

Section C

Financial Systems and Procedures

SECTION D: Financial Systems and Procedures

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CHAPTER 1 – BUDGET SETTING AND MONITORING

BUDGETARY

City Treasurer

1. Responsible for ensuring that the Council's financial systems are sound across the City Council and for any pooled fund or integration arrangement.
2. Responsible for establishing arrangements to approve and be notified, in advance, of any proposed new developments or changes to existing financial systems.
3. Responsible for the operation and administration of the Council's accounting systems, the form of accounts and the supporting financial records, including to:
 - issue advice, guidance and procedures for officers and others acting on the Council's behalf.
 - determine the accounting systems, form of accounts and supporting financial records.
 - ensure that accounts are closed down and financial statements prepared in line with the statutory deadlines.
 - establish arrangements for audit of the Council's financial affairs.
 - comply with Whole of Government accounts requirements, given statutory effect by the Finance Act 1998, in accordance with CIPFA and National Audit Office guidance.

Chief Officers and Heads of Service

4. Responsible for the proper operation of financial processes in their respective service.
5. To ensure that accounting records are properly maintained and held securely.
6. To ensure that systems are documented and that staff receive relevant financial training before staff are granted access to financial systems.
7. To ensure that the City Treasurer has approved any changes to the existing procedures, financial systems or the establishment of new systems in advance of implementation.
8. Responsible for ensuring that a proper Scheme of Delegation has been established within their area and is operating effectively. The Scheme of Delegation should identify staff authorised to act on the Chief Officer's and Heads of Service's behalf, in respect of committing expenditure, payments and income collection, together with the limits of their authority.
9. To ensure that invoices and documents with financial implications are retained in line with arrangements approved by the City Treasurer.

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10. To ensure that a complete management trail, allowing financial transactions to be traced from the accounting records to the original document, and vice versa, is maintained.
11. To incorporate appropriate controls to ensure that, where relevant:
 - all input is genuine, complete, accurate, timely and not previously processed;
 - all processing is carried out in an accurate, complete and timely manner;
 - output from the system is complete, accurate and timely;
 - data is backed up on a regular basis.
12. To ensure that the organisational structure provides an appropriate segregation of duties to provide adequate internal controls and to minimise the risk of fraud or other malpractice.
13. To ensure that effective contingency arrangements, including back-up procedures, exist for computer systems and to ensure there is a documented and tested disaster recovery plan to allow information system processing to resume quickly in the event of an interruption.
14. To ensure that computer systems are registered and operated in accordance with data protection legislation, copyright, designs and patents legislation and that staff are aware of their responsibilities under the legislation. To ensure that:
 - only software legally acquired and installed by the Council is used on its computers.
 - staff are aware of legislative provisions.
 - in developing systems, due regard is given to the issue of intellectual property rights.
15. To ensure that the Council's information and ICT security standards are complied with.
16. To ensure that computer equipment and software are protected from loss and damage through theft, vandalism, etc.

CORPORATE PLANS

Chief Executive

17. Responsible for proposing the priorities for the Council as set out in The Manchester Strategy ('Our Manchester'), Medium Term Financial Plan and Business Plans to the Executive for consideration before their submission to the Full Council for approval.

City Treasurer

18. To advise and supply, as appropriate and in conjunction with Chief Officer and Heads of Services, the financial information that needs to be included in performance plans in accordance with statutory requirements and agreed timetables.

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19. To contribute to the development of corporate and service targets and objectives and performance information.
20. To ensure that systems are in place to measure activity and collect accurate information for use as performance indicators.
21. To ensure that performance information is monitored sufficiently frequently to allow corrective action to be taken if targets are not likely to be met.

Chief Officers and Heads of Service

22. To ensure that performance information is monitored sufficiently frequently to allow corrective action to be taken if targets are not likely to be met.
23. To contribute to the development of performance plans in line with statutory requirements.
24. To contribute to the development of corporate and service targets and objectives and performance information.
25. To advise and supply, as appropriate and in conjunction with the City Treasurer the financial information that needs to be included in performance plans in accordance with statutory requirements and agreed timetables.

BUDGET PREPARATION AND BUSINESS PLANNING

26. Budgets represent the expression in financial terms of the Council's policies and constitute a statement of intent against which judgements can be formed. Each Chief Officer in consultation with the City Treasurer must prepare a revenue budget to be presented to the Executive prior to scrutiny and approval by Full Council. Chief Officers may then spend within the amounts shown in the relevant budgets as long as the spending relates to the Council's existing policies. Each Chief Officer, in conjunction with the City Treasurer, has a responsibility to ensure that their budgets and establishments are accurately reflected on the Council's financial system (SAP) by 1 April.
27. The City Treasurer must collate capital estimates jointly with Chief Officers and Heads of Services to submit them as a capital programme, including any associated financing requirements, to the Executive which will make recommendations for approval by the Full Council.
28. It is illegal for the Council to budget for a deficit.

Full Council

29. Responsible for approving the general format of the Revenue and Capital Budget, proposed by the Executive on the advice of the City Treasurer. The draft budget should include allocation to different services and projects, proposed taxation levels and contingency funds.

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30. Responsible for approving the Council's Revenue and Capital Budget and Policy Framework proposed by the Executive. The Policy Framework comprises the plans and strategies set out in Article 4 of Part 2 of the Constitution.
31. In terms of financial planning, the key elements are:
 - The Our Manchester Strategy;
 - The Corporate Plan
 - Medium Term Financial Strategy (incorporating the Medium Term Financial Plan, Directorate Budgets, the Housing Revenue Account Business Plan and the Dedicated Schools Grant)
 - Capital Strategy and Programme;
 - Treasury Management Strategy;
 - Annual Investment Strategy;
 - Minimum Revenue Provision Strategy.

Executive

32. Responsible for approving guidance on the general content of the Revenue and Capital Budget as submitted by the City Treasurer.
33. Responsible for proposing the Revenue and Capital Budget and policy framework to the Full Council, and for discharging executive functions in accordance with the Revenue and Capital Policy Framework and Budget.

Resources and Governance Scrutiny Committee

34. To exercise scrutiny functions in relation to financial matters, and other general matters and report to the Executive and/or Full Council, as appropriate.

City Treasurer

35. To prepare and submit reports on budget prospects, for the Executive, including resource constraints set by the government. Reports should take account of medium term prospects, where appropriate.
36. To prepare and submit reports to the Executive and the Council on the aggregate spending plans of services and on the resources available to fund them, including the robustness of the estimates made and the adequacy of proposed financial reserves, and identifying, where appropriate, the implications for the level of Council Tax to be levied and on the level of housing rents/service charges.

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37. To prescribe detailed formats for revenue and capital budget preparation as follows:

Revenue	Capital
<p>To prescribe the detailed format for the preparation of revenue estimates, for submission to and approval by Full Council, in accordance with the Council's general directions.</p>	<p>To issue guidance relating to the strategy and controls for capital schemes. The City Treasurer, having regard to Government regulations and accounting requirements, will determine the definition of 'capital'.</p>
<p>The City Treasurer is responsible for ensuring that a revenue budget is prepared on an annual basis for consideration by the Executive, before submission to the Full Council. The Full Council may amend the budget or ask the Executive to reconsider it before approving it.</p>	<p>Responsible for ensuring that a capital programme, including prudential indicators for the forthcoming year is prepared on an annual basis for consideration by the Executive before submission to the Full Council. The report to the Executive to take into account, when setting or revising prudential indicators, the following:</p> <ul style="list-style-type: none"> - affordability; - prudence and sustainability; - proportionality - value for money; - stewardship of assets; - service objectives; - practicality.
<p>To ensure, where appropriate, that proposals for external funding have been approved by the Council's Revenue Gateway Panel process prior to Executive approval to ensure strategic fit.</p>	<p>To collate capital estimates jointly with Chief Officers and Heads of Services and the Chief Executive and to submit them to the Executive for approval. The Executive will make recommendations on the capital estimates and on any associated financing requirements to the Full Council. Executive approval is required where a Chief Officer and/or Head of Service proposes to bid for, or exercise additional borrowing approval, not anticipated in the capital programme.</p> <p>Council approval is needed to increase forecast borrowing.</p>
	<p>To approve, in conjunction with the Executive Member with portfolio responsibility for Finance, capital schemes that include project plans, progress targets and associated revenue expenditure submitted by Chief Officers and Heads of Services.</p>

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	To ensure that all capital schemes have been through the Council's Capital Checkpoint Approval Process before approval to spend the allocation is granted. Note that approval is also required for all externally funded schemes (including those which are 100% funded from external sources).
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38. The guidelines will take account of:

- legal requirements;
- medium-term planning prospects;
- the Our Manchester Strategy and Corporate Plan;
- available resources;
- spending/income pressures;
- CIPFA Accounting Codes and other relevant government guidelines;
- other internal policy documents;
- cross-cutting issues (where relevant).

