.

Building A would have a strong vertical and slender proportion with an angular roof. It would be clad in a triple glazed unitised façade which would wrap tightly around its form. This would create a high quality appearance appropriate to a gateway location whilst responding to the heritage context.

Building C's modern design would not compete with the rich architecture of High Street. The elevated fifth floor would provide high quality living and garden terraces set back from the building edge. The use of brick on Building C and glass panels on Building A would complement their different contexts and the wider townscape.

The proposal responds to the massing, proportions, elevational subdivision, colours and materials of adjacent buildings in a contemporary manner and is an appropriately designed response to context. It would improve Back Turner Street, High Street and Church Street and help to establish a sense of place.

## Impact on Designated and Non Designated Heritage Assets and Visual Impact Assessment

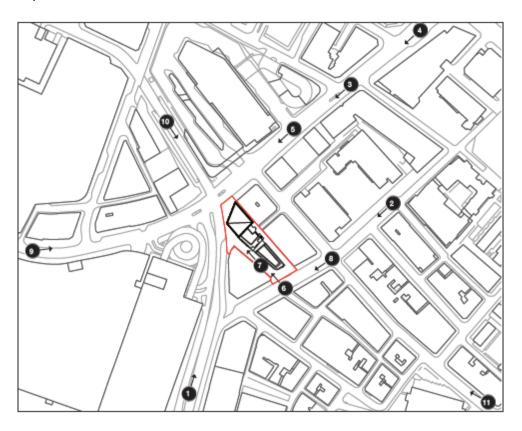
Conserving or enhancing heritage assets does not prevent change. Localised impact on the character of a Conservation Area need to be considered within their wider context. This site has a poor appearance and has a negative impact on the area.

Views are fragmented and inappropriate. This creates capacity for change that would enhance the setting of heritage assets and the wider townscape.

The effect of the proposal on key views, listed buildings, conservation areas, Archaeology and open spaces has been considered. When seen from radial approaches, the city centre skyline expresses its density. Taller buildings form important elements of Manchester's skyline and they are an essential part of the character of any dynamic city.

There are historic buildings and larger, more modern developments nearby. However, the historic heritage assets remain dominant and this proposal would not change this.

A visual assessment, has analysed the impact on the heritage significance of 11 key views, using photomontage / CGI perspectives. This has considered the impact on the character of the Smithfield Conservation Area and setting of the adjacent listed buildings and Shudehill Conservation Area and has demonstrated a beneficial impact.



#### View 1





This view is from close to the junction of High Street and Market Street, looking north. It is dominated by buildings on High Street, particularly the long expanse of the Arndale Centre and the tram pylons. The buildings on the right hand side of High Street lie within the Smithfield Conservation Area and the Debenhams building in the immediate foreground on the right is listed Grade II. In the background, the CIS Tower can be seen above the Arndale Centre. The view is terminated by the NCP Carpark and the late Victorian Basil Chambers at the junction with Shudehill. The view highlights the wide variety of architectural styles, forms and heights in this part of the City Centre.

The proposal would appear in the backdrop of the view, in front of the NCP carpark, behind Basil Chambers. The tower would sit comfortably within a multi-layered townscape and different architectural styles alongside the CIS Tower and provides a marker for the end of the street. The simple glazing and appearance of the tower would ensure that Basil Chambers retains its architectural prominence, and the tower would not compete visually in terms of scale or form with the other buildings.

The overall impact of the proposal on this view would be **Minor and Beneficial**View 2





This view is from High Street within the Smithfield conservation area looking south west. It is dominated by the ornate red brick Romanesque façade of the Grade II listed former Fish Market. Also visible on the right hand side of High Street are the corner of the Grade II listed 9-19 Thomas Street, and on the other side of the junction, Grade II listed 75-77 High Street. New modern development appears above

the façade of the former Fish Market, signalling the regeneration of the Market. The view is terminated by the Arndale Centre Carpark.

The proposal would largely be hidden behind existing buildings; however, a small element of the tower would appear behind the modern building within the Fish Market. It forms part of the multi-layering of buildings typical of the evolution of a City Centre. The rich and ornate elevation of the Fish Market retains its dominance and the tower would sit well below the top of the Market gable, ensuring that the character of the conservation area and those buildings that positively contribute to it, would remain intact. The simple design of Building A would ensure that it does not dominate the view but blends into the background.

The effect of the proposal on this view will be **Minor**, **but Beneficial**.

View 3







This view is from the junction of Shudehill and New George Street within the Shudehill Conservation Area. It is dominated by the Crowne Plaza hotel with its dark engineering elevation on the left hand side and terminated by the Arndale Centre carpark. The buildings on the left hand side of the street are within the Smithfield Conservation Area and those on the right within the Shudehill Conservation Area. However, the majority of development visible is modern with little of heritage significance to be seen.

The proposal would appear behind the hotel building in the backdrop of the view, and partially hiding the Arndale Centre carpark. In the context of the surrounding buildings and because of its lightweight materials, the building would not dominate this view but sit comfortably within it. The effect would be Minor in heritage terms. There will be no appreciable difference in the public's ability to appreciate or understand either of the conservation areas or any listed buildings. The quality of materials and architectural form the tower would ensure that its contribution is **Beneficial**.

View 4

Proposed







This is from Rochdale Road looking towards the City Centre. It is dominated by the intersection between Shudehill and the Ring Road, and the Crowne Plaza Hotel in the foreground. To the right is modern development under construction and in the distance the Arndale Tower. The view typifies the evolution of the City Centre over the past century with different heights, styles and materials.

The proposal would sit in the distance to the right of the Crowne Plaza Hotel. Its height would sit well contextually with other development and would not dominate or overwhelm.

Similar to View 3, the effect would be Negligible in heritage terms and there will be no appreciable difference in the public's ability to appreciate or understand either the conservation areas or any listed buildings. The proposal helps draw the eye towards the city centre. The high quality nature of the architectural form would be **Beneficial**.

View 5









This is within the Shudehill Conservation Area, looking south west and dominated by the flank elevation of the Hare and Hounds and the vacant site to its north. Beyond that is the flat roofed brick flank elevation on the corner of Shudehill and Thomas St The view contains a number of buildings that form part of the character of the conservation area, but there are old, new and gap sites visible.

The proposal would rise behind the Hare and Hounds partially obscuring the car park structure and the effect would be **Moderate**. The proposal sits behind the cluster of older buildings and does not prevent an appreciation of them or an appreciation of buildings of interest. Building A would provide a visual marker for the junction of High Street and Shudehill and the Transport Interchange opposite. Whilst the difference in the scale of Building A and the older buildings in the foreground is obvious, the quality of the design and the use of glazing would reduce the visual impact. In townscape terms. Benefits would be derived from the improvements in legibility and navigation that would be derived from the height of Building A

#### View 6





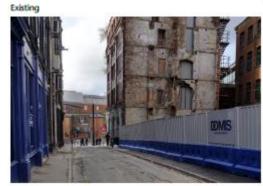
This is from High Street at its junction with Back Turner Street looking north west from within the Smithfield conservation area. It is dominated by the vacant site and the scarred flank elevation of 1-3 Back Turner Street. To the right are the listed 75-77 High Street and 10-20 Thomas Street and on the left Victorian commercial architecture that typifies the conservation area.

The proposal would be in the middle of this view. Within the High Street, Back Turner Street and Soap Street context, the form, scale and materials of blocks A and C would ensure that the development sits comfortably and contextually with the surrounding buildings and would improve the landscaping.

The proposal would tie 1-3 Back Turner Street back into its context. The articulation of the elevations follows the rhythm and articulation found in the conservation area The development would contribute to vibrancy and animation. Block A would be seen behind 1-3 Back Turner Street and relate to the context on the edge of the Northern Quarter and the emerging neighbourhoods beyond. It would be read as a more recessive element despite its scale, owing to its lightweight materials and the simple architectural form.

The effect of the proposal is substantial but overall **Beneficial**, providing a sensitive and dynamic element to a currently semi derelict part of the Conservation Area and City Centre.







This is on Back Turner Street further to the north west adjacent to the former 5 Back Turner Street. It shows the essence of the historic tight nature of Back Turner Street with older buildings on each side tight against the pavement. The view highlights the scarred flank elevation of 1-3 Back Turner Street. In the distance is the rear of the Arndale Centre across Nicholas Croft.

The proposal would knit the fabric of Back Turner Street together and respond to its context in terms of materials and form, particularly the use of brick and glass. It highlights a restored and regenerated 1-3 Back Turner Street. The effect would be **Substantial and very Beneficial and** fundamentally change the sense of dereliction and decay.

View 8





This looks down High Street from its junction with Thomas Street. The Grade II listed 75-77 High Street is in the background and beyond that on the right hand side are Victorian commercial buildings typical of the Smithfield Conservation Area. The view is terminated by the Arndale Centre Car Park.

The proposal is pulled back from High Street to provide the small pocket park and is not visible. This allows the historic buildings to be appreciated. The 'pocket park' would improve the street scene and provide a quality setting for the adjacent listed buildings and enhance the character of the Conservation Area.





This is from Shudehill, within the Shudehill Conservation Area looking north east. It is dominated by the ramp to the Arndale car park. In the distance 30-32 Shudehill and 1-3 Nicholas Croft provide a scarred and derelict gateway to the Northern Quarter. The architectural and urban quality is poor with the buildings showing dereliction and decay. The more dominant modern buildings are functional and oppressive.

The proposal would sit in the background and provide a high quality gateway to the Northern Quarter. The architecture creates an elegant form with a dipping roof. The lower floors of building A have been peeled back to open the corner of the site towards Shudehill to preserve a visual and physical connection to the corner of 1-3 Back Turner Street.

The effect of the proposal will be substantial but its fundamental impact would be **Beneficial**. Its materials and appearance would enhance regeneration.

View 10







This is from Dantzic Street, within the Shudehill Conservation Area, looking south east and is dominated by the tram lines and platforms. The surrounding buildings are set well back from the road/tramway and are of an eclectic mix of age, style and form. The side elevation of 1-3 Back Turner Street can be seen in the distance behind the partially demolished 30-32 Shudehill and 1-3 Nicholas Croft. To the right is Basil Chambers. Whilst the view is towards the Smithfield Conservation Area and the Northern Quarter, it is not of a quality that would be expected in such a gateway location.

The proposal would mark the entrance to the Northern Quarter and an important junction at the top of the High Street more appropriately than the semi-derelict condition and the scarred edge of 1-3 Back Turner Street. The proposal would have a substantial impact on the townscape but only a moderate impact on heritage. Building A would be prominent, but its form and lightweight materials would minimise its impact on the older buildings of the Smithfield Conservation Area. It would act as a marker in townscape terms, aid navigation and beneficially enhance the view.

