

**Manchester City Council
Report for Information**

Report to: Environment, Climate Change and Neighbourhoods Scrutiny
Committee – 18 July 2024

Subject: Overview Report

Report of: Governance and Scrutiny Support Unit

Summary

This report provides the following information:

- Recommendations Monitor
- A summary of key decisions relating to the Committee's remit
- Items for Information
- Work Programme

Recommendation

The Committee is invited to discuss the information provided and agree any changes to the work programme that are necessary.

Wards Affected: All

Contact Officers:

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Background documents (available for public inspection): None

1. Monitoring Previous Recommendations

This section of the report lists recommendations made by the Environment and Climate Change Scrutiny Committee. Where applicable, responses to each will indicate whether the recommendation will be implemented, and if it will be, how this will be done.

There are no outstanding previous recommendations.

2. Key Decisions

The Council is required to publish details of key decisions that will be taken at least 28 days before the decision is due to be taken. Details of key decisions that are due to be taken are published on a monthly basis in the Register of Key Decisions.

A key decision, as defined in the Council's Constitution is an executive decision, which is likely:

- To result in the Council incurring expenditure which is, or the making of savings which are, significant having regard to the Council's budget for the service or function to which the decision relates, or
- To be significant in terms of its effects on communities living or working in an area comprising two or more wards in the area of the city.

The Council Constitution defines 'significant' as being expenditure or savings (including the loss of income or capital receipts) in excess of £500k, providing that is not more than 10% of the gross operating expenditure for any budget heading in the in the Council's Revenue Budget Book, and subject to other defined exceptions.

An extract of the most recent Register of Key Decisions, published on **8 July 2024** containing details of the decisions under the Committee's remit is included overleaf. This is to keep members informed of what decisions are being taken and to agree, whether to include in the work programme of the Committee.

Subject / Decision	Decision Maker	Decision Due Date	Consultation	Background documents	Officer Contact
Neighbourhoods					
<p>TC1183 - Cafes in Manchester Parks (2024/02/09A)</p> <p>Manchester Parks Café is actively seeking partners to contribute to the ongoing efforts in enhancing the quality of services and community impact. We aim to strengthen the role of our cafes as vital hubs, fostering the well-being of the city of Manchester. This is a concession contract that comprises of 7 lots.</p>	Strategic Director (Neighbourhoods)	Not before 9 Mar 2024		Confidential Contract Report with Recommendations	

Manchester City Council CO₂ Emissions for 2023/24

To achieve its objective to be Zero Carbon by 2038, the Council has a target to reduce its direct carbon emissions in line with science-based targets set by the Tyndall Centre for Climate Research. This ambition is underpinned by a maximum amount of CO₂ emissions (a Carbon Budget¹) of 126,336 tCO₂ for 2020-25, which the Council aims to remain within.

Figures for Quarter 4 (Q4) of 2023/24 show that the Council has used **7,386** tonnes of CO₂ during this period, equating to a total of **23,012** tCO₂ in 2023/24. This exceeds the annual CO₂ budget of **21,562**, however, MCC remain on track to stay within the 5-year carbon budget for the period 2020-25.

To remain within the CO₂ budget for the five-year period, the City Council aims to emit no more than 30,848 tCO₂ during 2024/25. It should be noted that, over the past 4 years of the current MCC CCAP, the Council has not emitted more than 25,501 tCO₂ in any one year (2020/21). Therefore, unless we saw a very significant further change in the carbon levels in the national energy supply, **we expect MCC will end this 5-year CCAP period within our science-based target for the period 2020-25 overall.**

Quarter 4 – 2023/24 Emissions

Emissions vary from quarter to quarter reflecting seasonal differences, for example higher energy consumption in the winter months due to heating buildings, and higher operational fleet emissions in the summer months due to increased maintenance of green spaces. Equally, there are over 300 buildings of varying sizes, conditions, and functions within the Council's operational estate, so many variables exist around temperature and use of those buildings, which means that emissions can change from year to year.