39. To encourage the best use of resources and value for money by working with Chief Officers and Heads of Services to identify opportunities to improve economy, efficiency and effectiveness, and by encouraging good practice in conducting financial appraisals of development or savings options, and in developing financial aspects of service planning.

Chief Officers and Heads of Service

40. To ensure that priorities within Business Plans are delivered and that budgets are balanced across services within their directorates.
41. To ensure that there is a clear direction for the services in their directorate that aligns with the Our Manchester Strategy and Corporate Plan. The Chief Officer must provide leadership for change, innovation and creativity.
42. Responsibility to ensure that budget estimates reflecting agreed service plans are submitted to the Executive and that these estimates are prepared in line with guidance issued by the City Treasurer.
43. To prepare budgets that are consistent with any relevant cash limits, with the Council's annual budget cycle and with guidelines issued by the City Treasurer. The City Treasurer in accordance with the Full Council's general directions will prescribe the format.
44. When drawing up draft budget requirements, to have regard to:

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- spending patterns and pressures revealed through the budget monitoring process;
- legal requirements;
- de minimis levels (capital),
- policy requirements as defined by the Full Council in the approved policy framework and with partners in the delivery of the Our Manchester Strategy,
- initiatives already under way; and
- the following table:

Revenue	Capital
To comply with the laid-down guidance, controls and timetable issued by the City Treasurer, and prepare detailed draft revenue proposals for consideration by the Executive and scrutiny committees.	To comply with the laid-down guidance, controls and timetable issued by the City Treasurer, and prepare detailed draft capital bids for consideration by the Executive and scrutiny committees.
To integrate financial and budget plans into service planning, so that budget plans can be supported by financial and non-financial performance measures, a risk assessment has been carried out and that links are made with workforce development planning.	To submit a prioritised list of bids as part of the annual capital budgeting process representing the schemes required to deliver service strategy.
To prepare estimates of income and expenditure, with guidance from the City Treasurer, to be submitted to the Executive. To ensure that budget estimates reflecting agreed service plans are submitted to the Executive and that these estimates are prepared in line with guidance issued by the City Treasurer.	To prepare schedules for individual schemes within the overall capital budget approved by the Full Council and submit to the Executive for approval or under other arrangements approved by the Full Council.
- To submit revenue proposals to bid for external funding through the Council's Revenue Gateway process and subsequent approval by City Treasurer.	To ensure that each capital project follows the Council's Checkpoint process. At Checkpoint 2 approval should be sought from the City Treasurer in consultation with the Executive Member with portfolio responsibility for Finance and the Deputy Leader and relevant Executive Portfolio Holder prior to the project's inclusion in the Capital Budget.

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<p>To ensure that approvals to utilise increased grant resources allocated to the Council in year (includes any external funds allocated/received in advance); unbudgeted use of reserves and requests for release of funds approved in the budget but not yet allocated to departmental cash limit are approved by the City Treasurer and Executive Member with portfolio responsibility for Finance and reported in the Council's Global Monitoring Report.</p>	<p>To ensure that approvals for all capital expenditure proposals are obtained prior to a scheme's commencement from the City Treasurer and the Executive Member with portfolio responsibility for Finance and that capital expenditure approvals are not exceeded.</p>
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RESOURCE ALLOCATION

Executive

45. Responsible for taking in-year decisions on resources and priorities in order to deliver the budget and policy framework within the financial limits set by the Council.

City Treasurer

46. To develop and maintain a resource allocation process that ensures due consideration of the Full Council's Policy Framework and legal constraints.
47. To advise on methods available for the funding of resources to ensure the most effective use of resources, such as grants from Central Government, other external resources and borrowing requirements.
48. To advise on the suitability of proposals to introduce/modify financial procedures to control resources.
49. To reallocate approved resources for the capital budget at out-turn to provide the most advantageous financial outcome for the Council provided that this does not result in an increase in the Council's level of borrowing.

Chief Officers and Heads of Service

50. To assist in the allocation of resources to budget managers.
51. To work within delegated cash limits (General Fund) and to utilise resources allocated, and furthermore to allocate resources, in the most efficient, effective and economic way.
52. To identify opportunities to minimise or eliminate resource requirements or consumption without having a detrimental effect on service delivery.

MONITORING AND CONTROLLING BUDGETS

53. Chief Officers and Heads of Service must ensure that they comply with the rules in relation to key decisions set out in Rule 16 of the Access to Information Procedure Rules in Part 4 of this Constitution.

City Treasurer

54. Ensure the deployment of adequate staff resources to ensure that the process of budget monitoring is adequately supported.

55. In consultation with the City Solicitor responsible for advising the Executive or Full Council about whether a decision is likely to be considered contrary to, or not wholly in accordance with the budget. Such actions include:

- initiating a new policy;
- committing expenditure in future years above the approved budget level;
- interdepartmental transfers above virement limits (see 83-96 below);
- causing total net expenditure to increase beyond the approved budget.

56. To establish an appropriate budgetary framework to monitor, manage and control to ensure that:

- Budget management is exercised within annual cash limits unless the Full Council agrees otherwise;
- Each Chief Officer and Head of Service has available timely information on expenditure and income on each budget which is sufficiently detailed to enable managers to fulfil their budgetary responsibilities;
- Expenditure is committed only against an approved budget head;
- Officers responsible for committing expenditure comply with relevant guidance and financial regulations;
- Significant variances from approved budgets are investigated and reported by budget managers regularly and should include mitigating action to address pressures.

Revenue	Capital
Responsible for monitoring and controlling overall expenditure and income against budget allocations and report to the Executive on the Council's overall position on a regular basis.	Authorising, in consultation with the Executive Member with portfolio responsibility for Finance, increases in capital expenditure by up to £1 million per scheme, subject to external funding, capital receipts or revenue budget being available.

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<p>The procedures for agreeing variations to approved budgets, plans and strategies forming the policy framework, and for determining the circumstances in which a decision will be deemed contrary to the budget or policy framework, are set out in the Budget and Policy Framework Procedure Rules. The City Solicitor should refer decisions to the Full Council.</p>	<p>To report and seek Executive approval for increasing capital expenditure per scheme in excess of £1 million which can be funded through additional external funding, capital receipts and revenue budgets.</p>
<p>To submit reports to the Executive and to the Full Council, in consultation with the relevant Chief Officer and Head of Service, where a Chief Officer or Head of Service is unable to balance expenditure and resources within existing approved budgets under their control.</p>	<p>To prepare and submit monitoring reports to the Executive on the projected income, expenditure and resources compared with the approved estimates and to recommend action where necessary to ensure that capital expenditure is fully funded.</p>

57. To administer the Council's scheme of virement (*see below*).
58. To ensure prior approval by the Full Council or the Executive (as appropriate) for new proposals, of whatever amount, that:
- create financial commitments in future years
 - change existing policies, initiate new policies or cease existing policies
 - materially extend or reduce the Council's services.
59. To ensure that a monitoring process is in place to review performance levels/levels of service in conjunction with the budget and is operating effectively.
60. Where an approved budget (a lump sum budget or contingency) is intended for allocation during the year, funding may be used without further approval, provided that:
- the amount is used in accordance with the purposes for which it has been established
 - the Executive has approved the basis and the terms, including financial limits, on which it will be allocated. Individual allocations in excess of the financial limits should be reported to the Executive.

