

**Manchester City Council  
Report for Information**

**Report to:** Neighbourhoods and Environment Scrutiny Committee – 7 November 2018

**Subject:** Improving Road Safety around Schools

**Report of:** Operational Director of Highways

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**Summary**

Members of the Scrutiny Committee requested to receive an update to the report that had been considered by the Committee at the meeting of 18 July 2018. This report will include:

1. A response to the inaccuracies and comments sent by Members following the July meeting and whether these have been implemented in the plans.
2. A full list of work programmed in phase 1.
3. Time frame for all work in phase 1.
4. What consultation with members, schools and residents will happen and the time frame for this activity.

The report below is focussed on these specific points only.

**Recommendations**

The Committee is asked to consider and note the content of the report.

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**Wards Affected:** All

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**Contact Officers:**

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**Background documents (available for public inspection):**

None

## 1.0 Background

1.1 We have reported to Scrutiny Committee on the programme of works to improve safety outside schools in several recent meetings and the focus of this report is to resolve outstanding issues raised at the committee in July.

1.2 As part of the 2016/17 and 2017/18 Capital budget proposals a total of £1.8m of City Council resources were approved by Council to create permanent highways improvements to improve road safety schemes near schools.

This was supplemented by further additional Minor Works Growth Deal monies from Transport for Greater Manchester and from the 20mph allocation to fund a number of identified road safety measures near schools within various wards of Manchester that was approved by the Executive in November 17th 2017 as follows:

- £530k TfGM Capital budget Growth Deal funding that was transferred from Traffic Management and Access Improvements, plus
- £650k transferred from 20mph schemes

1.3 A report was presented to the Scrutiny Committee of 18 July 2018 that included a list of agreed phase 1 schemes and members were requested to provide a response regarding inaccuracies. Several members responded with other comments in addition.

## 2.0 Response from Members regarding inaccuracies and other comments

2.1 As noted above several inaccuracies were received from members as listed within the following table:

Inaccuracy
<ul style="list-style-type: none"><li>• There is a school called St Wilfred's Primary School within the Miles Platting &amp; Newton Heath ward but the work is actually proposed at the school with the same name in Northenden ward.</li><li>• All Saints Primary School &amp; Christ the King Primary School are shown within a 20mph zone but neither school is on a 20mph road.</li><li>• Christ the King Primary School is not having any work done.</li><li>• Ewing School is listed as being in Didsbury ward which has closed and reopened in September 2015 as West Didsbury C of E School in Old Moat ward.</li></ul>

2.2 The inaccuracies have been reviewed and corrections have been made to the original list of agreed phase 1 schemes. The corrected list is confirmed as noted below in point 3.2. For clarity where a location is quoted it is the actual location of crossing rather than the school itself.

2.3 Other comments received from members have been consolidated within the following table with the mitigations noted alongside:

Comments	Mitigation
<ul style="list-style-type: none"> <li>● Install a controlled crossing on Abbey Lane within phase 2 rather than waste money on bollards and painting in phase 1.</li> <li>● General disappointment and lack of confidence in the overall standard of the report and the allocation of remedial works, specific examples but schools not named?</li> <li>● Rationale to decide whether red, amber or green crossings?</li> <li>● One school in Gorton South Ward is both red and amber and another is red but on a side road. Not specifically named?</li> <li>● Total disappointment with the report and frustration that officers were informed five times about the three inaccuracies in the table above and other non-specific errors within the report.</li> <li>● Misleading information and non-inclusion of several accidents at Heald Place School and Crossacres School.</li> </ul>	<ul style="list-style-type: none"> <li>● This request is outside the scope of work for phase 1 but may be considered within phase 2.</li> <li>● Officers accept that the July report contained inaccuracies that has resulted in the need for this updated report. In terms of the remedial works they have been identified as per the rationale noted in point 3.1</li> <li>● The rationale to allocate a RAG rating involved a technical assessment carried out by the Education department during their last census in 2017 based upon the speed limit, existing safety features and patronage at each crossing and then allocated a score as follows: <ul style="list-style-type: none"> <li>● Red &gt;75 points</li> <li>● Amber 51 to 74 points</li> <li>● Green &lt;50 points</li> </ul> </li> <li>● Several schools actually have more than one school crossing and hence why the location of the crossing has been suffixed to each school to give more clarity. For example within the table below within point 3.2 Greenend Primary/St Bernards Primary/Burnage High actually has three school crossings.</li> <li>● Officers accept that the July report contained inaccuracies that has resulted in the need for this updated report. The clarity immediately above regarding more than one crossing at a particular school may have compounded this.</li> <li>● The criteria used for the analysis was for accidents occurring Monday to Friday between 08:00hrs and 16:30hrs from January 1st 2015 to December 31st 2017 and the search area was 100m from the schools</li> </ul>