Figure 1, below, shows a quarter-by-quarter view of the Council's total emissions from April 2022, enabling comparisons from one quarter to the same quarter in the previous year.

Provisional data for this quarter shows that the Council's total emissions in Q4 2023-24 is **7,386 tCO₂**, which is **9%** higher than Q4 the previous year (6,900 tCO₂).

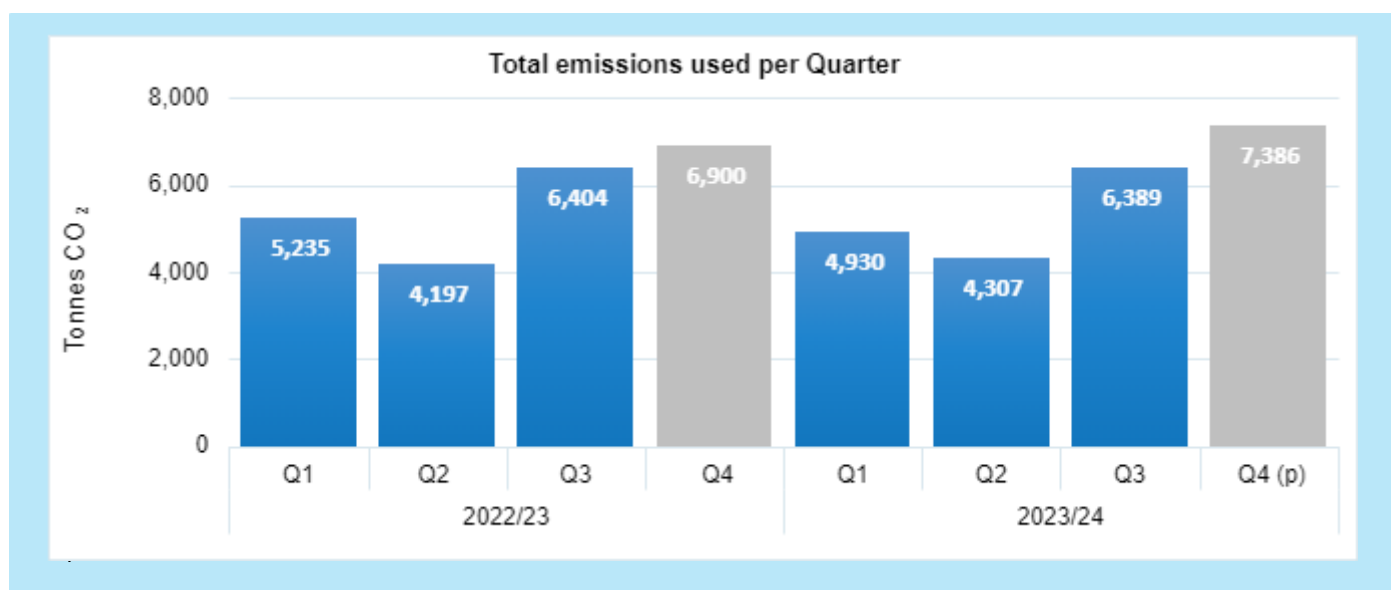
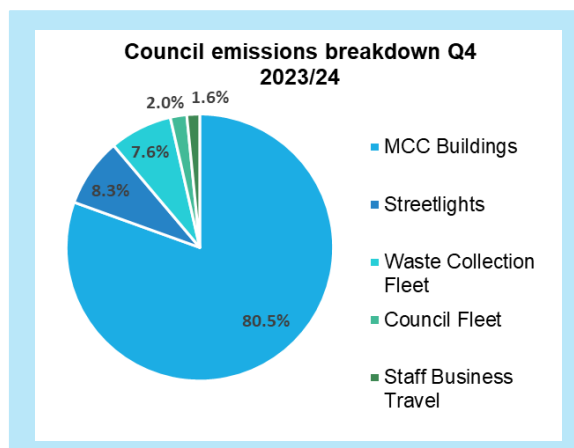


Figure 1

¹ A Carbon Budget is the cumulative amount of carbon (CO₂) emissions permitted within a specified timeframe.