Chief Officers and Heads of Services

61. To exercise discretion in managing budgets responsibly and prudently. For example, they should not support recurring revenue expenditure from one-off sources of savings or additional income, or creating future commitments, including full-year effects of decisions made part way through a year, for which they have not identified future resources. Chief Officers and Heads of Services must plan to fund such commitments from within their own budgets.

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62. To maintain budgetary control within their services, in adherence to the principles above, and to ensure that all income and expenditure is properly recorded and accounted for.
63. To ensure that spending remains within the service's overall budget allocation, and that individual budget heads are not overspent, by monitoring the budget and taking appropriate corrective action where significant variations from the approved budget are projected.

Revenue	Capital
Responsibility to control income and expenditure within their area and within the cash limited budget allocation delegated to them, and to monitor performance. They should report on variances within their own areas and take necessary action to avoid exceeding their budget allocation and alert the City Treasurer to any problems. Where there are budget pressures mitigating actions should be identified.	To prepare returns of projected estimated final costs of schemes, in the approved capital programme, for submission to the City Treasurer and Executive Member with portfolio responsibility for Finance.
	To consult with the City Treasurer and to seek Executive approval where the Chief Officer and/or Head of Service proposes to bid for grants to be issued by Government departments or others to support expenditure that has not been included in the current year's capital programme.

64. To ensure that credit arrangements, such as leasing agreements, are not entered into without the prior approval of the City Treasurer and, if applicable, approval of the scheme through the capital programme.
65. To ensure that priorities within Business Plans are delivered and that budgets are balanced across services within their directorates.
66. To be responsible for ensuring that the resource implications of all new projects which they initiate and which are outside of the approved budget and business plan priorities are identified in briefing papers to the City Treasurer and the relevant Executive Member.
67. Chief Officers to provide appropriate and necessary support and challenge to all Heads of Service to ensure the delivery of the Our Manchester Strategy 2016-2025 and the Council's Corporate Plan.
68. To be responsible for ensuring that their service provides services to the agreed standard and within their approved budget.

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69. To be responsible for liaising with the relevant Executive Member and Strategic Management Team regarding progress against priorities within Business Plans.
70. To be responsible for ensuring that in circumstances where the delivery of organisational priorities, within agreed budget, is compromised, this is escalated to the Strategic Management Team for resolution.
71. Fortuitous income (deemed to be additional income that in aggregate totals or exceeds £100,000 in a service), cannot be retained within cash limit budgets and must be reported to the City Treasurer and then the Executive for consideration of how these additional monies are to be used.
72. The accountability for delivery of the Business Plan within the allocated budget lies with the Head of Service. This will include continuous improvement in quality and efficiency. The Business Plan will include transformation projects.
73. Heads of Service are expected to regularly review service performance against the objectives set in the Business Plan and re-prioritise where necessary to address performance and budget constraints.
74. Heads of Service are accountable for the achievement of efficiencies identified / allocated to their services.
75. Heads of Service have a responsibility to proactively engage other Heads of Service on cross cutting issues. In particular, Heads of Service must not pursue proposals for improvement or efficiency that have cost implications for other services without first discussing and agreeing with them with their colleagues. Furthermore, Heads of Service must not claim efficiencies which are already allocated to a cross cutting savings target without agreement from the City Treasurer.
76. Heads of Service are accountable for ensuring that appropriate systems and processes are in place to ensure the effective management of their service.
77. It is the responsibility of Heads of Service to ensure that effective performance and budget monitoring takes place within their service.
78. Heads of Service are responsible for ensuring that their budget is delegated to named Cost Centre Managers. Each Cost Centre Manager must assign a substitute to take responsibility for these budgets in their absence. Heads of Service are responsible for ensuring that these managers understand and undertake their budgetary responsibilities effectively.
79. Where risks emerge to the delivery of a balanced budget or key performance targets, it is the responsibility of the Head of Service to identify and pursue all options for managing these risks within the service. Only after all options have been investigated, challenged and evaluated should Heads of Service escalate the issue(s) to their Chief Officers for appropriate action.
80. The Heads of Finance and their finance teams support the Heads of Service in setting budgets and establishing appropriate systems and processes and reporting for managing service budgets.

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81. The budget position should be reported regularly to the Directorate Management Team and should include:
- Budget allocations;
 - Projected outturn;
 - Variance of projected outturn against budget allocation;
 - Explanation for any significant variances and comments on trends and future impact;
 - Forecast achievement of savings against target;
 - Identification of risks and/or pressures and mitigating action to be taken to address the risk and/or pressure.
82. To prepare and submit, to the service's Executive Member, reports on projected expenditure and income compared with the budget, in the form prescribed by and in accordance with, the timetable and guidelines issued by the City Treasurer.

VIREMENT

83. As part of the Virement Policy a change in a budget due to a transfer from another budget can be approved within the limits set out within these regulations.
84. A revenue virement is deemed to be:
- A transfer of budget from non-pay to pay budgets or vice versa;
 - A transfer of budget to meet a contractual long-term commitment;
 - A transfer of budget between distinct service areas (for example from Highway Services to Cultural Services);
 - A transfer of budget for a different purpose as that set out in the approved Budget and Business Plan.
85. A capital virement is deemed to be movement of budget between approved capital schemes.

Full Council

86. Responsible for agreeing the policy for virement of expenditure between budget headings and for approving any variation to the policy.

Executive

87. In accordance with the Virement Policy and associated thresholds, responsible for considering reports submitted by the City Treasurer and Chief Officers in respect of virement proposals for revenue and capital expenditure.

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88. Responsible for considering reports submitted by the City Treasurer and Chief Officers and approving any revenue expenditure where:
- it is for the release of earmarked sums from central contingency.
 - where the proposed virement is likely to have an adverse effect on any published performance indicator.

City Treasurer

89. To administer the Virement Policy agreed by Full Council and in accordance with the Budget and Policy Framework Procedure Rules.
90. In accordance with the scheme of virement and associated thresholds, responsible for considering reports submitted by the Chief Officers and Heads of Services in respect of virement proposals for revenue and capital expenditure.
91. In conjunction with Chief Officers and Heads of Services, to report to and seek the prior approval of the Executive for any revenue expenditure where:
- it is for the release of earmarked sums from central contingency.
 - where the proposed virement is likely to have an adverse effect on any published performance indicator.
92. To report and seek the approval of the Chief Executive (in consultation with the Leader and the Executive Member with portfolio responsibility for Finance) to the exercise of the virement powers of the Executive where a matter is urgent.

Chief Officers

93. To ensure compliance with the scheme of virement (see table below).

Threshold	Revenue	Capital
As indicated	<ol style="list-style-type: none"> 1. Chief Officers (or their nominated Heads of Service) with support from their Head of Finance can vire amounts of up to and including £500k within their budgets as long as this is in support of the priorities agreed in the Medium Term Financial Plan and they are properly recorded on SAP. 2. Where this involves changes to the staffing 	Chief Officers to vire up to £250,000 from within the capital programme following notification to the City Treasurer as part of the Checkpoint process.

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	<p>establishment for their service area this needs to be in consultation with the Director of Human Resources, Organisational Development & Transformation</p>	
		<p>City Treasurer to report and seek Executive approval for virements in excess of £250,000 and up to £500,000 unless this is a virement from an approved capital budget for an agreed programme pending allocation.</p>
<p>In excess of £500,000</p>	<p>City Treasurer to report and seek approval from the Executive virements in excess of £500,000. Virements over £500k which are between Directorates or are in support of a policy change or key decision require approval from Full Council. Virements between staffing and non staffing budgets of over £500k require the approval of full Council.</p>	<p>City Treasurer to report and seek approval from the Executive for virements in excess of £500,000 and Full Council for virements of over £1m unless this is a virement from an approved capital budget for an agreed programme pending allocation.</p>

94. To agree with the relevant Chief Officer where it appears that a budget proposal, including a virement proposal, may impact materially on another service area or Chief Officer's level of service delivery.
95. In conjunction with the City Treasurer to report to, and seek the prior approval of, the Executive for any revenue expenditure to be funded from the release of earmarked sums from central contingency, reserves or budgets held corporately prior to allocation
96. To report to, and seek the prior approval of, the City Treasurer for any revenue expenditure to be funded from the planned use of reserves, including where grant funding across more than one year has to be held in a reserve.