<ul style="list-style-type: none"> <li>● The “rule of red” not happening first therefore not following recommendations of task and finish.</li> <li>● Disappointment that some works address accessibility rather than safety.</li> <li>● Several schools have no planned work yet they have had fatalities within the last 5 years.</li> <li>● No direct contact with schools to understand the real issues.</li> <li>● Cavendish Primary School is listed as having no collision data in the last 3 years but a serious accident occurred in 2016.</li> <li>● Future communication with schools so that they understand what is happening and future updates to Scrutiny Committee.</li> </ul>	<p>gate.</p> <ul style="list-style-type: none"> <li>● The initial 36 schools crossings have been chosen to ensure that those rated red for near misses and value for money are considered as priorities one and two.</li> <li>● The objective of the scheme is to improve safety first and foremost but accessibility may be an additional benefit.</li> <li>● The criteria used for the analysis was for accidents occurring Monday to Friday between 08:00hrs and 16:30hrs from January 1st 2015 to December 31st 2017 and the search area was 100m from the schools gate.</li> <li>● All schools with proposed works are being liaised with as part of the public consultation noted within point 5.3 below.</li> <li>● The criteria used for the analysis was for accidents occurring Monday to Friday between 08:00hrs and 16:30hrs from January 1st 2015 to December 31st 2017 and the search area was 100m from the schools gate.</li> <li>● All schools with proposed works are being liaised with as part of the public consultation noted within point 5.3 below and this report is the update to Scrutiny Committee.</li> </ul>
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### 3.0 Full list of work programmed in phase 1

- 3.1 The rationale for prioritisation given by the Scrutiny sub-group in September 2017 was “to consider schools that have been rated as red for near misses and value for money as priorities one and two”.
- 3.2 The thirty six schools crossings that fall within this rationale to be delivered within phase 1 is confirmed within the table below and are listed in alphabetical ward order.

<b>Ref No.</b>	<b>School</b>	<b>Crossing</b>	<b>Ward</b>
314	Baguley Green Primary/Newall Green High	Hollyhedge Road/Greenbrow Road	Baguley
309	Newall Green High/Primary	Firbank Road/Highdales Road	Baguley
319	St Paul's High/Newall Green High/St Peter's Primary	Greenbrow Road/Simonsway	Baguley
307	Sandilands Primary	Wendover Road/Sandilands Road	Brooklands
304	Button Lane Primary	Moorcroft Road/Button Lane	Brooklands
306	Sandilands Primary	Ferndown Road/Wendover Road	Brooklands
230	Acacias Primary/Levenhulme High	Burnage Lane/School Gates	Burnage
236	Greenend Primary/St Bernards Primary	Burnage Lane/Outside School Gates	Burnage
237	Greenend Primary/St Bernards Primary/Burnage High	Greenend Road/Burnage Lane	Burnage
238	Greenend Primary/St Bernards Primary/Burnage High	Burnage Lane Rbt	Burnage
239	Greenend Primary/St Bernards Primary/Burnage High	Greenend Road/Broadlea Road	Burnage
529	St Barnabus Primary	Parkhouse Street/Wood Street	Clayton Openshaw
532	Varna Street Primary	Ogden Lane/Varna Street	Clayton Openshaw
140	Broad Oak Primary	Broad Oak Road/Outside School Gates	Didsbury East
141	Beaver Road/St Catherine's Primary	Fog Lane/ Clayton Avenue	Didsbury East
514	Abbey Hey Primary	High Bank/Cross Lane	Gorton & Abbey Hey
522	Wright Robinson High	Abbey Hey Lane/Lakeside Close	Gorton & Abbey Hey

