

**Manchester City Council  
Report for Information/Resolution**

**Report to:** Constitutional and Nomination Committee – 30 November 2022  
Council – 30 November 2022

**Subject:** Establishment of a GM Joint Clean air Scrutiny Committee

**Report of:** Deputy Chief Executive and City Treasurer and City Solicitor

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**Summary**

To agree to the establishment of a Greater Manchester Joint Scrutiny Committee to scrutinise decisions of the Clean Air Charging Authorities Committee and the Clean Air Administration Committee and to nominate and agree a representative (and substitute) from Manchester City Council to sit on the Joint Scrutiny Committee.

**Recommendations**

The Constitutional and Nomination Committee is recommended to:-

- (1) Endorse to Council the establishment of a GM Clean Air Joint Scrutiny Committee
- (2) Endorse to Council the Terms of Reference of the Joint Committee as set out in Appendix A
- (3) Nominate and recommend Council agree a representative from Manchester to sit on the Joint Scrutiny Committee.

The Council is recommended to:-

- (1) Agree to the establishment of a GM Clean Air Joint Scrutiny Committee.
  - (2) Agree the Terms of Reference of the Joint Committee as set out in Appendix A.
  - (3) Appoint the nominated representative (and substitute) put forward by the Constitutional and Nomination Committee as Manchester City Council's member and substitute to the Joint Committee.
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**Wards Affected:** All Wards

<b>Environmental Impact Assessment</b> - the impact of the issues addressed in this report on achieving the zero-carbon target for the city
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Not Applicable
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**Equality, Diversity and Inclusion** - the impact of the issues addressed in this report in meeting our Public Sector Equality Duty and broader equality commitments

Not Applicable

<b>Manchester Strategy outcomes</b>	<b>Summary of how this report aligns to the OMS/Contribution to the Strategy</b>
A thriving and sustainable city: supporting a diverse and distinctive economy that creates jobs and opportunities	
A highly skilled city: world class and homegrown talent sustaining the city's economic success	
A progressive and equitable city: making a positive contribution by unlocking the potential of our communities	
A liveable and low carbon city: a destination of choice to live, visit, work	
A connected city: world class infrastructure and connectivity to drive growth	

Full details are in the body of the report, along with any implications for:

- Equal Opportunities Policy
- Risk Management
- Legal Considerations

### **Financial Consequences – Revenue**

Not Applicable

### **Financial Consequences – Capital**

Not Applicable

### **Contact Officers:**

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**Background documents (available for public inspection):**

None

## 1.0 Background

1.1 The ten Greater Manchester Districts and GMCA established the Clean Air Administration Committee in March 2021 and delegated to the committee -

- the GMCA's and the Constituent Authorities' functions under sections 82 to 84 of the Environment Act 1995
- the GMCA's functions in relation to the Greater Manchester Clean Air Plan (including the taking of action likely to promote or improve the economic, social or environmental well-being of Greater Manchester in connection with it and the use of grants made by the Secretary of State under section 31 of the Local Government Act 2003 to implement that plan).
- the Constituent Authorities functions under the Greater Manchester Clean Air Plan including those under Part 3 of, and Schedule 12 to, the Transport Act 2000 and regulations made thereunder (excluding any decision thereunder that must be taken jointly by charging authorities) including, but not limited to:
  - action required under the Environment Act 1995 (Greater Manchester) Air Quality Direction 2020 (other than the making of the joint local charging scheme);
  - the exercise of their powers under sections 176, 177 and 192 of the Transport Act 2000;
- the application of the Constituent Authorities' shares of any net proceeds of a joint local charging scheme made by them.

1.2 The discharge of such functions includes the doing of anything which is calculated to facilitate, or is conducive or incidental to, the discharge of any of those functions.

1.3 The Clean Air Charging Committee was established in October 2021 by the ten districts with the following functions

1.4 The Committee shall have power to take all such decisions of the Constituent Authorities (as charging authorities) that must be taken jointly under Part 3 of, and Schedule 12 to, the Transport Act 2000 and any regulations made thereunder.

1.5 This includes, but is not limited to:

- Making and varying a joint local charging scheme order;
- Decisions of the charging authority under such a joint local charging scheme and the Road User Charging Schemes (Penalty charges, Adjudication and Enforcement) (England) Regulations 2013.

## **2.0 Scrutiny**

- 2.1 Decisions of both committees are currently subject to Scrutiny by each District. However, as the Committees are jointly exercising the functions of the authorities it is proposed that the Scrutiny arrangements are also exercised jointly. This will enable decisions to be scrutinised more effectively and efficiently and on a Greater Manchester basis and across both Committees.
- 2.2 Proposed Terms of Reference for the GM Scrutiny Committee are attached at Appendix A and recommendations are set out at the front of this report.

## **3.0 Recommendations**

- 3.1 The recommendations are set out on the front of this report.

## **Appendix A – Clean Air Scrutiny Committee – Terms of Reference**

### **General**

The Clean Air Scrutiny Committee (“the Scrutiny Committee”) is a joint committee created by the ten Greater Manchester local authorities (“the Constituent Authorities”) under section 101(5) of the Local Government Act 1972.

### **Membership of the Scrutiny Committee**

The membership of the Scrutiny Committee shall be ten, consisting of one member appointed by each of the Constituent Authorities and one member of the Greater Manchester Combined Authority. The Constituent Authorities shall also each nominate a substitute member to attend and vote in their stead. Membership must reflect (as far as reasonably practicable) the political balance of the whole GM area.

### **Role of the Committee**

The Scrutiny Committee’s role and function is as follows:

1. To review or scrutinise decisions made, or other actions taken by the Clean Air Charging Authorities Committee, including decisions delegated by it to officers and sub-committees;
2. To review or scrutinise decisions made, or other actions taken, in relation to the Constituent Authorities’ functions, exercised by the Air Quality Administration Committee, including decisions delegated by it to officers and sub-committees;
3. To make reports or recommendations to the Clean Air Charging Authorities Committee or the Air Quality Administration Committee concerning the discharge of their functions;
4. To Call-In decisions made by the Clean Air Charging Authorities Committee, including decisions delegated by it to officers and sub-committees;
5. To Call-In decisions made, in relation to the Constituent Authorities’ functions, exercised by the Air Quality Administration Committee, including decisions delegated by it to officers and sub-committees;
6. Any three members of the Scrutiny Committee can call in a decision of the Clean Air Charging Authorities Committee or the Air Quality Administration Committee.
7. If the Scrutiny Committee does Call-In a decision it can:
  - (a) Direct that a decision is not to be implemented while it is under review or scrutiny by the Scrutiny Committee; and
  - (b) Recommend that the decision be reconsidered.

8. To establish formal sub committees or informal task and finish groups if they wish.
9. Attendance – Members of the Clean Air Charging Authorities Committee or the Air Quality Administration Committee and Officers exercising delegated functions of the Clean Air Charging Authorities Committee or the Air Quality Administration Committee must attend meetings of the Scrutiny Committee, if invited, to answer questions.
10. Other people may be invited to attend meetings of the Scrutiny Committee but are not obliged to attend.

### **Operation of the Scrutiny Committee**

11. The Committee shall appoint a Chair at its first meeting.
12. The Quorum of the Committee shall be two thirds of its members (7 members).
13. Each member shall have one vote.
14. The Chair shall not have a casting vote.
15. Unless required by law, decisions shall be made by a simple majority.
16. The Committee will meet as often as required.