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STAFFING

Chief Executive

97. Determine how officer support for executive and non-executive roles within the Council will be organised.
98. Responsible for providing overall management to staff. They will also be responsible for ensuring that there is proper use of the evaluation or other agreed systems for determining the remuneration of a job.

City Treasurer

99. To ensure that there is proper use of the evaluation or other agreed systems for determining the remuneration of a job.
100. To provide advice to secure payment of salaries and wages by the most economical means.
101. To ensure that budget provision exists for all existing and new employees.
102. To be responsible for the payments of salaries and wages to all staff, including payments for overtime, and for payment of allowances to members.
103. To arrange and control secure and reliable payment of salaries, wages, compensation or other emoluments to existing and former employees, in accordance with procedures prescribed by him or her, on the due date.
104. To record and make arrangements for the accurate and timely payment of tax, national insurance, superannuation and other deductions.
105. To act as an advisor to Chief Officers and Heads of Service on areas such as national insurance and pension contributions, as appropriate.
106. To set out and issue a Staff Expenses Scheme to be followed where staff incur personal expenses when carrying out their duties on behalf of the Council.

Chief Officers and Heads of Service

107. To ensure appointments are made in accordance with the regulations of the Council and approved establishments, grades and scale of pay and that adequate budget provision is available.
108. To notify the Shared Service Centre of all appointments, terminations or variations that may affect the pay or pension of an employee or former employee, in the form and to the timescale required by the City Treasurer.
109. To ensure that adequate and effective systems and procedures are operated, so that:
 - payments are only authorised to bona fide employees;

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- payments are only made where there is a valid entitlement;
 - conditions and contracts of employment are correctly applied; and
 - employees' details listed on the payroll are checked at regular intervals to verify accuracy and completeness.
110. To ensure that the service maintains and reviews periodically a list of officers approved to authorise payments, together with specimen signatures, and to ensure that only authorised officers authorise payments.
111. To ensure that payroll transactions are processed only through the payroll system. Chief Officers and Heads of Service should give careful consideration to the employment status of individuals retained on a self-employed consultant or subcontract basis. An employment status form must be completed before the individual is taken on. The Inland Revenue applies a tight definition for employee status, and in cases of doubt, advice should be sought from the City Treasurer.
112. To ensure that the City Treasurer is notified of the details of any employee benefits in kind, to enable full and complete reporting within the income tax self-assessment system.
113. To ensure that all appropriate payroll documents are retained and stored for the defined period in accordance with guidance issued by the City Treasurer.
114. Responsible for producing an annual staffing budget. Ensuring that the staffing budget is an accurate forecast of staffing levels and is equated to an appropriate revenue budget provision (including on-costs and overheads).
115. Responsible for controlling total staff numbers by:
- advising the Executive on the budget necessary in any given year to cover estimated staffing levels.
 - adjusting the staffing to a level that can be funded within approved budget provision, varying the provision as necessary within that constraint in order to meet changing operational needs. Ensuring that the staffing budget is not exceeded without due authority and that it is managed to enable the agreed level of service to be provided.
116. Responsible for ensuring that the City Treasurer is immediately informed if the staffing budget is likely to be materially over or under spent.
117. Responsible for monitoring staff activity to ensure adequate control over such costs as sickness, overtime, training and temporary staff.
118. To ensure staff expenses are paid in accordance with the Staff Expenses Scheme.

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119. To certify all staff expenses. Certification is taken to mean that journeys were authorised in advance and that incidental expenses were properly and necessarily incurred and that allowances are properly payable by the Council, ensuring that cost-effective travel arrangements are used. Due consideration should be given to tax implications and that the advice of the City Treasurer is sought where necessary.

EXTERNAL FUNDING

City Treasurer

120. To ensure that funds are acquired only to meet the priorities approved in the policy framework by the Full Council.
121. To ensure that all funding notified by external bodies is received and properly recorded in the Council's accounts.
122. To ensure that the match-funding requirements are considered prior to entering into the agreements and that future revenue budgets reflect these requirements.
123. To ensure that audit requirements are met.
124. Where they are specifically responsible for submitting grant claims, to ensure that all claims for funds are made by the due date.

Chief Officers and Heads of Service

125. To ensure the details of any new revenue funding are submitted to the Revenue Gateway Panel for scrutiny before submitting a bid for new external funding and before committing to spend a new grant received by the Council in year. The Revenue Gateway Panel scrutinise and challenge requests submitted to them.
126. To ensure that funds are acquired only to meet the priorities approved in the Policy Framework by the Full Council.
127. Where they are specifically responsible for submitting grant claims, to ensure that all claims for funds are made by the due date.
128. To maintain adequate supporting documentation to enable claims for funding to be maximised/validated.
129. For grant claims subject to External or Internal Audit to ensure that claims and supporting documentation are made available to the External or Internal Auditors by the due date.
130. To ensure that the project progresses in accordance with the agreed project plan and that all expenditure is properly incurred and recorded and in accordance with any guidelines which may prevail at the time.

SUBSIDY CONTROL

The Subsidy Control Act 2022 (“SCA 2022”) came into force on 4 January 2023 and replaces the EU State Aid Regime. The purpose of the SCA 2022 is to prevent public authorities, such as the Council, from giving financial advantages to enterprises in a way that could distort competition. The SCA2022 is intended to enable public authorities to design “Subsidies” that deliver strong benefits for the UK. Under the SCA 2022, whenever the Council is proposing to make an award of “financial assistance” (e.g. a grant, a tax break, a loan or guarantee, an equity investment, or the use of facilities), the Council must establish whether its proposed award meets the four specific conditions of a “Subsidy”. Where the Council determines that it is proposing to make an award of a Subsidy, the Council must ensure that it complies with all relevant requirements of the SCA 2022, which may include an assessment that the Council’s proposed Subsidy complies with all of the “7 Subsidy Control Principles”. The Council may also be required to upload information in relation to its award of a Subsidy onto Central Government’s Subsidy Database.

City Treasurer

131. To accept grant offers on behalf of the Council, subject to all the terms and conditions set out by the grant awarding body
132. To ensure that the Council’s Subsidy Control Approval Process as adopted by the Council complies with the its obligations under the Subsidy Control Act 2022 (SCA 2022). In particular that:
 - Consideration is given as to whether the proposed award of financial assistance will qualify as a “Subsidy” for the purpose of the SCA 2022 (the initial “Is it a Subsidy?” test has been carried out);
 - Where the MCC Chief Officer considers that the proposed award of financial assistance will be a Subsidy, take all necessary steps to ensure compliance with the Subsidy Control Act 2022 have been followed e.g.
 - o where a Subsidy is being awarded on the basis of the Minimum Financial Assistance (“MFA”) or Services of Public Economic Interest Assistance (“SPEIA”) exemptions, the correct procedures for the operation of the MFA and SPEIA exemptions have been followed;
 - o where required under the SCA 2022, the proposed award of bsidy has been assessed to ensure that it will comply with all of the Seven Subsidy Control Principles
 - o where required under the SCA 2022, the proposed award of Subsidy has been assessed to ensure that it will comply with the Energy and Environment Principles of the SCA 2022;

Chief Officers and Heads of Service

133. Whenever the Council is proposing to make an award of Capital Grant Funding the Chief Officer will ensure that the Council’s Capital Checkpoint Approval Process is

FINANCIAL SYSTEMS AND PROCEDURES

followed. The Chief Officer will ensure that any proposed award of Capital Grant Funding which is to be made by the Council complies with the requirements of the Subsidy Control Act 2022.