416	Holy Trinity/Moston Lane Primary	Moston Lane/Upper Conran Street	Harpurhey
542	St Malachy's/Saviour Primary	Rochdale Road/Eggington Street	Harpurhey
436	Pikefold Primary/Co-operative Academy	Old Market Street/Chapel Lane	Harpurhey
210	St Agnes Primary	Hamilton Road/Clitheroe Road	Longsight
214	Crowcroft Park Primary/St Richard's Primary	Northmoor Road/Sutcliffe Avenue	Longsight
503	St Wilfrids Primary	Daisy Bank/Mabel Street	Miles Platting & Newton Heath
504	All Saints/Christ the Kings Primary	Culcheth Lane/Outside School Gates	Miles Platting & Newton Heath
540	Park View Community Primary	Varley Street/Holland Street	Miles Platting & Newton Heath
113	Heald Place Primary	Claremont Road/Outside School Gates	Moss Side
414	Moston Fields Primary/Manchester Creative Media For Girls	Moston Lane/Crofthill Road	Moston
403	New Moston/St Margaret Mary's Primary	Broadway/Moston Lane east	Moston
404	New Moston Primary	Moston Lane East/Outside School Gates	Moston
334	St John Fisher & Thomas More RC Primary	Hollyhedge Road/Woodhouse Lane	Sharston
335	Haveley Hey Primary	Broadoak Road/Nearbrook Road	Sharston
125	William Hulme	Alexandra Road/Brantingham Road	Whalley Range
233	Mauldeth Road Primary	Talbot Road/Green Street	Withington
323	Ringway Primary/St Anthony's Primary	Portway/Cornishway	Woodhouse Park
325	Ringway Primary/St Anthony's Primary	Cornishway/Rossett Avenue	Woodhouse Park
326	St Anthony's RC/The Willows Primary	Cornishway/Portway	Woodhouse Park

#### 4.0 Time frame for all work in phase 1

4.1 The mitigation measures for the following six schools crossings respectively are currently within the final design process:

- Broad Oak Primary - Broad Oak Road/Outside School Gates
- Acacius Primary/Levenshulme High - Burnage Lane/School Gates
- Greenend Primary/St Bernard's Primary - Burnage Lane/Outside School Gates
- Greenend Primary/St Bernard's Primary/Burnage High - Greenend Road/Burnage Lane
- Greenend Primary/St Bernard's Primary/Burnage High - Burnage Lane Rbt
- Greenend Primary/St Bernard's Primary/Burnage High - Greenend Road/Broadlea Road

Upon completion and following approval the schemes will be bundled together with the works being procured as a mini tender using contractors within Lot 1 of the Construction Framework. They will be delivered in early 2019.

4.2 The mitigation measures for the following two schools crossings respectively have been designed and approved:

- William Hulme - Alexandra Road/Brantingham Road
- Moston Fields Primary/Manchester Creative Media for Girls - Moston Lane/Croft Hill Road

The above works are currently being priced by the preferred contractor within Lot 1 of the Construction Framework. Upon receipt of the price the works on site will be procured through the direct award process and delivered early in 2019.

4.3 The mitigation measures for the other twenty eight schools range in technicality and cost so it is expected that following approval the works on site will be delivered between now and the end of January 2019. It is envisaged that works at certain locations may have to be delivered within school holidays, others may be at weekends, and others on a daily basis between school crossing peak times.

4.4 A detailed works programme will be developed in due course but all works will be programmed to be completed by January 2019.

## **5.0 Consultation with members, schools and residents and the time frame involved**

5.1 The consultation process is divided into three parts. Part 1 involves consultation exclusively with the ward members and allows 1 week.

5.2 Part 2 involves consultation with the statutory bodies and allows two weeks for responses:

- The Chief Constable
- The Chief Fire Officer
- The Chief Ambulance Officer
- TfGM

- Traffic Management Unit Representatives

- 5.3 Part 3 involves the wider consultation with the schools and local residents and allows two weeks for responses. This part of the process is primarily to share information and publicise that something is happening at the local level.
- 5.4 Consultation with ward members regarding the eight schools crossings noted in 4.1 and 4.2 above has already taken place and is concluded. Consultation with the local ward members for twenty one of the remaining twenty eight schools crossings is currently underway. The closing date for feedback is early November so the process and review is still in progress. (The twenty one schools crossings involved are reference no's 314, 309, 307, 304, 529, 532, 141, 514, 522, 416, 542, 436, 210, 214, 503, 504, 113, 334, 335, 233 and 323).
- 5.5 Approval to consult with ward members on the remaining seven schools crossings is currently being developed and consultation will take place in early November. The remaining seven schools crossings are reference no's 319, 306, 540, 403, 404, 325 and 326).
- 5.6 Public consultation with all schools with proposed works, and local residents, via letter will commence in/early November to be completed in December.

## **6.0 Conclusion**

- 6.1 The Council is fully committed to improving the safety of our school-children as they travel to and from school. The programme of highway improvement work set out within this report represents a significant commitment to invest in the future of our children making sure children going and returning home from school do so safely.

## **7.0 Recommendations**

- 7.1 The Committee is asked to note the content of this report and specifically:
- The responses to queries raised at the July Scrutiny meeting.
  - The schools crossings that are affected and their mitigation measures.
  - The timescales for consultation and delivery.