View 11





This is on Hilton Street looking north west at its junction with Oldham Street into the Smithfield Conservation Area. In the heart of the Northern Quarter, the buildings and view typify the grid pattern nature of the area and its mix of buildings. Materials range from red brick to stucco, alongside glass and steel modern interventions as part of the architectural mix.

The proposal would not be dominant, and would be in the far distance as a backdrop. Its effect would be negligible and it would not impact on peoples understanding or appreciation of the more immediate and middle-distance context. The combination of light materials and modern form provides a positive and beneficial marker of a vibrant City Centre and would aid with legibility and navigation in terms of the wider townscape.

In view of the above, it is considered that the scale, alignment and positioning of the proposal would be acceptable and would add to the skyline. The buildings would be seen from some parts of the conservation area and in views of listed buildings but the impact would not be harmful. Overall, the proposal would have a beneficial impact on heritage assets and the townscape. Where the proposal appears more prominent its quality and the significance of the heritage assets remain fully appreciable, or the urban decay and dereliction is stitched back together. The proposal combines sensitive infill and dynamic city regeneration and would remove the adverse impact of the site on the street scene, on adjacent listed buildings and on the Smithfield and adjacent Shudehill Conservation Areas.

Significance of the 30-32 Shudehill and 1-3 Nicholas Croft and the case to Support Demolition.

30-32 Shudehill, 1-3 Nicholas Croft, have been assessed against the statutory criteria for listing to determine if they have any special interest. This assessed their evidential, historical, aesthetic and communal value. The Heritage Assessment and Townscape and Visual Impact Assessment used HE's Guidance –Conservation Principles, Policies and Guidance (2008).

The historic interest in the buildings has been much diminished by the extent to which they have been altered, abandoned or demolished which has reduced the ability to recognise their past historical use and value. Their partial demolition from three and four storey to one storey buildings means they yield little or no historical value and the alteration of the ground floors, means they have lost the majority of their architectural interest and do not contribute to the conservation area.

This area has communal value and has been a place for employment and retail for nearly 200 years. Its proximity to the city centre means it is somewhere that many people have passed through and recognise. People value the architecture and fabric of buildings and use the buildings and spaces in the conservation area. However, these have a negative impact and have largely represented urban decay and dereliction for decades. It is viewed by people waiting at the tram stops. Whilst the communal value of the conservation area and nearby listed buildings to the south and east is likely to be high, the communal value of the site's context to the north and west, with the post-war Arndale development and carpark, is low.

The evidential, historical, aesthetic and communal heritage values of 30-32 Shudehill, 1-3 Nicholas are considered to negligible and the properties have a negative impact on the Smithfield Conservation Area.

The loss of these buildings would have a negligible impact on the character and appearance of the Conservation Area and the setting of adjacent listed buildings. Their demolition would allow a development that would overall have a beneficial impact on the character of the Smithfield Conservation Area and the setting of adjacent listed buildings and the Shudehill Conservation Area.

# Consideration of the merits of the proposals within the National and Local Policy Context relating to Heritage Assets

Section 66 of the Listed Buildings and Conservation Areas Act 1990 requires members to give special consideration and considerable weight to the desirability of preserving the setting of listed buildings when considering whether to grant planning permission for proposals which would affect it. Section 72 of the Act requires members to give special consideration and considerable weight to the desirability of preserving the setting or preserving or enhancing the character or appearance of a conservation area when considering whether to grant planning permission for proposals that affect it. Development decisions should also accord with the requirements of Section 16 of the National Planning Policy Framework which notes that heritage assets are an irreplaceable resource and emphasises that they should be conserved in a manner appropriate to their significance. Of particular relevance to the consideration of this application are paragraph's 192, 193, 194, 196, 197, 200 and 201.

The NPPF (paragraph 193) stresses that when considering the impact of a proposal on the significance of a designated heritage asset, great weight should be given to the asset's conservation whether any harm would be substantial, total loss or less than substantia. Significance of an asset can be harmed or lost through alteration or destruction or by development within its setting. As heritage assets are irreplaceable, any harm or loss should clearly and convincingly justified.

This proposal involves the demolition of non-listed buildings, and effects the setting of adjacent Listed Buildings, the character of the Smithfield Conservation Area and the adjacent Shudehill Conservation Areas. The harm caused would be less than substantial. Paragraph 196 of the NPPF states that any less than substantial harm, should be weighed against the public benefits of the proposal including, where appropriate, securing the optimum viable use of a heritage asset. Public benefits may follow from many developments and could be anything that delivers economic, social or environmental progress as described in the National Planning Policy Framework (paragraph 7). Public benefits may include heritage benefits, (Para 20 of the NPPF Planning Practice Guidance). The public benefits arising from the development, would include:-

### Heritage Benefits

The proposal would secure the optimum viable use of an underutilised island site in line with paragraph 196 of the NPPF. It would re-use of the former Warehouse, and ensure its long term conservation, and the re-use long vacant and underutilised parts of the site. Historic fabric on the roof would be replaced to deliver acceptable homes in the building, but this adverse impact would be outweighed by the wider substantial heritage benefits of the scheme. The retention of 1-3 Back Turner Street has implications on the height of Building A and scheme viability. However, any harm from this height is on balance outweighed by the substantial benefits of the scheme which would improve the townscape, including legibility, the character of the Smithfield and Shudehill Conservation Area and the setting of adjacent Listed Buildings.

#### Wider public benefits

These are set out elsewhere in this report and include:

- Putting a site which has a negative effect on the townscape, back into viable, active use;
- Regenerating a site containing underutilised and largely vacant buildings some of which are of poor architectural quality;
- Establishing a strong sense of place, enhancing the quality and permeability of the streetscape and the architectural fabric of the City Centre;
- Optimising the sites potential to accommodate and sustain an appropriate mix of uses, providing high quality accommodation;
- Providing a new public space and facilities for residents, workers and visitors;
- Responding to the local character and historical development of the area, delivering an innovative and contemporary design which reflects and complements both the wider area and local context;
- Creating a safe and accessible environment;

- Contributing to sustained economic growth;
- Providing equal access arrangements for all into the building;
- Increasing activity at street level through the creation of an 'active' ground floor providing overlooking, natural surveillance and increasing feelings of security within the city centre.

Officers consider that the benefits of the proposal would outweigh the level of harm caused to the affected heritage assets, and are consistent with paragraph 196 and 197 of the NPPF and address sections 66 and 72 of the Planning Act in relation to preservation and enhancement.

As set out later in this report the quality and design of the proposals would sustain the value of the key heritage assets. There are substantial public benefits which would outweigh the harm caused by the partial loss of the buildings on the site. That harm is necessary to secure those benefits, to fully realise the optimum viable use of the site and secure its wider potential in urban design terms

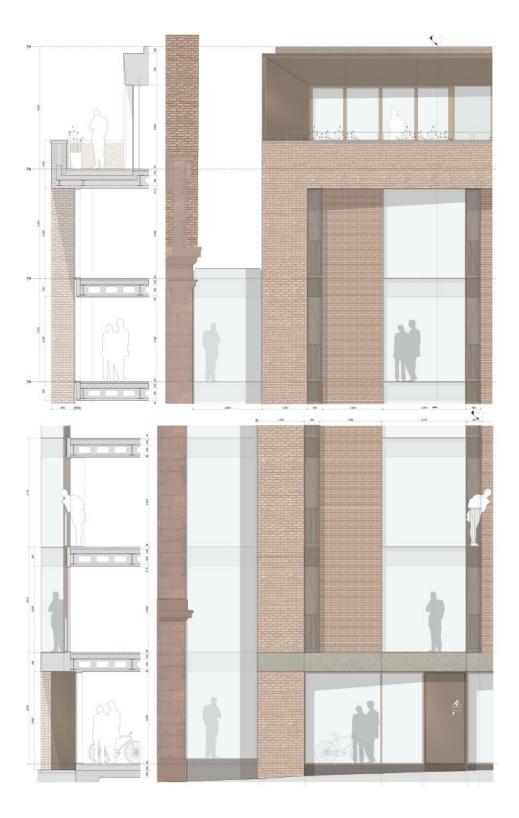
The buildings that would be demolished are of low value contribute little to the character of the Smithfield Conservation Area and setting of the adjacent Shudehill Conservation Area and Listed Buildings. Their demolition would result in some instances of "less than substantial harm". The heritage assets and their setting would not be fundamentally compromised and the less than substantial harm would be outweighed by the public benefits.

Contribution to Improving Permeability, Public Spaces and Facilities and Provision of a Well Designed Environment

The Northern Quarter is a popular and vibrant. High Street, Back Turner Street and Shudehill are used by many to enter the Northern Quarter from the Transport Interchange and Victoria Station improvements to the public realm would reflect the importance of the connection from Shudehill to High Street.

Building A is at a prominent junction where the Retail Core and the Northern Quarter come together. The footway on Back Turner Street would be widened and a semi shared street created to allow Back Turner Street to become more active and create an attractive link from Shudehill to the Northern Quarter. The 'pocket park' would provide an amenity space for local residents and users of the area.

The development would improve passive security to Shudehill, Back Turner Street, High Street, and to a lesser extent Soap Street. This would contribute to the safe use of the area and enhance its vitality and create an enhanced sense of place.



The key factors to evaluate are the buildings scale, form, massing, proportion and silhouette, materials and its relationship to other structures. Developments of this scale should be an exceptional and well considered urban design response and due to its height, Building A in particular needs specific attention.



The quality of the detail, including window recesses and interfaces between the different components are key to creating a successful scheme.

Building A would have a strong vertical and slender proportion with an angular roof. This would give it a strong and unique identity. The corner at Back Turner Street would be peeled back to create a strong street level presence and open up the corner of the site. This would preserve a visual and physical connection to the retained building. The materials would contrast with the retained building and lower block on High St to create a clear distinction between the 3 buildings.

The facades of Building A would be flush glazed to reinforce its simple elegant form. A triple glazed façade allows clear areas to be maximised which would distinguish it from the hit and miss, clear to solid glazing used in some residential buildings. Diffused glazing would be incorporated within the panel layering which would be blended across the façade in a mix of 30% and 60% levels of opacity. This would different light levels to pass through, create privacy without losing natural light whilst and provide some animation.

The retained building would have the reception on its ground floor. The flat roof extension would sit below the parapet line and would link Building B to Building A. The extension is set back from the building line, and along with 'crimped' corner

would limit the visual impact of the development on street level views into the Smithfield Conservation area.