134. Whenever the Council is proposing to make an award of Revenue Grant Funding, the Chief Officer will ensure that the Council's Revenue Gateway Process is followed. The Chief Officer shall also ensure that any proposed award of Revenue Grant Funding which is to be made by the Council complies with the requirements of the Subsidy Control Act 2022.
135. To ensure that where a Subsidy will qualify as a Subsidy of Interest or a Subsidy of Particular Interest, the proposed award of Subsidy has been approved by the City Treasurer and where a Subsidy will qualify as a Subsidy of Particular Interest, the proposed award of a Subsidy of Particular Interest has been referred to the Subsidy Advice Unit of the Competition & Markets Authority for review;
136. Where information in relation to a Subsidy is required to be uploaded by the Council onto the UK Government's database of UK subsidies awarded since 1 January 2021 (the "Subsidy Database") the City Treasurer has been made aware of the information which is to be uploaded onto the Subsidy Database in relation to any Subsidy and the required information is uploaded onto the Subsidy Database as soon as possible following the decision to make the award of Subsidy.

CHAPTER 2 - ACCOUNTANCY

FINANCIAL RECORDS AND RETURNS

City Treasurer

1. To determine the accounting procedures and records for the Council. Where these are maintained outside the Financial Management Division, the Chief Officers and Heads of Service should consult with the City Treasurer.
2. Not allocated
3. To arrange for the compilation of all accounts and accounting records under their direction.
4. To ensure that all claims for funds including grants, for which they are responsible for, are made by the due date.
5. To administer the Council's arrangements for under and overspendings to be carried forward to the following financial year.

Chief Officers and Heads of Service

6. To comply with the following principles when allocating accounting duties:
 - Separating the duties of providing information about sums due to or from the Council and calculating, checking and recording these sums from the duty of collecting or disbursing them.
 - Officers with the duty of examining or checking the accounts of cash transactions must not themselves be engaged in these transactions.
7. To consult and obtain the approval of the City Treasurer before making any changes to accounting systems and procedures.
8. To maintain adequate records to provide an audit trail leading from the source of income/expenditure through to the accounting statements.
9. To comply with accounting guidance provided by the City Treasurer and to supply the City Treasurer with information in the format, and by the date, requested.
10. To supply information required to enable the Annual Statement of Accounts to be completed in accordance with the guidelines and timescales issued by the City Treasurer.
11. To ensure that all claims for funds, including grants, which the Chief Officers and Heads of Service are responsible for, are made by the due date.

FINANCIAL SYSTEMS AND PROCEDURES

12. To ensure that adequate records are maintained for all capital contracts and to report on the spend against the projects as required in line with the requirements of the City Treasurer.
13. To prepare and submit an annual report, in consultation with the City Treasurer, to the Executive on the completion of all contracts, revenue and capital, where the final expenditure exceeds the approved contract sum.

TREATMENT OF IN YEAR BALANCES

Full Council

14. Responsible for agreeing the treatment of year end under or overspends based on the recommendations of the Executive.

Executive

15. Not allocated
16. To consider the overall year end financial position and whether an under or overspends should be carried forward to the following year, met from overall council resources (ie over and underspends from elsewhere), or to recommend to Council that a balance is met from or added to the General Fund Reserve.
17. To consider applications from Chief Officers and Heads of Services to carry forward managed underspendings in excess of service estimates.

City Treasurer

18. To administer the treatment of any year end overspendings and underspendings within guidelines approved by Full Council.
19. To report all overspendings and underspendings with the recommendation for their treatment to the Executive and to Full Council.

Chief Officers and Heads of Service

20. Not allocated
21. Managed underspendings and/or additional, but not fortuitous, income on service estimates under the control of the Chief Officers and Heads of Service (General Fund) may be carried forward, subject to:
 - Recommendation by the City Treasurer and Executive Member with portfolio responsibility for Finance.
 - Reporting to the Executive the source of the managed underspending or additional income and the proposed application of any carry forward.
 - Subsequent approval of the Executive.

MAINTENANCE OF RESERVES/PROVISIONS

Full Council

22. To approve the use of reserves which is in addition to that already planned and is in excess of £10 m in aggregate in any financial year.

Executive

23. To consider reports for the City Treasurer on prudent levels of reserves for the Council.
24. To consider reports from the City Treasurer on the adequacy of proposed financial reserves.
25. To consider reports from the City Treasurer approving the use of reserves, in addition to that already planned, up to £10m in aggregate in any financial year.

City Treasurer

26. To ensure that there are clear protocols for the establishment and use of reserves and provisions.
27. In consultation with Chief Officers and Heads of Service establish reserves and/or provisions and provide guidance on how to incur expenditure from reserves or charge expenditure to provisions.
28. To advise the Executive and/or the Full Council on prudent levels and adequacy of reserves for the Council, and to take account of the view of the external auditor in this matter.
29. Not allocated
30. To agree with the relevant Chief Officer the draw-down of the use of reserves where the planned use is included in the Council's Revenue Budget Report.
31. To report and seek Executive approval for the use of reserves £10 m in aggregate in any financial year above that already approved in the budget For use of reserves in excess of £10 m in aggregate approval of Full Council is required.
32. Not allocated
33. To report to the Executive and/or the Full Council if a reserve or provision is, or is likely to be, inadequate.

Chief Officers and Heads of Service

34. Subject to the approval of the City Treasurer to establish reserves and/or provisions and the use of reserve /provisions.
35. To ensure that the use of reserves when approved by the City Treasurer and the Executive, or Full Council, as appropriate, is planned in the budget.

FINANCIAL SYSTEMS AND PROCEDURES

36. To ensure such resources are used only for the purposes for which they were intended.
37. To comply with protocols and procedures as laid down by the City Treasurer.

ACCOUNTING POLICIES

City Treasurer

38. Responsible for the preparation of the Council's statement of accounts, in accordance with proper practices as set out in the format required by the CIPFA Code of Practice on Local Authority Accounting in the United Kingdom, for each financial year ending 31st March.
39. To select suitable accounting policies and ensure that they are applied consistently and comply with the CIPFA Code of Practice on Local Authority Accounting in the United Kingdom. The accounting policies are reported to Audit Committee and set out in the statement of accounts, which is prepared as at 31st March each year.
40. To make judgements and estimates that are reasonable and prudent.

Chief Officers and Heads of Service

41. To comply with accounting guidance provided by the City Treasurer.

ANNUAL STATEMENT OF ACCOUNTS

Audit Committee

42. Responsible for approving the audited statutory Annual Statement of Accounts and associated governance and accounting policy documents in accordance with the Accounts and Audit Regulations.

City Treasurer

43. Responsible for the preparation of the Council's Statement of Accounts, in accordance with proper practices as set out in the format required by the relevant Codes of Practice on Local Authority Accounting in the United Kingdom, for each financial year ending 31st March.
44. Responsible for the selection of suitable accounting policies and ensuring that they are applied consistently and comply with the CIPFA Code of Practice on Local Authority Accounting in the United Kingdom. The accounting policies are reported to Audit Committee and set out in the Statement of Accounts, which is prepared as at 31st March each year.
45. To draw up the timetable for final accounts preparation and to advise staff and external auditors accordingly.
46. To make proper arrangements for the audit of the Council's accounts in accordance with the Accounts and Audit Regulations 2015.

FINANCIAL SYSTEMS AND PROCEDURES

47. To sign and date the Statement of Accounts, stating that it presents fairly the financial position of the Council at the accounting date and its income and expenditure for the year ended 31st March in accordance with the statutory timetable.
48. To prepare and publish the audited accounts of the Council for each financial year, in accordance with the statutory timetable and with the requirement for the Audit Committee to approve the statement of accounts in accordance with the statutory timetable.