The graph to the left (**Figure 2**), shows a breakdown of how these emissions are proportioned against Council services.

Council buildings emissions contributed the most to the overall figure at 80.5% of overall emissions. Staff travel contributed the least to the overall emissions figure, at 1.6% of our overall emissions.

These quarterly proportions are consistent with the annual emissions breakdown by service area.

The information below shows the changes in emissions for each Council area for Q4 2023-24 compared to Q4 2022-23, highlighting where the Council's direct emissions have increased and decreased².

Council Area	Q4 22/23	Q4 23/24	Performance	Direction
MCC Buildings	5,519 tCO ₂	5,946 tCO ₂	8.6% increase	↑
Streetlights	567 tCO ₂	616 tCO ₂	8.6% increase	↑
Waste Collection Fleet	560 tCO ₂	562 tCO ₂	0.4% increase	→
Council Operational Fleet	139 tCO ₂	147 tCO ₂	5.4% Increase	↑
Staff Business Travel	115 tCO ₂	115.6 tCO ₂	0.5% increase	→

As shown above, an increase in emissions can be seen across all areas. Waste Collection fleet saw a minimal increase in emissions; however, the usage of diesel was less than used in Q3 2022/23. Additionally, only a 0.5% increase was seen in staff travel.

The overall increase in emissions is disproportional to the usage in the Council's fuel and energy use. This increase in emissions compared to previous years can partially be contributed to the National Government Conversion Factors.

National Government Conversion factors - To calculate the CO₂ emissions from our energy and fuel usage, we apply national Government's emission conversion factors, which are updated by the UK Government annually. Of note this year is the electricity conversion factor, which reflects the mix of fuels (renewables, nuclear, natural gas, coal, etc) powering the National Grid each year. As a result of the National Grid increasing the amount of natural gas and coal in the production of electricity over the last year, there has been an increased carbon intensity of the national electricity system by 7%, which in turn impacts our own emissions, via the national conversion factor.

Therefore, when comparing the Council's latest quarterly emissions to previous years, the national emission conversion factor has played a part in some increases. The most clear-cut example is the 8.6% increase in the emissions from streetlights in Q4 2023/24, compared to the same period in 2022/23.

Whilst the quantity of electricity used to power the streetlights has increased marginally (1.9%) between Q4 2022/23 and Q4 2023/24; when that conversion factor is applied, this leads to an 8.6% increase in carbon emissions.

² These are provisional figures and subject to change following further data quality checks.

Actions are progressing to reduce the Council’s energy consumption and increase renewable energy generation. This will minimise the impact of the national emission conversion factor changes to our own emissions efforts. A significant action is that, from Autumn 2025, the City Council will purchase its own renewable electricity via a Power Purchase Agreement which will significantly reduce our overall emissions and give us some protection from fluctuations in national grid carbon intensity levels.

MCC’s Science Based CO₂ Reduction Pathway (Our Carbon Budget)

In general, the recent pattern has been lower rates of CO₂ reduction in individual quarters compared to the same quarter in earlier years in the current CCAP. This trend of lower reductions could be due to several factors including returning to ‘normal’ business following the pandemic and having delivered significant CO₂ emission reduction actions in the earlier years of this 2020-25 CCAP period.

In the first 3 years of the 2020/25 budget, the annual emissions were below each annual budget target.

As shown in **Figure 3**, an estimated 75.6% of the 5-year budget has been used to date, including provisional 2023/24 emissions data.