Building C is a modern brick building which would not seek to compete with the rich architectural detailing on buildings in this part of High Street. Its scale, brick work and contrasting panels, metalwork and pre-cast stone would complement the areas historic character, notably the listed Jewel House and Basil Chambers. The curved form to High Street would reference the strong corner features characteristic of historic buildings. Its tripartite subdivision reflects that of historic buildings in the Conservation Area with the materials and fenestration arrangement clearly helping to differentiate the ground floor, the middle section and the top. The layering, detail and highly modelled design should ensure that the proposal responds to its context.

The bottom section is capped by a decorative stone lintel, which helps to ground the base, and distinguish the floors above. A strong grid defines the middle section and the set back of the roof level penthouses defines the top of the building.

It is considered that with the right detailing and quality control mechanisms in place, which can be controlled by a condition, the proposed materials are appropriate and would deliver a high quality design. Their colour and texture would reflect that found within the wider area and townscape.

The building layout would help to animate the street and would improve the quality of the streetscape considerably. The high quality and distinctive design of the new build would add to the overall quality of the locality and further enhance the legibility that its height would afford

#### Credibility of the Design

Proposals of this nature are expensive to build so it is important to ensure that the design and architectural intent is maintained through the detailed design, procurement and construction process. The proposal has been prepared by a design team familiar with the issues associated with developing high quality buildings in city centre locations, with a track record and capability to deliver a project of the right quality. A significant amount of time has been spent developing and costing the design to ensure that the submitted scheme can be delivered with a range of schemes having being tested before the submitted scheme has been brought forward.

The design team recognises the high profile nature of the proposal and the design response is appropriate for this prominent site and the range of technical expertise that has input to the application is indicative that the design is technically credible. The applicant is keen to commence work on site as soon as possible. The development has been demonstrated to be both viable and deliverable.

The glazed facades would be cleaned via a giraffe system / platform and will be concealed at roof level and visible only during times of operation.

#### Relationship to Transport Infrastructure

This highly accessible location would encourage the use of sustainable transport. The proximity to jobs and services within the city centre mean that many journeys should be on foot.

The constrained nature of the site and a desire to create activity at street level mean that it is not possible to provide car parking on site. There are multi storey car parks nearby should residents require parking space. A Transport Statement outlines the zero-car parking approach and the Travel Plan notes that cars can be rented by the hour from the City Car Club. The closest bay is on High Street. The Travel Plan would include a Welcome Pack to ensure residents are fully aware of the sustainable transport options available.

A Transport Statement concludes that the proposal meets the criteria set out in national and local policy for sustainable development and would not adversely affect the operation of the highway or transport network.

## Sustainability

New developments should attain high standards of sustainability because of their high profile and local impact. An Energy Statement and Environmental Standards Statement (ESS) provides a detailed assessment of the physical, social, economic and other environmental effects and considers it against sustainability objectives. It sets out measures that the development could use over its lifecycle to ensure high levels of performance, long-term viability and compliance with planning policy.

The Code for Sustainable Homes was revoked in March 2015 but it is helpful to understand waste efficiency and energy standards. Energy use would be minimised in accordance with the Energy Hierarchy, improving fabric efficiency and using passive servicing methods throughout. Thermal performance and air tightness exceeds Part L Building Regulation requirements and energy reduction and low carbon technologies have then been applied.

The energy strategy has been informed by the Lean, Clean, Green hierarchy. Good practice sustainability measures have been incorporated as follows:

- Highly efficient VRF Air Conditioning system for both heating and cooling using Electrical Air Source Heat Pumps which reduces the amount of CO2 with cooling capacity;
- Hot water provided through all electric immersion cylinders in each apartment, reducing the need for large communal storage and pumps etc.;
- Mechanical Ventilation Heat Recovery systems to each apartment which allows full purge ventilation and recovers energy from warm exhaust air, aiding to reduce CO2 emissions;
- Large areas of glazing provide a moderate amount of solar gains which reduces the amount of energy used to heat the building; and

• LED low Energy lighting throughout.

These measures would reduce annual regulated carbon emissions beyond 19.87% above the Part L 2013 benchmark and 15.87% beyond the Part L 2010 Building Regulations benchmark which surpasses Core Strategy requirements. The scheme would be inherently efficient and cost effective during occupation.

The building materials would have an appropriate level of accreditation to ensure they are sustainably sourced and have the appropriate level of supply chain accreditation; typically ,for example, FSC certification for timber products etc.

## Effects on the Local Environment/ Amenity

Tall Buildings should not cause unacceptable levels harm to the amenity of surrounding land and buildings in relation to sunlight, overshadowing, air quality, noise and vibration, construction, operations and TV reception, privacy and overlooking. However, any harm does need to be considered with reference to site context.

#### Wind

A Wind Microclimate report assesses the potential impact of the development on pedestrian level wind conditions. It focused on the impact of wind patterns on people using the area based on site conditions and the surrounding area. It notes that the orientation of the façades of Building A should redirect prevailing southerly and westerly winds away from the site at higher level, and reduce its impact in and around the site. The wind would not exceed the safety threshold.

#### Privacy and Overlooking

Small separation distances between buildings is characteristic in the area and is consistent with a dense urban environment. The buildings that previously occupied the site were built to back of pavement and had windows close to those within adjacent blocks. External access corridors would directly face adjacent properties and any areas of glazing directly facing them would be diffuse and at a high level rather than directly facing at eye level. The proposal would re-use a brownfield site which has a negative impact on the area.

## Daylight, Sunlight and Overshadowing

The nature of high density City Centre development means that amenity issues, such as daylight, sunlight and the proximity of buildings have to be dealt with in an a manner that is appropriate to their context

An assessment of daylight, sunlight and overshadowing has been undertaken, using computer software to measure the amount of daylight and sunlight available to windows in neighbouring buildings. The assessment made reference to the BRE Guide to Good Practice – Second Edition BRE Guide (2011). This is not mandatory but is generally accepted as the industry standard and helps planning authorities to consider these impacts. The guidance does not have 'set' targets and is intended to

be interpreted flexibly. Locational circumstances should be taken into account, such as a site being within a city centre where higher density development is expected and obstruction of light to buildings can be inevitable

The neighbouring residential properties at 11-21 Turner Street/ 74-76 High Street, 2-4 Thomas Street, 12 Thomas Street (Jewel House) and 17 Thomas Street have been identified as sensitive in terms daylight. Sunlight Impacts have only been modelled for **sensitive windows** (living rooms or living kitchen diners facing within 90 degrees due south) facing towards the site.

Other apartments were scoped out due to the distance and orientation from the site. The BRE Guidelines suggest that residential properties have the highest requirement for daylight and sunlight and states that the guidelines are intended for rooms where light is required, including living rooms, kitchens and bedrooms.

## **Daylight Impacts**

The Guidelines provides methodologies for daylight assessment. The methodologies can comprise 3 tests. Only 2 of these tests Vertical Sky Component (or VSC) and Daylight Distribution (NSL) have been carried out in relation to this proposal.

VSC considers how much Daylight can be received at the face of a window by measuring the percentage that is visible from its centre. The less sky that can be seen means less daylight is available. Thus, the lower the VSC, the less well-lit the room would be. In order to achieve the daylight recommendations in the BRE, a window should attain a VSC of at least 27%.

The NSL assesses how light is cast into a room by examining the parts of the room where there would be a direct sky view. Daylight may be adversely affected if, after the development, the area in a room which can receive direct skylight is reduced to less than 0.8 times its former value. Any reduction below this would be noticeable to the occupants.

The Guidance states that a reduction of VSC to a window of more than 20% or of NSL by 20% does not necessarily mean that the room would be left inadequately lit, but there is a greater chance that the reduction in daylight would be more apparent. Under the Guidance, a scheme would comply, if figures achieved are within 0.8 times of baseline figures. For the purposes of the sensitivity analysis, this value is a measure against which a noticeable reduction in daylight and sunlight would be discernible and is referred to as the BRE target.

The site has been partially cleared for a number of years and previously altered parts of it were last occupied by 3 to 6 storey buildings. Therefore, many of the buildings that overlook the site have received unusually high daylight levels in a City Centre context. Therefore, the baseline situation against which the sunlight, daylight and overshadowing are measured, does not represent a typical baseline situation of a densely developed urban environment. The Guidance acknowledges that in a City Centre, or an area with modern high-rise buildings, a higher degree of obstruction may be unavoidable if new developments are to match the height and proportions of existing buildings."

The Guidance acknowledges that if a building stands close to a common boundary, a higher degree of obstruction may be unavoidable. This is common in urban locations. VSC levels diminish rapidly as building heights increase relative to separation. As such, the adoption of the 'standard target values' should not be the norm in a city centre as this would result in very little development being built. The BRE Guide recognises that in such circumstances, 'alternative' target values should be adopted.

## Sunlight Impacts

For Sunlight, the BRE Guide explains that tests should be applied to all main living rooms and conservatories which have a window which faces within 90 degrees of due south. The guide states that kitchens and bedrooms are less important, although care should be taken not to block too much sunlight. The BRE guide states that sunlight availability may be adversely affected if the centre of the window receives less than 25% of annual probable sunlight hours, or less than 5% of annual probable sunlight hours between 21 September and 21 March; receives less than 0.8 times its former sunlight hours during either period; and, has a reduction in sunlight received over the whole year greater than 4% of annual probable sunlight hours (APSH).

A scheme would be considered to comply with the advice if the base line values and those proposed are within 0.8 times of each other as an occupier would not be able to notice a reduction of this magnitude. The requirements for minimum levels of sunlight are only applicable to living areas whilst the daylight test should also be applied to both bedrooms and kitchens.

The methodology for setting alternative targets is set out in Appendix F of the Guide which acknowledges that if a building stands close to a common boundary, a higher degree of obstruction may be unavoidable. This method, provides a more contextual approach and reflects site specific characteristics and location.

Jewel House has habitable rooms that immediately overlook the car park, across Soap Street. In line with the recommendations in the BRE Guide, the VSC, NSL and APSH targets for Jewel House have been set using a mirror image of Jewel House on the application site. The analysis has included an internal inspection and measured survey to some rooms in Jewel House, as well as obtaining full floor plans. Reference to the VSC, NSL and APSH results for these apartments are based on the internal rooms, not the external face of the windows. This is more accurate and in line with the BRE Guide.

The other affected apartments are not "unusually close" to the site boundary, and so a mirrored baseline is potentially not the most relevant baseline assessment and therefore the baseline of the site condition in 2018 (prior to demolition of 5 Back Turner Street has been used.

With the exception of one flat in Jewel House, no potentially affected properties have been accessed. Thus where plans were not publicly available, reasonable assumptions have been made as to the internal layouts of the rooms based on the building form and architecture. This is normal practice where access to properties is

not available. Floor levels have also been assumed for the adjoining properties which dictates the level of the working plane relevant for the No Skyline assessment.

The impacts of the development within this context are set out below.