TAXATION

City Treasurer

49. Responsible for advising Chief Officers and Heads of Services, in the light of guidance issued by appropriate bodies and relevant legislation as it applies, on all taxation issues that affect the Council.
50. Responsible for maintaining the Council's tax records, making all tax payments, receiving tax credits and submitting tax returns by their due date as appropriate.
51. To complete all HM Revenue and Customs returns regarding Pay As You Earn (PAYE).
52. To submit a monthly return of VAT inputs and outputs to HM Revenue and Customs.
53. To provide details to the HM Revenue and Customs of deductions made under the Construction Industry Tax Deduction Scheme.
54. To maintain up-to-date guidance for Council employees on taxation issues
55. To maintain an up-to-date register of VAT de minimis payments in accordance with the Value Added Tax Act 1994.

Chief Officers and Heads of Service

56. To ensure that the correct VAT liability is attached to all income due and that all claims for VAT recoverable on purchases complies with HM Revenue and Customs regulations and all output tax is properly identified and recorded.
57. To ensure that, where construction and maintenance works are undertaken, the contractor fulfils the necessary construction industry tax deduction requirements.
58. To ensure that the Council is not put at risk in any funding arrangements by identifying the correct VAT treatment in accordance with the Value Added Tax Act 1994.
59. To ensure that all persons employed by the Council are added to the Council's payroll and that tax is deducted from any payments, except where the individuals are bona fide self-employed or are employed by a recognised staff agency.
60. To follow the guidance on taxation issued by the City Treasurer.

CHAPTER 3 – INCOME AND EXPENDITURE

INCOME

City Treasurer

1. To agree arrangements for the collection of all income due to the Council and to approve the procedures, systems and documentation for its collection and accounting for VAT.
2. To ensure that there is a robust cash handling and banking procedures document in place that sets out the requirements in relation to the treatment of cash income and ensure that the arrangements are PCI compliant.
3. To ensure that there are robust debt management policies in place that clearly sets out the debt collection and write off procedures for all monies owed. To ensure that the debt recovery procedures are used to collect any income due to the Council which has not been paid within specified time limits and that the appropriate accounting adjustments are made following any write off action.
4. To approve service area write off policy documents and the arrangements for the writing off of irrecoverable debts by Chief Officers and Heads of Service.
5. To approve the format of official receipts (receipt books, tickets and similar items) and procedures for the control and supply of these to services.
6. Not allocated
7. To issue guidance relating to the retention and storage of income documents.
8. To agree appropriate arrangements for the prevention, detection and reporting of potential Money Laundering offences

Chief Officers and Heads of Services

9. To establish a charging policy for the supply of goods or services, including the appropriate charging of VAT, and to review it regularly in line with corporate policies.
10. To ensure a division of duties between identifying amounts due for payment and the responsibility for the collection of income, as far as is practicable.
11. To adhere to the requirements of the debt management policy for their service area.
12. To ensure that appropriate recovery action (including legal action) is taken. Where it has been agreed with the City Treasurer that the Chief Officers and Heads of Service are responsible for the collection and recovery of certain types of income, the Chief Officers and Heads of Service will be responsible for ensuring that appropriate recovery action (including legal action) is taken as necessary in accordance with legislation.
13. To adhere to the requirements of the cash handling and banking procedures.

FINANCIAL SYSTEMS AND PROCEDURES

14. To agree the form of official receipts with the City Treasurer, to issue official receipts and maintain other relevant documentation for the collection of income and to securely hold receipts, tickets and other records of income for the appropriate period in accordance with guidance issued by the City Treasurer.
15. To ensure that at least two officers are present when post is opened so that money received by post is properly identified and recorded.
16. To ensure that at least two officers are present at the cashing up and completion of bank paying in records.
17. To ensure the security of cash handling and that there is a record of every transfer of money between officers of the Council. The receiving officer must sign for the transfer and the transferor must retain a copy.
18. To ensure that income is locked away and safeguarded against loss or theft and that the levels of cash held on premises does not exceed the approved amount.
19. To ensure that income is paid fully and promptly into the appropriate Council's bank account in the form in which it is received. Appropriate details should be recorded on the paying-in slips or on-line financial systems to provide an audit trail. Money collected and deposited must be reconciled to the bank account on a regular basis. All income received must be banked in full and not used to make other payments.
20. To ensure that when income is due to the Council and the payment is not to be made at the time, an invoice is raised promptly in a form approved by the City Treasurer. Where income relates to the provision of goods and services which are not part of a continuous supply, invoices must be raised no later than seven days after the completion of a chargeable transaction.
21. To seek to achieve payment by direct debit or standing orders in situations where regular payments are due to the Council. The City Treasurer should approve general arrangements for receiving payment by direct debit or standing orders.
22. To consult the City Treasurer about any new proposal to arrange to accept payments by credit cards, debit cards, internet or similar means.
23. To comply with the requirements of Payment Card Industry Data Security Standard (PCI DSS).
24. To ensure that invoices raised require payments to be made to the Council and that income is coded to the appropriate cost centre / capital project. Where appropriate, VAT must be separately identified on both the invoice and the coded income.
25. To advise the City Treasurer of income due to the Council from contracts, leases or any other form of agreement.
26. To agree all debt recovery processes prior to legal action with the City Treasurer and to pursue these promptly.

FINANCIAL SYSTEMS AND PROCEDURES

27. To assist the City Treasurer in collecting debts they have raised and to keep sufficiently detailed records to allow debts to be recovered through legal action and to reclaim VAT payments when bad debts are written off.
28. To request the writing off of irrecoverable debts in accordance with arrangements approved by the City Treasurer (including arrangements determining which bad debt provisions or budgets write-offs are to be charged against).
29. To authorise the raising of a credit item, in consultation with the City Treasurer, if an error has been made in raising an invoice.
30. To require advance payments for goods, services or materials in cases involving income of less than £50 or more than £5,000, wherever possible and practicable. Advance payments should, ideally, be paid directly into the Council's bank account wherever possible. Where this is not possible, payment by Credit or Debit Card should be encouraged. Cash or cheques is acceptable but, where payment is in the form of a cheque, goods or services should not be supplied until after cleared funds have been received.
31. For Treasury Management purposes to notify the City Treasurer of any significant amounts of income due to the Council and the likely timing of such receipts.
32. To notify the City Treasurer of income not invoiced relating to the previous financial year as soon as possible after 31st March in line with the timetable determined by the City Treasurer.
33. To notify the City Treasurer (as Money Laundering Reporting Officer) or Head of Internal Audit (as Deputy MLRO) of any suspicions of potential money laundering in accordance with the Council's Anti Money Laundering Policy.

EXPENDITURE

General/Purchase Orders

34. Formal Purchase Orders must be issued for all work, goods or services to be supplied to the Council, unless a specific exemption to this has been agreed with the City Treasurer. All orders placed should be on an official order form generated by SAP, or in an alternative format through other media specifically authorised by the City Treasurer.
35. Each Purchase Order must conform to any guidelines approved by the Full Council on corporate procurement policies and the standardisation of supplies and materials and wherever possible, corporately agreed contracts must be used.
36. Official purchase orders must not be raised for any personal or private purchases, nor must personal or private use be made of the Council's contracts.
37. Verbal instruction purchase orders can only be given in cases of extreme urgency and must be confirmed by an official order, in writing via SAP or other authorised media, as soon as possible.

FINANCIAL SYSTEMS AND PROCEDURES

38. One of the preferred methods of payment by the Council will be by purchase card. Those vendors who do not accept purchase cards will be paid via Exchequer Services by cheque or through the banks' automated clearing system (BACS) or other electronic transfers of funds drawn on the Council's bank accounts by the City Treasurer.
39. Cheque payments must have the electronic signature of the City Treasurer and be crossed 'account payee only'.

City Treasurer

40. To approve the form of official purchase orders and associated terms and conditions.
41. To issue guidance relating to the retention and storage of transaction and payment documents.
42. To make payments from the Council's funds on the Chief Officers and Heads of Service's authorisation that the expenditure has been duly incurred in accordance with Financial Regulations.
43. To make payments, whether or not provision exists within the estimates, where the payment is specifically required by statute or is made under a court order.
44. To make payments to contractors on the receipt of architect's certificate, or appropriate Chief Officer and Heads of Service, which must include details of the value of work, retention money, amounts previously certified and amounts now certified. These payments to be made to contractors using authenticated receipts raised by services.
45. To provide advice and on making payments by the most economical means.
46. Not allocated.