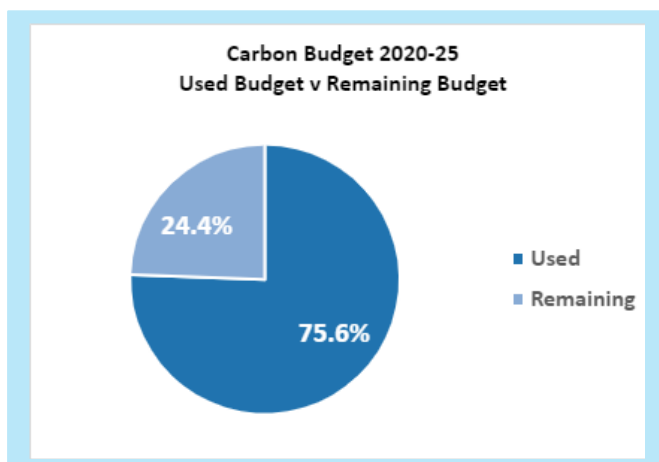
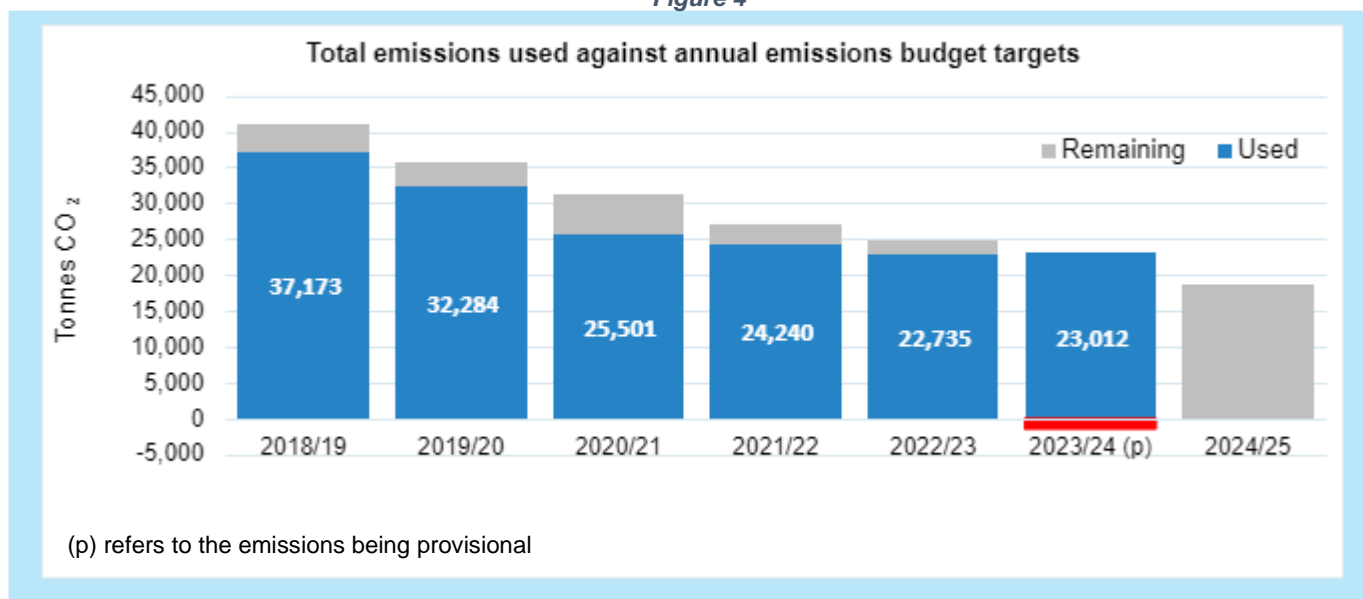


Figure 3

Whilst above the annual target for 2023/24, the higher levels of reductions in the first 3 years of this CCAP period have helped to keep MCC within the overall CO₂ reduction pathway (the Carbon Budget). Therefore, **it is projected that the City Council will remain within its CO₂ reduction target for the CCAP 5-year period**, with 24.4% of the 5 year Carbon Budget remaining for its final year.

As further demonstrated in **Figure 4** below, prior to 2023/24 the Council has remained within its allocated carbon budget since the baseline year 2018-19. The graph begins with the baseline year 2018-19 to highlight the year-on-year reduction that has been made³.

Figure 4



³ Invoicing of electricity and gas data can be changed by the supplier within reason up to 6 years after original billing, and this taking place weeks or even months after the original bill is not unusual in the industry. As such, the emissions recorded may need to be revised periodically if energy data changes.