## Daylight

#### 11-21 Turner Street and 74-76 High Street

65/66 (99%) of windows would be compliant with VSC and 21/21 (100%) would be compliant for NSL The windows that do not meet the target are set back within the façade, underneath overhanging balconies, which make it difficult for any development on the site to maintain the low-level daylight to them.

#### 2-4 Thomas Street

12/12 (100%) of the windows would be compliant with the VSC target and 3/3 (100%) of rooms would be compliant for NSL.

#### 17 Thomas Street

24/33 (73%) of windows would be compliant with VSC and 10/11 (91%) of rooms would be compliant for NSL The windows that do not meet the targets fall only marginally short, with reductions of between 20.1%-23/4%, against the 20% reduction that the BRE says would not be noticeable. The room that does not meet the NSL target is on the first floor. It would retain a direct view of the sky to 62.3% of its area, which remains high for a city centre location.

#### Jewel House

5/26 (22%) of rooms have more than one window would be compliant with the VSC target and 8/26 (33%) rooms would be compliant for NSL.

Against the alternative mirror image target 16/26 (62%) of windows would be compliant with VSC and 20/26 (77%) of rooms compliant for NSL.

Looking in more detail at these results and using the mirrored baseline approach the following is noted:

Flat 106 -, all rooms will meet the daylight and sunlight targets, except for the living kitchen diner, which will fall short of the VSC daylight target. The living kitchen diner will be reduced by 26.2%. The BRE advise that a reduction of 20% would not be perceptible to an occupier, and so there would be only a marginal noticeable reduction between the mirrored baseline, and the proposal. All rooms would have a better distribution of daylight with the proposal in place, than if a development matched the height and mass of Jewel House.

Flat 107 -all rooms meet the BRE targets. The rooms experience greater levels of daylight and sunlight with the proposal in place, than they would if it matched the height and mass of Jewel House.

Flat 108 - all rooms meet the BRE targets. The living kitchen diner experience substantially greater levels of sunlight with the proposal in place, than if the proposal matched the height and mass of Jewel House.

Flat 206 - the living kitchen diner, and two bedrooms, will not meet VSCs. All rooms will pass the NSL and APSH targets. The three rooms experience reductions between 24.2%-33% in the VSC values, which are marginally above the levels noted as being perceptible by BRE.

Flat 207 - all rooms in this apartment will meet the BRE targets.

Flat 305 - the living kitchen diner and two bedrooms would fall short of VSC target and, and one bedroom falls short of the NSL daylight target. Two rooms would have a better distribution of daylight with the proposal than if a development matched the height and mass of Jewel House.

Flat 306 -, the living kitchen diner and bedroom on the third floor would not meet the VSC daylight targets, and these rooms and a further bedroom on the fourth floor would not meet the NSL daylight targets. The differences in the VSC and NSL values between the mirrored baseline, and the proposal are minor, approximately 8% VSC.

Flat 307 - all rooms in this apartment will meet the BRE targets.

Flat 401 - both bedrooms would meet all the BRE targets, whilst the kitchen will fall short of the VSC but meet the NSL daylight targets. The kitchen would have a better distribution of daylight with the proposal than if a development matched the height and mass of Jewel House. The bedrooms would fall short of the NSL daylight targets. The main living room to this apartment would be unaffected by the proposed development.

#### Sunlight Impacts

11-21 Turner Street and 74-76 High Street, 2-4 Thomas Street and 17 Thomas Street.

All windows would be compliant for APSH

Jewel House

Against the baseline 2018 site condition 4/8 (50%) of rooms would be compliant for APSH

Against the alternative mirror image target 8/8(100%) of rooms would be compliant for APSH.

The mirrored baseline analysis confirms that the daylight and sunlight levels for the proposal are comparable to a building that matched the height and massing of Jewel House. The proposal, at the High Street side, broadly reinstates the daylight and sunlight levels that were present to the rear elevation of Jewel House when it was

built, and also to the levels that would be expected for a city centre location, with the tight urban grain of The Northern Quarter.

### **Overlooking**

There are no rear gardens or amenity spaces, as defined by the BRE, that would be overshadowed and an additional overshadowing assessment has been undertaken.

The impact on the daylight and sunlight received by some residents of jewel House, 11-21 Turner Street and 74-76 High Street, 2-4 Thomas Street and 17 Thomas Street are important. Overall there is a good level of compliance with the BRE Guidance in respect of the habitable spaces when assessed against the VSC targets and for Jewel House the alternative target.

However, some impact is inevitable if the site is to be redeveloped to a scale appropriate to its location within the City Centre. The following is important in considering this matter:

- Buildings that overlook the site have benefitted from conditions that are relatively unusual in a City Centre context;
- Some rooms identified as not achieving guidance have balconies above or are set back from the main façade thus having existing impaired visible sky.;
- It is generally acknowledged that when buying/renting properties in the heart
  of a city centre, that there will be less natural daylight and sunlight in homes
  than could be expected in the suburbs;
- When purchasing or renting property close to a derelict plot of land, the likelihood is that, at some point in time it will be developed. This is increased in a city centre like Manchester where there is a shortage of housing;
- The application site is within the City Centre and is designated for high density development;

It is considered that the above impacts are acceptable in a City Centre context.

#### Air Quality

An Air Quality Assessment notes that dust and particulate matter may be emitted into the atmosphere during construction but any impact would be temporary, short term and of minor significance and minimised through construction environmental management techniques. A Construction Management Plan would require contractors' vehicles to be cleaned and the access roads swept daily.

The site is within an Air Quality Management Area, which could potentially exceed the annual nitrogen dioxide air quality objective. The principal source of air quality effects would be from vehicle movements. The proposal would result in the removal of some informal parking spaces. As no parking is included within the development it would not significantly affect air quality. A condition would ensure that emissions from energy and/or heating plant would not impact on local air quality.

#### Noise and Vibration

Whilst the principle of the proposal is considered to be acceptable the impact that adjacent noise sources might have on occupiers needs to be considered. The site is close tramlines and a detailed survey has established the existing levels of traminduced vibration. The results been used to predict the likely levels of vibration within the proposed homes which concludes that vibration may exceed the proposed limits in a small number of apartments overlooking the tramline (within approx. 8m) and localised treatment may be required to mitigate the transmission of vibration through the building structure into habitable rooms. A Noise Report concludes that with appropriate acoustic design and mitigation, the internal noise levels can be set at an acceptable level.

Any required mitigation against vibration from trams, noise levels within the apartments and any necessary mitigation measures for externally mounted plant and ventilation associated with the building should be a condition if consent is granted.

Access for deliveries and service vehicles would be restricted to daytime hours to mitigate any potential impact on the adjacent residential accommodation.

The proposal would not produce noise or vibration that would be significant although disruption could arise during construction.

The applicants and their contractors would work with the local authority and engage directly with local communities to seek to minimise disruption. The provision of a Construction Management Plan would provide details of mitigation methods to reduce the impact on surrounding residents and a condition is required. Construction noise levels based on worst case assumptions are estimated to be of moderate temporary adverse prior to mitigation. Following mitigation and more realistic distances between the construction activities and receptors, construction noise is likely to be of minor temporary adverse effect and not significant.

#### TV and Radio reception

A Pre-Construction Signal Reception Impact Survey concludes that that any signal degradation to properties adjacent to the proposal and in the local area would be negligible. In addition satellite signal checks have been carried out and confirm that satellite signals would not be affected by the development as the satellite signals come from the opposite direction. Satellite (Sky /Freesat) are unaffected by the proposal and would mitigate any impacts and could be implemented if necessary. Should there be any post construction impact a series of mitigation measures have been identified which could be controlled by a condition.

Conclusions in relation to CABE and English Heritage Guidance and Impacts on the Local Environment.

On balance, it is considered that the applicant has demonstrated that the proposal would meet the requirements of the CABE and EH guidance as well as the policy on Tall Buildings within the Core Strategy and as such the proposal would provide a building of a quality acceptable.

#### Crime and Disorder

Increased footfall and improved lighting would improve security and surveillance. GMP confirm that the scheme should achieve Secured by Design accreditation and a condition is recommended.

## Archaeological issues

Greater Manchester Archaeological Unit have identified potential archaeological interest of local importance in relation to 18<sup>th</sup> century housing and recommend that the remains should be evaluated through trial trenching. If appropriate, a more detailed and open area excavation may be required to inform the understanding of the potential and significance and this should be a condition.

### Waste and Recycling

There would be dedicated recycling and refuse areas in the ground floor. The building management and commercial operators would move refuse bins to the collection areas on High Street. Level access would be provided between the bin store, the public highway and adjacent to the loading bay. The number of bins for each waste stream and their compliance with MCC standards have been detailed earlier in this report. Bins for each type would be clearly marked.

## Flood Risk and Sustainable Urban Drainage Strategy

The site is within Flood zone 1 and is low risk of flooding from rivers, sea and ground water. It is in the Core Critical Drainage Area in the Strategic Flood Risk Assessment and requires a 50% reduction in surface water run-off as part of brownfield development. Major planning applications determined from 6 April 2015, must consider sustainable drainage systems.

The Drainage Strategy explains that surface water run-off would be minimised and reduced to a greenfield rate if practical, and the post development run-off rates would be reduced to 50% of pre development rates. Attenuation would be managed through on site storage and flow control management.

Surface water would discharge to the public combined sewer on Back Turner Street subject to agreement with United Utilities. A minimum practical restriction of 5.0 litres/second has been assumed which accords with the City Council Strategic Flood Risk Assessment (SFRA) for brownfield sites within critical drainage areas.

Conditions could be imposed requiring details of the surface water drainage and a maintenance and management plan of the system to be approved. An initial SUDS assessment demonstrates that surface water run-off can be drained effectively in accordance with the policy principles.

#### Biodiversity and Wildlife Issues/ Contribution to Blue and Green Infrastructure (BGIS)

The proposals would have no adverse effect on statutory or non-statutory sites designated for nature conservation. No on site habitats are of ecological value in terms of plant species and none are representative of natural or semi-natural habitats or are species-rich. There are no Priority Habitats and no invasive species listed on Schedule 9 of the Wildlife and Countryside Act 1981 are present on site. The building has features suitable for roosting bats, but the likelihood of bats roosting is considered to be low to negligible. If bats are found or suspected, it is a legal requirement that work must cease immediately until further advice has been sought from Natural England or the scheme ecologist.

The proposed street trees and the 'pocket park' tree is acceptable in principle. Due to the presence of Metrolink Infrastructure it would not be possible to secure any street tree planting on Back Turner Street. The increase in planting and the green roof on the penthouse, the green sedum roof on the retained Warehouse and other features recommended in the Ecology Assessment (which could be a condition of any consent granted) should improve biodiversity and form corridors which enable natural migration through the site. The, increase in green infrastructure would increase opportunities for habitat expansion leading to an improved ecological value within the local area.