Chief Officers and Heads of Service

47. To ensure that all purchase orders for goods and services, manual or electronic, are in a form prescribed by the City Treasurer and approved by the City Solicitor.
48. To hold retain and store all evidence relating to transactions and payments in accordance with guidance issued by the City Treasurer.
49. To ensure that purchase orders are only used for goods and services provided to the Council.
50. To ensure that officers do not use official purchase orders to obtain goods or services for their private use.

FINANCIAL SYSTEMS AND PROCEDURES

51. To ensure that only Cost Centre Managers / Project Officers and their substitutes set up in the Council's computerised financial management system (SAP), approve purchase orders. The Cost Centre Manager / Project Officers should be satisfied that the goods and services being ordered are appropriate and needed, that there is adequate budgetary provision and that quotations or tenders have been obtained if necessary. Best value principles should underpin the Council's approach to procurement. Value for money should always be achieved.
52. To ensure that all purchase orders state the nature, quantity, and agreed or estimated costs of the works, goods or services being ordered. The order must also state the address for deliveries.
53. Ensure that, where it is proposed to place an order with a vendor that is not currently registered as an approved Council vendor, the correct procurement procedures are followed and that a formal request to establish the vendor is submitted for consideration prior to placing any order with the vendor.
54. To ensure that receipt of works, goods and services are verified by placing a "goods receipt confirmation" in the Council's computerised financial management system (SAP - unless the City Treasurer has specifically allowed an exception to this process). A different officer from the person who authorised the purchase order should carry out the confirmation that goods etc. have been received. Appropriate entries should then be made in inventories or stores records.
55. To ensure that, where appropriate, invoices are promptly and properly authorised for payment via the Council's computerised financial management system (SAP - or by the operation of other, authorised arrangements). Unless specifically agreed otherwise by City Treasurer, all invoices should be sent by suppliers/vendors direct to the Council's Finance Shared Service Centre (FSSC).
56. To ensure that all invoices submitted by vendors to the Council for payment contain a valid Purchase Order number. All Purchase Orders must be created before the Council enters into a commitment to pay for any works, goods or services. All works, goods or services supplied to the Council must be formally confirmed as having been received by placing a goods received notification in the Council's computerised financial management system.
57. Payments should not normally be made if the Council has not received goods or services. However, if, in exceptional circumstances, it is deemed necessary to make a payment in advance of goods and services being supplied, agreement of the City Treasurer must be obtained before the payment is made.
58. To ensure that the goods requisitioning process is carried out by a different officer to the Cost Centre Manager / Project Officers who authorises the issue of a purchase order.
59. To ensure that the service maintains, and reviews periodically, a list of Cost Centre Managers / Project Officers and substitutes with appropriate authority within the Council's computerised financial management system.

FINANCIAL SYSTEMS AND PROCEDURES

60. It is acceptable for suppliers to submit invoices to the Finance Shared Service Centre direct in electronic forms via Email. In exceptional circumstances it will be acceptable for Directorate staff to submit invoices in a similar way but any invoices submitted in this manner must be certified and clearly endorsed with a statement that it is a copy and that payment has not already been made.
61. To encourage suppliers of goods and services to receive payment by the most economical means for the Council. However, payments made by direct debit must have the prior approval of the City Treasurer.
62. To ensure that the service obtains best value from purchases by taking appropriate steps to obtain competitive prices for goods and services of the appropriate quality, with regard to the best practice guidelines issued by the City Treasurer, which are in line with best value principles and contained in the Council's Contract Procurement Rules.
63. To comply with the Contract Procurement Rules for putting purchases, where appropriate, out to competitive quotation or tender. These procedures must comply with the Council's separate contract procedure rules covering:
 - General issues;
 - Budget identification, specifications and evaluation;
 - Exceptions to the competitive process;
 - Chief Officers' and Heads of Service authority and delegation;
 - Thresholds for the relevant competitive processes, including EU thresholds;
 - Submission, receipt and opening of competitive bids, including late bids;
 - Evaluation;
 - Post tender negotiation;
 - Acceptance of tenders, bids or quotations;
 - Contract records, signing and sealing;
 - Issues relating to contracts in operation;
 - Miscellaneous.
64. With regard to contracts for construction and alterations to buildings and for civil engineering works, to document and agree with the City Treasurer the systems and procedures to be adopted in relation to financial aspects, including certification of interim and final payments, checking, recording and authorising payments, the system for monitoring and controlling capital schemes and the procedures for validation of subcontractors' tax status.
65. All agreements for the supply of ICT, including software, hardware and telephony equipment must be authorised by the Director of ICT.
66. To ensure that purchase orders are used so that commitments incurred by placing purchase orders are shown against the appropriate budget allocation and taken into account in budget monitoring reports.

FINANCIAL SYSTEMS AND PROCEDURES

67. To notify the City Treasurer of outstanding expenditure relating to the previous financial year as soon as possible after 31st March in line with the timetable determined by the City Treasurer.
68. To ensure that loans, guarantees, leasing or rental arrangements are not entered into without prior agreement from the City Treasurer (in respect of leasing the City Treasurer and the Executive Member with portfolio responsibility for Finance). This is because of the potential impact on the Council's borrowing limits and revenue expenditure, to protect the Council against entering into unapproved credit arrangements and to ensure that value for money is being obtained.
69. To notify the City Treasurer immediately of any expenditure to be incurred as a result of statute/court order where there is no budgetary provision.
70. To ensure that all appropriate payment records are retained and stored for the defined period, in accordance with guidance issued by the City Treasurer.
71. To notify the City Treasurer or Head of Internal Audit of any suspicions of fraud, bribery or corruption in the award of contracts or payments to suppliers in accordance with the Council's Anti-Fraud Policy and Anti Bribery and Criminal Facilitation of Tax Evasion Policy.

IMPREST ACCOUNTS

City Treasurer

72. Imprest Accounts can be established in exceptional circumstances following approval from the City Treasurer.

Chief Officers and Heads of Service

73. Responsible for ensuring the imprest account is regularly reconciled.

TREASURY MANAGEMENT

74. The Council has adopted CIPFA's *Code of Practice for Treasury Management in Local Authorities*

Full Council

75. Responsible for approving the Treasury Management Policy Statement setting out the matters detailed in CIPFA's *Code of Practice for Treasury Management in Local Authorities*.

Executive

76. Responsible for proposing to Full Council the Treasury Management Policy Statement.

City Treasurer

77. Responsible for reporting to the Executive a proposed Treasury Management Strategy for the coming financial year at or before the start of each financial year.

FINANCIAL SYSTEMS AND PROCEDURES

78. Delegated responsibility for implementing and monitoring the Treasury Management Policy Statement.
79. To control all of the money in the hands of the Council as required by section 151 of the Local Government Act 1972.
80. To ensure that all investments and borrowings of money are made in the name of the Council or in the name of nominees approved by the Full Council.
81. Delegated responsibility to make all decisions on borrowing, investment or financing on behalf of the Executive, who is required to act in accordance with CIPFA's Code of Practice for Treasury Management in Local Authorities and the Council's Treasury Management policy statement and strategy.
82. To ensure that all securities that are the property of the Council or its nominees and the title deeds of all property in the Council's ownership are held in the custody of the appropriate Chief Officers and Heads of Service.
83. To act as the Council's registrar of stocks, bonds and mortgages and to maintain records of all borrowing of money by the Council.
84. The City Treasurer is responsible for reporting to the Audit Committee twice each financial year on the activities of the treasury management operation and on the Executive's exercise of their delegated treasury management powers.
85. To monitor the performance of the Treasury Management function including receiving and reviewing the Treasury Management Annual Report and monitoring reports and other reports and to review and scrutinise Treasury Management Performance.