Next Steps

The City Council continues to implement the current CCAP for the period 2020-25 and we remain confident that over this 5-year period we will remain within our science-based CO2 pathway (our Carbon Budget). These actions include entering into a Power Purchase Agreement (PPA) to purchase electricity directly from a renewable energy generator which will significantly reduce the City Council's emissions when this supply comes on-line (expected from Autumn 2025) and will help to protect the Council from CO2 emissions within the National Grid.

Officers are developing a new CCAP for the period 2025-30 which will be focussed on keeping the City Council on track to achieve its Zero Carbon 2028 objectives and to remain within our science-based targets for the period 2025-30.

Regular updates on delivery of the CCAP are provided via published Quarterly Emissions Reports and Bi-Annual Progress Reports, which have been scheduled into the Committee's 2024/25 work programme. Previous CCAP quarterly and annual progress reports are available on the [Manchester City Council website](#). The next CCAP 2020-25 Annual Report covering 2023/24 is a scheduled item on the Committee's work programme in September 2024.

Contact Officers:

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**Environment, Climate Change and Neighbourhoods Scrutiny Committee
Work Programme – July 2024**

Thursday 18 July 2024, 2pm (Report deadline Monday 8 July 2024)

Item	Purpose	Lead Executive Member	Lead Officer	Comments
A new Our Manchester Strategy	To receive a report on the outcomes and emerging messages from the consultation and public engagement on the new Our Manchester Strategy, focused on the areas within the remit of this committee.	Cllr Craig	James Binks	
Work of Neighbourhood Teams	To receive an update report that provides an overview of the work of Neighbourhood Teams. Describing NTs approach across the localities to engage with residents to influence behaviour change. The report will also provide an update on the ward climate change action plans.	Cllr Igbon	Shefali Kapoor Mark Rainey	
Licensing and Out of Hours	To receive a report that describes the work of the Licensing and Out of Hours Team. This will include consideration of the approach to street pedlars.	Cllr Igbon	Shefali Kapoor	
Manchester City Council Procurement and Scope 3	To receive a report that provides an update on the steps being taken on the Council's procurement to support carbon reduction and to report on the Council's consumption-based emissions (Scope 3) and what action was being taken to reduce these including information on the work done to develop the 10% environmental weighting criteria in procurement exercises.	Cllr Rawlins	Peter Schofield	This item was deferred from the 27 June 2024 meeting.

Overview Report	This is a monthly report, which includes the recommendations monitor, relevant key decisions, the Committee's work programme and any items for information. This will include the Manchester City Council Climate Change Action Plan Q4 emissions report (2023-24).	-	Lee Walker	
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Thursday 5 September 2024, 2pm (Report deadline Friday 23 August 2024) to account for a Bank Holiday

Item	Purpose	Lead Executive Member	Lead Officer	Comments
Manchester City Council 2020-25 Climate Change Action Plan 2023/24 Annual Report	To provide a full update and progress report on actions and progress in 2023/24 to deliver the 2020-25 MCC CCAP for committee to comment ahead of submission to Executive in October 2024.	Cllr Rawlins	Rebecca Heron Mark Duncan Sarah Henshall	
Housing Retrofit	Report will provide an update on the progress made since March 2024, describing the key achievements and planned activity in housing retrofit.	Cllr White	David Lynch Martin Oldfield Sharon Hanbury	
Electric Vehicle Charging Strategy - Update	Further to the report considered in September 2023 to receive an update report on the implementation of the Electric Vehicle Charging Strategy. This report will include an update on the approach to the provision of on-street charging facilities.	Cllr Rawlins	Rebecca Heron Hayley Fails	
Fly-tipping and Keep Manchester Tidy	To receive a report that described the work to reduce fly-tipping; describing how the activity contributes to protecting the environment. This report will also include an update of the wok of Keep Manchester	Cllr Igbon	Shefali Kapoor Heather Coates	