A green roof including water storage to assist Suds management could be feasible. However, the increased weight may require an increase in the roof depth and a transfer structure. This would be investigated post planning during detailed design and agreement of final details could be a condition of any consent granted.

<u>Contaminated Land Issues</u> - A phase 1 Desk Study has assessed geo-environmental information concludes that the sites historical industrial use means that mitigation measures may be required to deal with on-site contamination. With these measures in place, the site would presents a low risk to future site users and construction workers. A condition would require a full site investigation and remediation measures to be agreed.

<u>Disabled access - The design and layout has been developed with an inclusive</u> approach to allow safe and secure access throughout the building. It would comply as far as practicable with the requirements of Design for Access 2, Core Strategy DM1 and p17 of the Manchester Design Guidance SPD. The tight and irregular constraints of the tower means that room layouts are irregular and challenging to plan. All apartments follow the guidance set out in the residential design standards. The retained existing building restricts layouts and in some areas aspects of the design may not strictly follow the DFA2 guidance. Wherever practical however the guidance will be accommodated. The proposal would deliver homes that could be adapted to meet the changing needs of occupants over time, including older and disabled people. There are 5 dedicated accessible parking spaces on High Street.

The development would include the following features:

Corridor access to apartments is largely in excess of 1800mm;

- Each dwelling benefits from lift access;
- All dwellings with a terrace achieve level access to the terrace;
- All split level accommodation enters into living areas at entrance level with the exception of Duplex 08;
- All units have accessible WC at entrance level apart from Duplex 1 7.
   Space restrictions on the entry level prevent the provision of a WC. Accessible WCs in all other apartments will be designed to meet quidance wherever practical;
- All 3 bedroom dwellings achieve a minimum 3000mm x 3000mm dimension second bedroom;
- No dwelling has any stepped changes of level within the dwelling apart from duplex units. Only areas of scheme with stepped level change is found in the access corridor to the existing building from floors 2-5 (10 units) due to differing floor levels of existing building to tower;
- All internal doors achieve a minimum 800mm clear opening and clear of any projections and all internal stairs achieve 900mm minimum width;
- Landings and stairs would have a continuous handrail on both sides;

It is considered in consideration of the above that the new building would have an overall good level of compliance with DFA2.

<u>Local Labour</u> – A statement sets out a commitment to employ local residents from Manchester and Salford through both the main and sub-contracts and this would be secured by planning conditions. The Council's Work and Skills team would agree the detailed form of the Local Labour Agreement.

<u>Airport Safeguarding</u> - Given the scale of the development, the proposal has been considered with regards to any potential impacts on aerodrome safeguarding. Aerodrome safeguarding who have found no conflict with any safeguarding criteria.

<u>Construction Management</u> - Measures would be put in place to minimise the impact of the development on local residents such as dust suppression, minimising stock piling and use of screenings to cover materials. Plant would also be turned off when not needed and no waste or material would be burned on site.

Provided appropriate management measures are put in place the impacts of construction management on surrounding residents and the highway network can be mitigated to be minimal.

#### **Social Value from the Development**

The proposal would support the creation of a strong, vibrant and healthy community. In particular, the proposal would:

- Promote regeneration in other areas;
- The proposal would not cause harm to the natural environment and would reduce carbon emissions through the building design;

- It would provide job opportunities for local people through the agreement required to discharge the local labour agreement condition that would be attached to any consent granted;
- Help to reduce crime through an increase passive surveillance through the active ground floor uses and the overlooking from residential accommodation;
- Widening of Back Turner Street Street will increase visibility and increase the attractiveness of the route for pedestrians;
- Will provide access to services and facilities via sustainable modes of transport, such as through cycling and walking. The proposed development is very well located in relation to Metrolink, rail and bus links;
- Will not result in any adverse impacts on the air quality, flood risk, noise or pollution and there will not be any adverse contamination impacts;
- Will not have a detrimental impact on protected species; and
- Will regenerate previously developed land with limited ecological value in a highly efficient manner.

<u>S149 (Public Sector Equality Duty) of the Equality Act 2010</u> - The proposed development would not adversely impact on any relevant protected characteristics.

<u>Metrolink Comments</u> – A Glare Study has identified that there could be solar glare impacts at certain times of day on trams travelling both north and south. However these impacts can be mitigated for through the design of the façade. Whilst the final details of this would need to be dealt with through a condition. It would appear that glazing specification would address this.

The carriageway of Back Turner Street would be narrowed to create a wider footpath on its southern side creating more space for pedestrians as a through-route.

Conditions could be attached about building fixings and the impact of tram noise.

#### Response to Objectors comments

The majority of objectors comments have been dealt with within the Report however the following is also noted:

The Statement of Community Involvement reflected guidance in the Council's Statement of Community Involvement (2018) and guidance set out within the NPPF, and included the following: a first pre-application consultation from 3 September 2018 to 21 September 2018; a further pre-application consultation on 1 October 2018 to 22 October 2018; and a final informal consultation on 28 November 2018 to 7 December 2018.

A range of communication methods were used to provide information and ensure that people had the opportunity to provide their feedback, including: postcards sent to 432 nearby residents and businesses; two drop-in sessions for the public and ward councillors, a dedicated project email address for feedback and enquiries; a dedicated Freephone line for questions and feedback; a press release to local media and business websites; feedback from the September 2018 consultation highlighted the need to pause and reflect on different options, including retaining the warehouse This was welcomed at the second stage when 3 options were presented; there was

marginally more support for the option which didn't include the warehouse but more CGIs were requested; in the third phase of consultation there was a clear preference for an option, which retained the warehouse with the 'pocket park; the process has been a major driver in the development proposal and the consultation was meaningful.

The building as designed meets all the requisite fire standards and the finer detail and specification of these will be developed post planning with the Fire Engineer, Building Control and approval by the Local Fire Authority.

A condition will be attached to any consent granted which would preclude the use of the residential units as short term lets.

Impacts on property values are not planning consideration.

## **Legal Agreement**

The proposal would be subject to a legal agreement under section 106 of the Planning Act to secure an appropriate reconciliation payment for offsite affordable housing in the City as explained in the paragraph with heading "Affordable housing".

#### CONCLUSION

Section 38(6) of the Planning and Compulsory Purchase Act 2004 states that applications should be determined in accordance with the development plan unless material considerations dictate otherwise. The proposals have been considered in detail against the policies of the current Development Plan and taken overall are considered to be in compliance with it.

The proposals would be consistent with a number of the GM Strategy's key growth priorities. It would deliver a high quality building and regenerate a site which is principally characterised by a poor quality environment. The site is considered to be capable of accommodating buildings of the scale and massing proposed whilst avoiding any substantial harm to the setting of adjacent listed buildings or the character of the Smithfield (including the setting of the retained warehouse building) and adjacent Shudehill Conservation Area.

The development would deliver a high quality building and regenerate a poor quality site and would respond well to its context. The site is could accommodate a building of the scale and massing proposed without harming the character of the Smithfield Conservation Area or the setting of adjacent listed buildings. The street-frontages to Shudehill and Back Turner Street would be re-vitalised and retain street-edge enclosure, while also complementing the vertical rhythms, established scale and visual texture of the individual streets.

The street-frontages would respond to the historic form of development. The scheme would add activity and vitality and would reintegrate the site into its urban context, reinforcing the character of the streetscape

The development would inevitably impact on amenity and affect sunlight, daylight, overshadowing and privacy in adjacent properties. It is considered that that these impacts have been tested and perform given the historic City Centre context to an acceptable level against the BRE guidelines.

The economic, social and environmental gains required by para 8 of the NPPF are set out in the Report and would be sought jointly and simultaneously. The site does not currently deliver fully in respect to any of these objectives and has not done for some time.

The NPPF (Paragraphs 192, 193 and 196) requires that all grades of harm to a designated heritage asset are justified on the grounds of public benefits that outweigh that harm. Paragraph 197 requires in the case of applications which directly affect a non designated heritage assets a balanced judgement having regard to the scale of any harm or loss and the significance of the heritage asset.

The loss of 30-32 Shudehill and 1-3 Nicolas Croft would cause less than substantial harm but this is justified by the public benefits derived from the wider development of the site. These benefits will endure for the wider community and not just for private individuals or corporations.

There would be a degree of less than substantial harm but the proposals represent sustainable development and would deliver significant social, economic and environmental benefits. It is considered, therefore, that, notwithstanding the considerable weight that must be given to preserving the setting of the adjacent listed buildings and the character of the conservation area as required by virtue of S66 and S72 of the Listed Buildings Act within the context of the above, the overall impact of the proposed development including the impact on heritage assets would meet the tests set out in paragraphs 193, 196 and 197 of the NPPF and that the harm is outweighed by the benefits of the development.

**Human Rights Act 1998 considerations** – This application needs to be considered against the provisions of the Human Rights Act 1998. Under Article 6, the applicants (and those third parties, including local residents, who have made representations) have the right to a fair hearing and to this end the Committee must give full consideration to their comments.

Protocol 1 Article 1, and Article 8 where appropriate, confer(s) a right of respect for a person's home, other land and business assets. In taking account of all material considerations, including Council policy as set out in the Core Strategy and saved polices of the Unitary Development Plan, the Head of Planning, Building Control & Licensing has concluded that some rights conferred by these articles on the applicant(s)/objector(s)/resident(s) and other occupiers and owners of nearby land that might be affected may be interfered with but that that interference is in accordance with the law and justified by being in the public interest and on the basis of the planning merits of the development proposal. She believes that any restriction on these rights posed by the approval of the application is proportionate to the wider benefits of approval and that such a decision falls within the margin of discretion afforded to the Council under the Town and Country Planning Acts.

**Recommendation MINDED TO APPROVE (** subject to a legal agreement in respect of reconciliation payment of a financial contribution towards off site affordable housing)

#### **Article 35 Declaration**

Officers have worked with the applicant in a positive and pro-active manner to seek solutions to problems arising in relation to dealing with the planning application. This has included on going discussions about the form and design of the developments and pre application advice about the information required to be submitted to support the application.

#### Conditions to be attached to the decision

1) The development must be begun not later than the expiration of three years beginning with the date of this permission.

Reason - Required to be imposed pursuant to Section 91 of the Town and Country Planning Act 1990.