Chief Officers and Heads of Service

86. To ensure that loans are not made to third parties and that interests are not acquired in companies, joint ventures or other enterprises without the approval of the Executive (or if contrary to the Budget and Policy Framework the approval of Full Council).
87. To notify the City Treasurer's Treasury Management section when income due over £100,000 or non-routine payments (i.e. those not made through the Shared Service Centre including for example CHAPs payments) of over £100,000 are due so that effective cash flow management arrangements can be put in place.

BANKING

City Treasurer

88. Responsible for the opening, operating and closing of bank accounts in the name of the Council.
89. To ensure that there are satisfactory arrangements in place for the ordering, storage and control all cheques drawn on the Council's main bank accounts.

FINANCIAL SYSTEMS AND PROCEDURES

Chief Officers and Heads of Service

90. Those who have control of their own bank accounts must work to arrangements approved by the City Treasurer, and must ensure that accounts do not become overdrawn.

TRUST FUNDS AND FUNDS HELD FOR THIRD PARTIES

Chief Officers and Heads of Service

91. To arrange for all trust funds to be held, wherever possible, in the name of the Council. All officers acting as trustees by virtue of their official position shall deposit securities, etc. relating to the trust, with the City Treasurer, unless the deed otherwise provides.
92. To ensure that trust funds are operated within any relevant legislation and the specific requirements for each trust.
93. Where unofficial funds are held on behalf of third parties, to arrange for their secure administration, including an annual audit, and to maintain written records of all transactions in accordance with guidance issued by the City Treasurer.

CHAPTER 4 - ASSETS

GENERAL

City Treasurer

1. To ensure that an asset register is maintained. for all property, plant and equipment with a value in excess of £10,000.
2. To receive the information required for accounting, costing and financial records from Chief Officers and Heads of Service.
3. To calculate depreciation and other capital charges for all properties and maintain the asset accounts.
4. To ensure that property, plant and equipment and investment property is valued in accordance with the relevant Codes of Practice on Local Authority Accounting in the United Kingdom. This is the responsibility of the Strategic Director (Growth and Development).

City Solicitor

5. For the safe custody of title deeds.

Strategic Director (Growth and Development)

6. To keep a register of all land and buildings owned by the Council, other than properties managed by Strategic Housing and Residential Growth and made available for letting. The register will hold information about: the purpose for which the land/building is held; description; location and ordnance survey map reference; purchase details; the nature of the Council's interest; rents and any other charges payable; restrictive covenants; and any tenancies or other interests granted. This should also contain details on whether the asset has been opted to tax for VAT purposes.
7. Maintain a valuation of all of the land and property assets of the Council. A five-year rolling programme of assets to be valued must be maintained, having been agreed with the City Treasurer and a minimum of 20% of assets must be re-valued each year. Information must also be provided on assets that have substantially increased or declined in value between the rolling programme of valuations. Information on asset valuations, purchases and sales must be provided to the City Treasurer for inclusion in the asset register in accordance with the timetable set by the City Treasurer. These valuations must include the estimated lives of assets and details of any significant components.
8. To keep a record of properties managed by the Strategic Housing and Residential Growth and made available for letting - including details of valuations and stock condition etc. as required, and in accordance with Government guidance.

FINANCIAL SYSTEMS AND PROCEDURES

Chief Officers and Heads of Service

9. To ensure that records and assets are properly maintained and securely held.
10. To ensure the proper security and safe custody of all buildings and vehicles, equipment, furniture, stock, stores and other property belonging to the Council and under their control.
11. To ensure that contingency plans for the security of assets and continuity of service in the event of disaster or system failure are in place.
12. To ensure that all leased assets are identified, appropriately marked, maintained and a register kept to include location to ensure that they are available for return to lessors at the end of the lease period in accordance with the terms of the lease.
13. To ensure that lessees and other prospective occupiers of Council land are not allowed to take possession of, or enter, the land until a lease or agreement, in a form approved by the Chief Officers and Heads of Service, in consultation with the Strategic Director (Growth and Development) and City Solicitor, has been established as appropriate.
14. To ensure that no Council asset is subject to personal use by an employee without proper authorisation.
15. To ensure that the service maintains a register of moveable assets in accordance with arrangements defined by the City Treasurer.
16. To ensure that assets are identified, their location recorded and that they are appropriately marked and insured.
17. To consult the City Treasurer in any case where security is thought to be defective or where it is considered that special security arrangements may be needed.
18. To ensure that a schedule is kept of the officers in their services who hold keys to safes and similar receptacles, and that keys are carried on the person of those responsible at all times; loss of any such keys must be reported to the Head of Audit and Risk Management as soon as possible.
19. To ensure that all employees are aware that they have a personal responsibility with regard to the protection and confidentiality of information, whether held in manual or computerised records. Information may be sensitive or privileged, or may possess some intrinsic value, and its disclosure or loss could result in a cost to the Council in some way.
20. To ensure that the Council's policies on information and internet security are complied with.
21. To ensure that the Council's policies and guidelines on security and crime prevention are followed.

FINANCIAL SYSTEMS AND PROCEDURES

INVENTORIES

22. To maintain adequate records of items of furniture, equipment, vehicle and plant, above £200 in value.
23. To carry out an annual check of all items on the inventory in order to verify location, review condition and to take appropriate action in relation to any surpluses or deficiencies, annotating the inventory accordingly. Attractive and portable items such as cameras and IT equipment should be identified with security markings as belonging to the Council.
24. If an item is lost, stolen or disposed of, this must be recorded against the entry in the inventory. Items lost or stolen must be promptly reported to the Insurance and Claims Service.
25. The Council's property should only be moved from Council premises for official purposes with the permission of an authorised officer and a record should be kept of all authorised removals.

Stocks and stores

26. To make arrangements for the care and custody of stocks and stores in their service.
27. To ensure that adequate records are kept and that reasonable levels are maintained which are subject to a regular independent physical check. All discrepancies should be investigated and pursued to a satisfactory conclusion.

Cash

28. To ensure cash holdings on premises are kept to a minimum.
29. To ensure that cash holdings do not exceed the maximum amount set by the City Treasurer.
30. To ensure that cash handling is carried out in accordance with guidance issued by the City Treasurer.
31. To ensure that cash held in any safe does not exceed the amount of the insurance limit for that safe.
32. To notify the Head of Internal Audit of cash lost or stolen immediately. Stolen cash, which is not covered by insurance, can only be written-off with the agreement of the City Treasurer.
33. To ensure that under no circumstances are personal cheques cashed out of monies held on behalf of the Council.

Lost Property

34. Any property left on Council premises and regarded as lost must be disposed of in accordance with procedures agreed with the City Treasurer and after consultation with the City Solicitor.

ASSET DISPOSAL AND WRITE OFF PROCEDURES

Executive

35. Responsible for approving procedures for writing-off debts as part of the overall control framework of accountability and control.

City Treasurer

36. To issue guidelines representing best practice for the disposal of assets.
37. To ensure appropriate accounting entries are made to remove the value of disposed assets from the Council's records and to include the sale proceeds if appropriate.

Chief Officers and Heads of Services

38. To authorise the sale, disposal and/or write-off of surplus or obsolete equipment, furniture, fittings, office equipment, plant and machinery, stocks etc, subject to the agreement of or, in accordance with guidance issued by the City Treasurer.
39. Before sale, disposal or write off to check if the asset is subject to leasing arrangements. If the asset is leased, disposal must be in accordance with the terms of the lease.
40. All ICT equipment needs to be sold or disposed of securely in line with the data protection legislation and all data needs to be removed securely.
41. To ensure that any surplus or obsolete equipment, furniture, fittings, office equipment, plant and machinery, stocks etc is sold or disposed of in a sustainable and economical way, which represents best value and/or serves the financial interests of the Council.
42. Not to sell or dispose of any assets to an officer or Member of the Council without the approval of the City Treasurer.
43. To ensure that any income received for the sale or disposal of an asset is properly banked and coded.