	Tidy.			
Trading Standards	To a receive a report that considers the work of Trading Standards.	Cllr Igbon	Shefali Kapoor	
Overview Report	This is a monthly report, which includes the recommendations monitor, relevant key decisions, the Committee's work programme and any items for information.	-	Lee Walker	

Thursday 10 October 2024, 2pm (Report deadline Monday 30 September 2024)

Item	Purpose	Lead Executive Member	Lead Officer	Comments
A new Our Manchester Strategy	To receive the draft Our Manchester Strategy 2025-2035.	Cllr Craig	James Binks Peter Norris	
Manchester Climate Change Agency/ Partnership Impact Report 2023/24	To receive and comment upon the Manchester Climate Change Agency 2023/24 Impact Report.	Cllr Rawlins	Samantha Nicholson, MCCA	
Manchester Active Travel Strategy and Investment Plan – Update on Progress	To receive an update report on the Manchester Active Travel Strategy and Investment Plan. To include an update on School Streets. To include the response to the emerging threat from e-mobility transport (i.e. scooters, unlicensed motorbikes) to pedestrians.	Cllr Rawlins	Hayley Fails Robert Scott	
Manchester City Council Single Use Plastics Action Plan	To update the Committee on progress in delivering the Council's Single Use Plastic Action Plan.	Cllr Rawlins	Peter Schofield Helen Harland	

Overview Report	This is a monthly report, which includes the recommendations monitor, relevant key decisions, the Committee's work programme and any items for information. This will include the Manchester City Council Climate Change Action Plan Q2 emissions report.	-	Lee Walker	
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Thursday 7 November 2024, 2pm (Report deadline Monday 28 October 2024)

Item	Purpose	Lead Executive Member	Lead Officer	Comments
2025/26 Budget Proposals	To receive a report on the Council's anticipated budget position for 2024/25, the budget process and draft proposals for any services in the remit of this committee.	Cllr Rawlins Councillor Igbon Councillor Akbar	Tom Wilkinson Paul Hindle	
Annual Waste and Recycling Update	To receive a report that provides an update on delivering waste and recycling removal services. This will include consideration of compliance with the Biffa contract.	Cllr Igbon	Heather Coates	
Manchester's Emissions Report	To provide a summary of Manchester's Emissions Report covering the city's direct, energy-related emissions and a report and discussion on city-wide indirect emissions.	Cllr Rawlins	Samantha Nicholson, MCCA	
Adaptation, and Resilience	Adaptation and Resilience inc. city centre greening and heat management. This report will include consideration of the approach to water management.		Samantha Nicholson, Sarah Henshall	

Overview Report	This is a monthly report, which includes the recommendations monitor, relevant key decisions, the Committee's work programme and any items for information.	-	Lee Walker	
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Thursday 5 December 2024, 2pm (Report deadline Monday 25 November 2024)

Item	Purpose	Lead Executive Member	Lead Officer	Comments
Manchester City Council Power Purchase Agreement	To provide a progress report on the Council's renewable energy Power Purchase Agreement (PPA).	Cllr Rawlins	Sarah Narici Mark Duncan	
Local Area Energy Plan	To receive an update report on the Manchester Local Area Energy Plan.	Cllr Rawlins	Hayley Fails	
Neighbourhood Compliance Team Report	The scope of this report is to be agreed.	Cllr Igbon	Shefali Kapoor	
Food Hygiene	To receive a report that considers the approach to food hygiene.	Cllr Igbon	Shefali Kapoor	
Overview Report	This is a monthly report, which includes the recommendations monitor, relevant key decisions, the Committee's work programme and any items for information.	-	Lee Walker	

Thursday 16 January 2025, 2pm (Report deadline Monday 6 January 2025)