- 2) The development hereby approved shall be carried out in accordance with the following drawings and documents:
- (a) 05593\_MP\_00\_0001 Planning Application Red Line Boundary Rev A, 05593\_MP\_00\_0002 Proposed Site Plan Rev A and (b) 05593\_MP\_00\_0003 Existing Topographical Plan Rev B, 05593\_MP\_00\_0200 Proposed Ground Floor Site Plan Rev A
- 05593\_B1\_02\_2000 Existing Plan Rev A, 05593\_B1\_02\_2100 Demolition Plan Rev A, 05593\_B1\_02\_2199 Proposed Plan Basement Level Rev B
- 05593 B1 02 2200 Proposed Plan Ground Floor Level Rev H,
- 05593\_B1\_02\_2200M Proposed Plan Mezzanine Level Rev B
- 05593\_B1\_02\_2201 Proposed Plan First Floor Level Rev F, 05593\_B1\_02\_2202

Proposed Plan - Second Floor Level Rev F, 05593\_B1\_02\_2203 Proposed Plan -

Third Floor Level Rev F, 05593 B1 02 2204 Proposed Plan - Fourth Floor Level

Rev F, 05593 B1 02 2205 Proposed Plan - Fifth Floor Level Rev F.

- 05593\_B1\_02\_2207 Proposed Plan Sixth to Twelfth Floor Level Rev D,
- 05593 B1 02 2210 Proposed Plan Thirteenth Floor Level Rev E.
- 05593\_B1\_02\_2211 Proposed Plan Fourteenth Floor Level Rev E,
- 05593\_B1\_02\_2212 Proposed Plan Fifteenth Floor Level Rev E,
- 05593\_B1\_02\_2213 Proposed Plan Sixteenth Floor Level Rev E,
- 05593\_B1\_02\_2214 Proposed Plan Roof Plan Rev B, 05593\_B1\_04\_2000

Elevation A - Existing and Demolition Rev A, 05593\_B1\_04\_2001 Elevation B & C - Existing and Demolition Rev A

- 05593\_B1\_04\_2002 Elevation D Existing and Demolition Rev A,
- 05593\_B1\_04\_2200 Elevation A Proposed Rev B
- 05593\_B1\_04\_2201 Elevation B & C Proposed Rev B, 05593\_B1\_04\_2202

Elevation D - Proposed Rev B, 05593\_B1\_04\_2203 Elevation E - Proposed Rev B,

05593\_B1\_05\_2200 Proposed Section A-A Rev B, 05593\_B1\_05\_2201 Proposed Section B-B Rev B, 05593\_B1\_05\_2202 Proposed Section C-C & D-D Rev B,

05593\_B1\_10\_4200 Typical Bay Study A Rev 0, 05593\_B1\_10\_4201 Typical Bay Study B Rev 0; and 05593\_B1\_10\_4202 Typical Bay Study C Rev 0

- (c) Euan Kellie Property Solutions e-mail in relation to fume extraction from the commercial units dated 27-03-19;
- (d) Waste Management Strategy as set out in section 6.2 of Jon Matthews Architects Design and Access Statement as amended by Euan Kellie Property Solutions e-mail dated 04-04-19;
- (e) Recommendations in sections, 3, 4, 5, 6 and 7 of the Crime Impact Assessment Version E dated 08-03-19;
- (f) Jon Matthews Architects Area Schedule;
- (g) Novo, Back Turner Street, Manchester, Broadband Connectivity Assessment, Ref: P712-BCS-001; and
- (h) Access and Maintenance arrangements as set out in section 6.0 of Jon Matthews Architects Design and Access Statement

Reason - To ensure that the development is carried out in accordance with the approved plans. Pursuant to Core Strategy SP1, CC3, H1, H8, CC5, CC6, CC7, CC9, CC10, T1, T2, EN1, EN2, EN3, EN6, EN8, EN9, EN11, EN14, EN15, EN16, EN17, EN18, EN19, DM1 and PA1 saved Unitary Development Plan polices DC18.1 DC19.1, DC20 and DC26.1.

3) (a) Notwithstanding the details submitted with the application, prior to the commencement of development the following shall be submitted for approval in writing by the City Council, as Local Planning Authority:

Samples and specifications of all materials to be used on all external elevations, drawings to illustrate details of full sized sample panels that will be produced. The panel to be produced shall include jointing and fixing details between all component materials and any component panels, details of external ventilation requirements for the residential accommodation, details of the drips to be used to prevent staining and details of the glazing and frames, a programme for the production of the full sized sample panels and a strategy for quality control management; and

(b) The sample panels and quality control management strategy shall then be submitted and approved in writing by the City Council as local planning authority in accordance with the programme and dwgs as agreed above.

Reason - To ensure that the appearance of the development is acceptable to the City Council as local planning authority in the interests of the visual amenity of the area within which the site is located, as specified in policies SP1 and DM1 of the Core Strategy.

4) The demolition hereby permitted shall not be undertaken before a contract for the carrying out of the building works for the redevelopment of the site has been made, and evidence of that contract has been supplied to the City Council as local planning authority.

Reason - In the interests of visual amenity and for the avoidance of doubt, and to ensure that redevelopment of the site takes place following demolition of the existing building pursuant to saved policy DC18 of the Unitary Development Plan for the City of Manchester, policies SP1, EN3 and DM1 of the Core Strategy and the National Planning Policy Framework.

- 5) Prior to the commencement of development a programmes for submission of final details of the public realm works and highway works as shown in dwgs numbered RF17-394-L04-P07 and RF17-394-L06-P02.; shall be submitted and approved in writing by the City Council as Local Planning Authority. The programme shall include an implementation timeframe and details of when the following details will be submitted:
- (a)Details of the materials, including natural stone or other high quality materials to be used for the pulbic realm and for the areas between the front of pavement and the line of the proposed building on Back Turner Street, Shudehill, High Street and Soap Street:
- (b) Final details of measures to create potential opportunities to enhance and create new biodiversity within the development to include consideration of Bat bricks and/or tubes, green/brown roof, green walls, bird boxes and appropriate planting;
- (c) A final strategy for the planting of street trees within the pavements and public realm on High Street, Back Turner Street and Shudehill including details of overall numbers, size, species and planting specification, constraints to further planting and details of on going maintenance; and
- (d) A feasibility study and details of the Green / Blue Roof.

and shall then be submitted and approved in writing by the City Council as local planning authority in accordance with the programme as agreed above.

The approved scheme shall be implemented not later than 12 months from the date the proposed building is first occupied. If within a period of 5 years from the date of the planting of any tree or shrub, that tree or shrub or any tree or shrub planted in replacement for it, is removed, uprooted or destroyed or dies, or becomes, in the opinion of the local planning authority, seriously damaged or defective, another tree or shrub of the same species and size as that originally planted shall be planted at the same place,

Reason - To ensure safe access to the development site in the interest of pedestrian and highway safety pursuant to policies SP1, EN1 and DM1 of the Manchester Core Strategy (2012) and to ensure that a satisfactory landscaping scheme for the development is carried out that respects the character and visual amenities of the area, in accordance with policies R1.1, I3.1, T3.1, S1.1, E2.5, E3.7 and RC4 of the Unitary Development Plan for the City of Manchester and policies SP1, DM1, EN1, EN9 EN14 and EN15 of the Core Strategy.

- 6) (a) Before the development hereby approved commences, a report (the Preliminary Risk Assessment) to identify and evaluate all potential sources and impacts of any ground contamination, groundwater contamination and/or ground gas relevant to the site shall be submitted to and approved in writing by the City Council as local planning authority. The Preliminary Risk Assessment shall conform to City Council's current guidance document (Planning Guidance in Relation to Ground Contamination).
- (b) In the event of the Preliminary Risk Assessment identifying risks which in the written opinion of the Local Planning Authority require further investigation, the development shall not commence until a scheme for the investigation of the site and the identification of remediation measures (the Site Investigation Proposal) has been submitted to and approved in writing by the City Council as local planning authority. The measures for investigating the site identified in the Site Investigation Proposal shall be carried out, before the development commences and a report prepared outlining what measures, if any, are required to remediate the land (the Site Investigation Report and/or Remediation Strategy) which shall be submitted to and approved in writing by the City Council as local planning authority.
- c) When the development commences, the development shall be carried out in accordance with the previously agreed Remediation Strategy and a Completion/Verification Report shall be submitted to and approved in writing by the City Council as local planning authority.
- d) In the event that ground contamination, groundwater contamination and/or ground gas, not previously identified, are found to be present on the site at any time before the development is occupied, then development shall cease and/or the development shall not be occupied until, a report outlining what measures, if any, are required to remediate the land (the Revised Remediation Strategy) is submitted to and approved in writing by the City Council as local planning authority and the development shall be carried out in accordance with the Revised Remediation Strategy, which shall take precedence over any Remediation Strategy or earlier Revised Remediation Strategy.

Reason - To ensure that the presence of or the potential for any contaminated land and/or groundwater is detected and appropriate remedial action is taken in the interests of public safety, pursuant to Section 11 of the National Planning Policy Framework and policy EN18 of the Core Strategy.

- 7) Prior to the commencement of the development a detailed construction management plan outlining working practices during development shall be submitted to and approved in writing by the local planning authority with consideration to include consultation with TFGM (Metrolink) which for the avoidance of doubt should include:
- \*Display of an emergency contact number;
- \*Details of Wheel Washing:
- \*Dust suppression measures;
- \*Compound locations where relevant;
- \*Location, removal and recycling of waste:
- \*Routing strategy and swept path analysis;

- \*Parking of construction vehicles and staff;
- \*Sheeting over of construction vehicles;
- \*Details of how measures in relation to safe working near to Metrolink will be complied with;
- \*Communication strategy with residents which shall include details of how there will be engagement, consult and notify residents during the works;
- \*Agreed safe methods of working adjacent to the Metrolink Hazard Zone and shall be adhered to throughout the construction period;
- the retention of 24hr unhindered access to the trackside equipment cabinets and chambers for the low voltage
- power, signalling and communications cables for Metrolink both during construction and once operational.
- \* Details of the loading and unloading of plant and materials;
- \* Details of the storage of plant and materials used in constructing the development;
- \* construction and demolition methods to be used; including the use of cranes (which must not oversail the tramway);
- \* Details showing the erection and maintenance of security hoarding at a minimum distance of 1.5m from the kerb which demarcates
- the tramway path, unless otherwise agreed with Transport for Greater Manchester;
- \*The provision of a "mock up" security hoarding to review and mitigate any hazards associated with positioning next to an
- operational tramway prior to permanent erection;

Development shall be carried out in accordance with the approved construction management plan.

Reason - To safeguard the amenities of nearby residents and highway safety, pursuant to policies SP1, EN9, EN19 and DM1 of the Manchester Core Strategy (July 2012).

- 8) No demolition, soft-strip or development groundworks shall take place until the applicant or their agents or successors in title has secured the implementation of a programme of archaeological works. The works are to be undertaken in accordance with a Written Scheme of Investigation (WSI) submitted to and approved in writing by Manchester Planning Authority. The WSI shall cover the following:
- 1. A phased programme and methodology of investigation and recording to include:
- -historic building survey and recording (Historic England level 1)
- -archaeological intra-demolition watching brief
- -archaeological evaluation through trial trenching
- -dependent on the above, targeted open area excavation and recording (subject to a separate WSI)
- 2. A programme for post investigation assessment to include:
- production of a final report on the significance of the below-ground archaeological interest.
- 3. Deposition of the final report with the Greater Manchester Historic Environment Record.
- 4. Dissemination of the results of the archaeological investigations commensurate with their significance.
- 5. Provision for archive deposition of the report and records of the site investigation.

6. Nomination of a competent person or persons/organisation to undertake the works set out within the approved WSI.

Reason: In accordance with NPPF Section 12, Paragraph 199 - To record and advance understanding of heritage assets impacted on by the development and to make information about the heritage interest publicly accessible.

9) The development shall be carried out in accordance with the Crime Impact Statement Version E dated 08-03-19. The development shall only be carried out in accordance with these approved details. The development hereby approved shall not be occupied or used until the Council as local planning authority has acknowledged in writing that it has received written confirmation of a secured by design accreditation.

Reason - To reduce the risk of crime pursuant to policies SP1 and DM1 of the Core Strategy and to reflect the guidance contained in the National Planning Policy Framework

- 10) Notwithstanding the details as set out in condition 2 above no development shall commence in relation to the following items in respect of 1-3 Back Turner Street unless and until final details (including where appropriate specification and method statement) of the following have been submitted to and approved in writing by the City Council as Local Planning Authority:
- (a) Detailed schedule of all external repairs and specification for all of the repair works to the external elevations (including specification for mortar and stone repair / replacement)
- (b) A strategy for the location and detailing of all building services including electrics and plumbing, telecommunications, fire/security alarms, communal tv/satellite connections and aerials CCTV cameras (and associated cabling and equipment);
- (c) Cleaning of external elevations;
- (d) Details of any removals, repair or refurbishment of original doors and windows (Such works should not include for the removal or replacement of any original windows unless otherwise approved in writing by the City Council as local planning authority and any such proposal shall be accompanied by a full justification for such works, including a structural survey, details of why repair and refurbishment of such windows is not viable and provide details, including materials and cross sections, for any proposed replacement windows)
- (e) Any proposed structural works;
- (f) Details of making good parts of the building that are to be the subject of removals and / or demolition; and
- (g) Refurbishment of escape stair to Soap Street.

All of the above shall be implemented in accordance with the approved details before the development is first occupied: and Reason - In the interests of visual amenity and because the proposed works affect a building which is included in the Statutory List of Buildings of Special Architectural or Historic Interest and careful attention to building work is required to protect the character and appearance of this building and to ensure consistency in accordance with policies CC9 and EN3 of the Core Strategy and saved policy DC19.1 of the Unitary Development Plan for the City of Manchester.

11) No development shall take place until surface water drainage works have been implemented in accordance with Non-Statutory Technical Standards for Sustainable Drainage Systems (March 2015) or any subsequent replacements national standards and details that have been submitted to and approved in writing by the Local Planning Authority.

In order to discharge the above drainage condition the following additional information has to be provided:

- Details of surface water attenuation that offers a reduction in surface water runoff rate in line with the Manchester Trafford and Salford Strategic Flood Risk Assessment, i.e. at least a 50% reduction in runoff rate compared to the existing rates, as the site is located within Conurbation Core Critical Drainage Area;
- o Evidence that the drainage system has been designed (unless an area is designated to hold and/or convey water as part of the design) so that flooding does not occur during a 1 in 100 year rainfall event with allowance for climate change in any part of a building. Hydraulic calculation needs to be provided;
- o Assessment of overland flow routes for extreme events that is diverted away from buildings (including basements). Overland flow routes need to be designed to convey the flood water in a safe manner in the event of a blockage or exceedance of the proposed drainage system capacity including inlet structures. A layout with overland flow routes needs to be presented with appreciation of these overland flow routes with regards to the properties on site and adjacent properties off site.
- Construction details of flow control and SuDS attenuation elements.

Reason: To promote sustainable development, secure proper drainage and to manage the risk of flooding and pollution. This condition is imposed in light of national policies within the NPPF and NPPG and local policies EN08 and EN14.

The development shall be constructed in accordance with the approved details within an agreed timescale.

- 12) No development hereby permitted shall be occupied until details of the implementation, maintenance and management of the sustainable drainage scheme have been submitted to and approved by the local planning authority. The scheme shall be implemented and thereafter managed and maintained in accordance with the approved details. Those details shall include:
- Verification report providing photographic evidence of construction as per design drawings;

- o As built construction drawings if different from design construction drawings;
- o Management and maintenance plan for the lifetime of the development which shall include the arrangements for adoption by any public body or statutory undertaker, or any other arrangements to secure the operation of the sustainable drainage scheme throughout its lifetime.

Reason: To manage flooding and pollution and to ensure that a managing body is in place for the sustainable drainage system and there is funding and maintenance mechanism for the lifetime of the development. This condition is imposed in light of national policies within the NPPF and NPPG and local policies EN08 and EN14.

13) Prior to the first occupation of the development hereby approved, a scheme of highway works and details of footpaths reinstatement shall be submitted for approval in writing by the City Council, as Local Planning Authority.

For the avoidance of doubt this shall include the following:

- (a) Footway widening and kerb realignment: Widening of the footway on Back Turner Street:
- (b) Vehicular crossovers reinstatement/new and resurface footways adjacent to the building line(in York Stone or another similar high quality material) around the perimeter of the site on the Back Turner Street, High Sreet, Shudehill and Soap Street (where the use of an alternative material can be considered due to it not being a principle route); and
- (b) Final details of the location of any street trees to ensure that there is no conflict with planned cycle infrastructure.

The approved scheme shall be implemented and be in place prior to the first occupation of the hotel element within the final phase of the development hereby approved.

Reason - To ensure safe access to the development site in the interest of pedestrian and highway safety pursuant to policies SP1, EN1 and DM1 of the Manchester Core Strategy (2012).

14) The development hereby approved shall be carried out in accordance with the Novo Back Turner Street, Manchester, Energy, Environmental Standards Statement and Ventilation Statement Ref: P712-ES-001 Rev C.

A post construction review certificate/statement shall be submitted for approval, within a timeframe that has been previously agreed in writing by the City Council as local planning authority.

Reason - In order to minimise the environmental impact of the development, pursuant to policies SP1, DM1, EN4 and EN8 of Manchester's Core Strategy, and the principles contained within The Guide to Development in Manchester SPD (2007) and the National Planning Policy Framework.

- 15) Prior to occupation of the development a scheme for the acoustic insulation of any externally mounted ancillary equipment associated with
- (a) the residential development; and
- (b) each commercial unit;

Externally mounted ancillary plant, equipment and servicing shall be selected and/or acoustically treated in accordance with a scheme designed so as to achieve a rating level of 5dB (LAeq) below the typical background (LA90) level at the nearest noise sensitive location. The approved scheme shall be completed before the premises is occupied and a verification report submitted for approval by the City Council as local planning authority and any non compliance suitably mitigated in accordance with an agreed scheme prior to occupation. The approved scheme shall remain operational thereafter.

Reason - To secure a reduction in noise in order to protect future residents from noise nuisance, pursuant to policies SP1, H1 and DM1 of the Core Strategy.

16) Before the development commences a scheme for acoustically insulating and mechanically ventilating the residential accommodation against noise from adjacent roads and the adjacent tram and mitigating vibration and reradiated noise levels associated with the operation of the adjacent tram line shall be submitted to and approved in writing by the City Council as local planning authority.

The approved noise insulation scheme and vibration and reradiated noise mitigation measures shall be completed before any of the dwelling units are occupied. Prior to occupation a post completion report to verify that all of the recommended mitigation measures have been installed and effectively mitigate any potential adverse noise impacts in the residential accommodation shall be submitted and agreed in writing by the City Council as local planning authority. Prior to occupation any non compliance shall be suitably mitigated in accordance with an agreed scheme.

Reason - To secure a reduction in noise in order to protect future residents from noise nuisance, pursuant to policies SP1, H1 and DM1 of the Core Strategy.

17) Piling or any other foundation designs using penetrative methods shall not be permitted other than with the express written consent of the Local Planning Authority, which may be given for those parts of the site where it has been demonstrated that there is no resultant unacceptable risk to groundwater. The development shall be carried out in accordance with the approved details.

#### Reason

To ensure a safe form of development that poses no unacceptable risk of contamination to controlled waters pursuant to section 10 of the National Planning Policy Framework Core Strategy policy EN14 and EN17.

18) Before development commences details of the mitigation measures that will provide suitable mitgation for the potential impact of glare as identified within the Solar Glare Report by GIA dated 17 April 2019 along with a timetable for the

implementation of those measures as part of the development shall be submitted and agreed in writing by the City Council as Local Planning Authority in consultation with Metrolink.

Reason - To ensure safe access to the development site in the interest of pedestrian and highway safety pursuant to policies SP1, EN1 and DM1 of the Manchester Core Strategy (2012).

19) a) Prior to the commencement of the development, details of a Local Benefit Proposal, in order to demonstrate commitment to recruit local labour for the duration of the construction of the development, shall be submitted for approval in writing by the City Council, as Local Planning Authority. The approved document shall be implemented as part of the construction of the development.

In this condition a Local Benefit Proposal means a document which includes:

- i) the measures proposed to recruit local people including apprenticeships
- ii) mechanisms for the implementation and delivery of the Local Benefit Proposal
- iii) measures to monitor and review the effectiveness of the Local Benefit Proposal in achieving the objective of recruiting and supporting local labour objectives
- (b) Within one month prior to construction work being completed, a detailed report which takes into account the information and outcomes about local labour recruitment pursuant to items (i) and (ii) above shall be submitted for approval in writing by the City Council as Local Planning Authority.

Reason - The applicant has demonstrated a commitment to recruiting local labour pursuant to policies SP1, EC1 and DM1 of the Manchester Core Strategy (2012).

20) The ground floor commercial units shall not be occupied until a scheme for the storage (including segregated waste recycling) and disposal of refuse for each units has been submitted to and approved in writing by the City Council as local planning authority. The details of the approved scheme shall be implemented as part of the development and shall remain in situ whilst the use or development is in operation.

Reason - In order to ensure that adequate provision is made within the development for the storage and recycling of waste in accordance with policies DM1 and EN19 of the Core Strategy for the City of Manchester.

21) Final details of the method of extraction of any fumes, vapours and odours from (a) the apartments; and (b) the ground floor units shall be submitted to and approved in writing by the City Council as local planning authority prior to occupation of each use / ground floor A3 / A4 unit The details of the approved scheme shall be implemented prior to occupancy and shall remain in situ whilst the use or development is in operation.