Item	Purpose	Lead Executive Member	Lead Officer	Comments
2020-25 Climate Change Action 2024/25 Mid-Year Progress Report	To provide a full update and progress report on actions and progress in Q1 and Q2 of 2024/25 to deliver the 2020-25 Manchester City Council Climate Change Action.	Cllr Rawlins	Rebecca Heron Mark Duncan Sarah Henshall	
2025-30 Manchester City Council Climate Change Action Progress Report	To provide a progress update of Manchester City Council Climate Change Action Plan for the period 2025-30	Cllr Rawlins	Rebecca Heron Mark Duncan Sarah Henshall	
Overview Report	This is a monthly report, which includes the recommendations monitor, relevant key decisions, the Committee's work programme and any items for information.	-	Lee Walker	

Thursday 13 February 2025, 2pm (Report deadline Monday 3 February 2025)

Item	Purpose	Lead Executive Member	Lead Officer	Comments
2025/26 Budget Proposals	Consideration of the final 2025/26 budget proposals within the remit of this Committee that will go onto February Budget Executive and Scrutiny and March Council.	Cllr Rawlins Cllr Igbon Cllr Akbar	Tom Wilkinson Paul Hindle	
Carbon Literacy	A report on progress in the Council's carbon literacy training and development for its staff and also wider work on Manchester becoming a Carbon Literate City.	Cllr Rawlins	Suzanne Grimshaw Lauren Harwood	
Aviation and Manchester Airport	Annual report on MAG (Manchester Airports Group) and aviation.	Cllr Rawlins	David Houliston	
Parks Strategy Update and Parks and Climate Change	To receive an update report on the progress of delivering the Manchester's Park Strategy and an update on the implementation and the delivery of the Parks Climate Change Action Plan (CCAP) since the last report to the Environment and Climate Change Scrutiny Committee on 8 February 2024. This report will also include information on the provision of recycling bins in Manchester Parks.	Cllr Igbon	Kylie Ward	
Overview Report	This is a monthly report, which includes the recommendations monitor, relevant key decisions, the Committee's work programme and any items for information. This will include the Manchester City Council Climate Change Action Plan Q3 emissions report.	-	Lee Walker	

Thursday 6 March 2025, 2pm (Report deadline Monday 24 February 2025)

Item	Purpose	Lead Executive Member	Lead Officer	Comments
Sustainable Food	To receive a report that considers the subject of sustainable food.	Cllr Rawlins	David Houliston	
Pest Control	To receive a report that provides an update on the approach to pest control.	Cllr Igbon	Heather Coates	
Manchester Green and Blue Strategy and Implementation Plan, including annual update and a report on the Tree Action Plan	To receive the annual update on the delivery of the Green and Blue Implementation Plan together with information on the delivery of the Tree Action Plan. The Committee have also requested consideration of insect life in the wider discussion regarding biodiversity.	Cllr Rawlins	Julie Roscoe	
Housing Retrofit	Report will provide an update on the progress made since September 2024, describing the key achievements and planned activity in housing retrofit.	Cllr White	David Lynch Martin Oldfield Sharon Hanbury	
Overview Report	This is a monthly report, which includes the recommendations monitor, relevant key decisions, the Committee's work programme and any items for information.	-	Lee Walker	

Items To Be Scheduled

Item	Purpose	Lead Executive Member	Lead Officer	Comments
Pesticides Policy	To receive a report that describes the policy in relation to the use of pesticides for weed control on streets.	Cllr Igbon	Heather Coates	Previously considered 7 December 2023.
Commercial Property Retrofit	A report on the work of the Manchester Climate Change Agency challenge group and their assessment of the opportunities and challenges around commercial retrofit.	Cllr Rawlins	Samantha Nicholson, MCCA	
Clean Air Plan	To receive a report that provides the Committee with information on the Clean Air Plan. This report will include air quality data across the city (and where possible data at a ward level.)	Cllr Rawlins	Rebecca Heron	
Water Pollution and the River Irwell	To receive a report that considers the response to the issue of pollution in the River Irwell.	Cllr Rawlins	Mark Duncan (TBC)	Through the Chair consideration will be given to partners to be included in this item.
The Manchester Local Plan	To receive and update on the Manchester Local Plan.	Cllr Rawlins	Julie Roscoe	