Reason - To safeguard the amenities of the occupiers of nearby residential accommodation, pursuant to policies SP1 and DM1 of the Core Strategy

22) No externally mounted telecommunications equipment shall be mounted on any part of the building hereby approved, including the roofs other than with express written consent of the Local Planning Authority.

Reason - In the interest of visual amenity pursuant to Core Strategy Policies DM1 and SP1

23) Before any use hereby approved commences, within each of the ground floor units details of the proposed opening hours shall be submitted to and approved in writing by the City Council as local planning authority. The units shall be not be operated outside the hours approved in discharge of this condition.

Reason - In interests of residential amenity in order to reduce noise and general disturbance in accordance with saved policy DC26 of the Unitary Development Plan for the City of Manchester and policies SP1 and DM1 of the Core Strategy.

24) Prior to implementation of any proposed lighting scheme details of any proposed lighting scheme including a report to demonstrate that the proposed lighting levelswould not have any adverse impact on the amenity of residents within this and adjacent developments shall be submitted to and agreed in writing by the City Council as local planning authority.

Reason - In the interests of visual and residential amenity pursuant to Core Strategy policies SP1, CC9, EN3 and DM1 of the Core Strategy.

25) Prior to the first use of the development hereby approved, a detailed Residential Management Strategy including:

Details of how 24 hour management of the site in particular in relation to servicing and refuse (storage and removal) and noise management of communal areas and protecting Metrolink infrastructure from objects thrown from the roof gardens shall be submitted to and agreed in writing by the City Council as Local Planning Authority. \*full details of a maintenance strategy for the areas of public realm adjacent to the site including surfaces, planting and litter collection and details of where maintenance vehicles would park

shall be submitted to and agreed in writing by the City Council as Local Planning Authority.

The approved management plan shall be implemented from the first occupation of the residential element and be retained in place for as long as the development remains in use.

Reason - In the interests of residential amenity, to safeguard the character of the area and to maintain the sustainability of the local community through provision of accommodation that is suitable for people living as families pursuant to policies DM1

and H11 of the Core Strategy for Manchester and the guidance contained within the National Planning Policy Framework.

- 26) The development hereby approved shall be carried out in accordance with the Travel Plan Framework prepared by Curtins Ref: 069446-CUR-00-XX-RP-TP-002-V04 dated 28 March 2019 In this condition a travel plan means a document that includes the following:
- i) the measures proposed to be taken to reduce dependency on the private car by residents and those [attending or] employed in the development
- ii) a commitment to surveying the travel patterns of residents during the first three months of use of the development and thereafter from time to time
- iii) mechanisms for the implementation of the measures to reduce dependency on the private car
- iv) measures for the delivery of specified travel plan services
- v) measures to monitor and review the effectiveness of the Travel Plan in achieving the objective of reducing dependency on the private car

Within six months of the first use of the development, a revised Travel Plan which takes into account the information about travel patterns gathered pursuant to item (ii) above shall be submitted to and approved in writing by the City Council as local planning authority. Any Travel Plan which has been approved by the City Council as local planning authority shall be implemented in full at all times when the development hereby approved is in use.

Reason - To assist promoting the use of sustainable forms of travel and to secure a reduction in air pollution from traffic or other sources in order to protect existing and future residents from air pollution. , pursuant to policies SP1, T2 and DM1 of the Core Strategy, the Guide to Development in Manchester SPD (2007) and Greater Manchester Air Quality action plan 2016.

27) No part of the development shall be occupied unless and until details of a parking management strategy for residents has been submitted to and approved in writing by the City Council as Local Planning Authority. All works approved in discharge of this condition shall be fully completed before the development hereby approved is first occupied.

Reason - The development does not provide sufficient car parking facilities and in order to provide alternative arrangements (e.g. parking leases with car parking companies; car sharing; or car pool arrangement) for the needs of future residents whom may need to use a motorcar and Policies DM1 and T1.

28) Deliveries, servicing and collections, including waste collections shall not take place outside the following hours:

07:30 to 20:00 Monday to Saturday 10:00 to 18:00 Sundays and Bank Holidays

Reason - In interests of residential amenity in order to reduce noise and general disturbance in accordance with saved policy DC26 of the Unitary Development Plan for the City of Manchester and policies SP1 and DM1 of the Core Strategy.

29) No infiltration of surface water drainage into the ground on land affected by contamination is permitted other than with the express written consent of the local planning authority, which may be given for those parts of the site where it has been demonstrated that there is no resultant unacceptable risk to controlled waters. The development shall be carried out in accordance with the approval details.

Reason - To prevent pollution of controlled waters from potential contamination on site.Infiltration methods on contaminated land carries groundwater pollution risks and may not work in areas with a high water table. Where the intention is to dispose to soakaway, these should be shown to work through an appropriate assessment carried out under Building Research Establishment (BRE) Digest 365.

30) The apartments hereby approved shall be used only as private dwellings (which description shall not include serviced apartments/apart hotels or similar uses where sleeping accommodation (with or without other services) is provided by way of trade for money or money's worth and occupied by the same person for less than ninety consecutive nights) and for no other purpose (including any other purpose in Class C3 of the Schedule to the Town and Country Planning (Use Classes) Order 1995, or any provision equivalent to that Class in any statutory instrument revoking and reenacting that Order with or without modification).

Reason: To safeguard the amenities of the neighbourhood by ensuring that other uses which could cause a loss of amenity such as serviced apartments/apart hotels do not commence without prior approval pursuant to Core Strategy policies SP1 and DM1 and to ensure the permanent retention of the accommodation for normal residential purposes.

31) Before development commences a scheme for dealing with the discharge of surface water and which demonstrates that the site will be drained on a separate system, with only foul drainage connected into the foul sewer, shall be submitted to and approved in writing by the City Council as Local Planning Authority. The approved scheme shall be implemented in full before use of the residential premises first commences.

Reason - Pursuant to National Planning Policy Framework policies (PPS 1 (22) and PPS 25 (F8))

32) Prior to occupation of the development a servicing strategy for the building which includes details of how servicing access will be maintained to adjacent buildings, shall be submitted to and approved in writing by the local planning authority to include evidence of consultation to seek agreement to the plan with the adjacent building owners and their agents.

Servicing shall be carried out in accordance with the approved management plan.

Reason - To safeguard the amenities of nearby residents and highway safety, pursuant to policies SP1 and DM1 of the Manchester Core Strategy (July 2012).

33) No development shall take place unless and until a scheme for the provision of overhead line building fixings to replace the existing overhead line fixing has been submitted to, and approved in writing by Manchester City Council as Local Planning Authority.

Reason - In order to contribute toward the reduction of street clutter and improve visual amenity by reducing the number of overhead line poles directly adjacent to buildings, pursuant to Core Strategy policies DM1 and SP1.

34) No amplified sound or any music shall be produced or played in any part of the site outside of the building other than in accordance with a scheme detailing the levels at which any music shall be played and the hours during which it shall be played which has been submitted to and approved in writing by the City Council as local planning authority.

Reason - In interests of residential amenity in order to reduce noise and general disturbance in accordance with saved policy DC26 of the Unitary Development Plan for the City of Manchester and policies SP1 and DM1 of the Core Strategy.

35) The development hereby approved shall include for full disabled access to be provided to all areas of public realm and via the main entrances and to the floors above.

Reason - To ensure that satisfactory disabled access is provided by reference to the provisions Core Strategy policy DM1

36) Prior to occupation of any of the commercial units details of a signage strategy shall be submitted to and approved in writing by the City Council as Local Planning Authority.

Reason - In the interests of visual amenity to enable careful attention to signage details and the level of visual clutter associated with any external seating is required to protect the character and appearance of this building in accordance with policies SP1 and DM1 of the Core Strategy.

37) In the event that any of the commercial unit, as indicated on drawings, are occupied as an A3 or A4 use, prior to their first use the following details must be submitted and agreed in writing by the City Council, as Local Planning Authority. These details are as follows:

Management of patrons and control of external areas. For the avoidance of doubt this shall include:

\*An Operating Schedule for the premises (prevention of crime and disorder, prevention of public nuisance, Management of smokers)

\*Details of a Dispersal Procedure

\* Mechanism for ensuring windows and doors remain closed after 9pm

The approved scheme shall be implemented upon first use of the premises and thereafter retained and maintained.

Reason - To safeguard the amenities of nearby residential occupiers as the site is located in a residential area, pursuant to policies SP1, DM1 and C10 of the Manchester Core Strategy and to saved policy DC26 of the Unitary Development Plan for Manchester.

38) Following commencement of construction of the hereby approved development, any interference complaint received by the Local Planning Authority shall be investigated to identify whether the reported television interference is caused by the Development hereby permitted. The Local Planning Authority will inform the developer of the television interference complaint received. Once notified, the developer shall instruct a suitably qualified person to investigate the interference complaint within 6 weeks and notify the Local Planning Authority of the results and the proposed mitigation solution. If the interference is deemed to have been caused by the Development, hereby permitted mitigation will be installed as soon as reasonably practicable but no later than 3 months from submission of the initial investigation to the Local Planning Authority. Television interference complaints are limited to 12 months from the completion of the Development hereby permitted.

Reason - To ensure terrestrial television services are maintained In the interest of residential amenity, as specified in Core Strategy Polices DM1 and SP1

39) The window(s) at ground level, fronting onto shall be retained as a clear glazed window opening at all times and views into the premises shall not be screened or obscured in any way.

Reason - The clear glazed window(s) is an integral and important element in design of the ground level elevations and are important in maintaining a visually interesting street-scene consistent with the use of such areas by members of the public, and so as to be consistent with saved policy DC14 of the Unitary Development Plan for the City of Manchester and policies SP1 and DM1 of the Core Strategy.

#### **Local Government (Access to Information) Act 1985**

The documents referred to in the course of this report are either contained in the file(s) relating to application ref: 122523/FO/2019 held by planning or are City Council planning policies, the Unitary Development Plan for the City of Manchester, national planning guidance documents, or relevant decisions on other applications or appeals, copies of which are held by the Planning Division.

The following residents, businesses and other third parties in the area were consulted/notified on the application:

Highway Services
Environmental Health

Neighbourhood Team Leader (Arboriculture)
Corporate Property
MCC Flood Risk Management
Oliver West (Sustainable Travel)
City Centre Renegeration
Greater Manchester Police
Historic England (North West)
Environment Agency
Transport For Greater Manchester
Greater Manchester Archaeological Advisory Service
Manchester Airport Safeguarding Officer
Civil Aviation Authority
National Air Traffic Safety (NATS)
Greater Manchester Ecology Unit
Northern Quarter Forum

A map showing the neighbours notified of the application is attached at the end of the report.

