



Tuesday, 4 July 2023

Dear Councillor / Honorary Alderman,

Meeting of the Council – Wednesday, 12th July, 2023

You are summoned to attend a meeting of the Council which will be held at 10.00 am on Wednesday, 12th July, 2023, in The Council Chamber, Level 2, Town Hall Extension.

1. The Lord Mayor's Announcements and Special Business

2. Interests

To allow members an opportunity to declare any personal, prejudicial or disclosable pecuniary interest they might have in any items which appear on this agenda; and record any items from which they are precluded from voting as a result of Council Tax or Council rent arrears. Members with a personal interest should declare that at the start of the item under consideration. If members also have a prejudicial or disclosable pecuniary interest they must withdraw from the meeting during the consideration of the item

3. Minutes

To submit for approval the minutes of the meeting held on 17 May 2023

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4. Notice of Motion - Freedom of the City for Pep Guardiola

All 3 domestic trophies were won by Manchester clubs, with Manchester United winning the Football League Cup and Manchester City winning the FA Cup, while Manchester City won the Premier League for the third season in a row.

City then completed "The Treble" by beating Inter Milan in Istanbul, to win the Champions League, and become only the second English Football Team to complete the treble, after Manchester United's success in 1999.

Council notes that Freedom of the City was granted to Sir Alex Ferguson following United's unprecedented treble success in 1999.

Council further notes the contribution that City Manager Pep Guardiola has made in turning City into the most successful

English football team since his arrival in Manchester in 2016, winning 1 Champions League, 5 Premier Leagues, 2 FA Cups and 4 League Cups, and equalling Alex Ferguson's treble success.

In recognition of his achievements and subject to Pep Guardiola being minded to accept, Council resolves to hold, in accordance with Section 249 of the Local Government Act 1972, a special meeting of the Council at which consideration shall be given to awarding the Freedom of the City to Pep Guardiola.

Proposed by Councillor Northwood, seconded by Councillor Leech and supported by Councillors Bayunu, Good, Johnson and Kilpatrick

5. Notice of Motion - Introduction of capped fees on public transport

The recent global Pandemic served as a stark reminder of the growing inequalities in our society under this Conservative Government. A recent report by the Joseph Rowntree Foundation found that the average person needs to spend £35 a week more than the Universal Credit allowance to stay alive. For disabled people these costs are higher.

This Council recognises that disabled people have been impacted disproportionately by The Pandemic and by the on-going Cost of Living Crisis.

This Council notes that the Government has given little recognition to the added pressure placed upon budgets for disabled people.

This Council further notes the work of Greater Manchester Combined Authority to lessen the burden of public transport costs by introducing capped fares of a minimum of £2 across the region and supporting concessionary travel passes across the network.

This Council resolves:-

To call upon GM Mayor Andy Burnham to reiterate that fares are capped at a maximum of £2 and not a flat fee of £2 and extend concessionary travel to include carers to ensure a public transport network that is inclusive and accessible to all.

Proposed by Councillor Rawlins, seconded by Councillor Taylor and supported by Councillors Andrews, Cooley, Craig, Evans and Flanagan

6. Notice of Motion - Local Authority of Sanctuary

This Council notes that:

Manchester is a proudly diverse city that speaks over 200

languages and has over many generations, drawn people from across the world to call Manchester home. For hundreds of years Manchester has been a city of sanctuary for those fleeing persecution and building for a better life. We recognise the valuable contribution that all these communities have made to our economic, social and cultural life over many years

We have a proud record in this city of fighting for a compassionate and fair Asylum system and Manchester has played a full and active part in supporting government schemes to host and support people seeking asylum and refugees including the Afghan Resettlement Programme, Homes For Ukraine and Asylum Contingency Hotels and dispersed accommodation.

Manchester Libraries gained Libraries of Sanctuary status in June 2021 in recognition of the warm welcome and volunteering opportunities they offer to asylum seekers and refugees and the commitment to celebrating diversity and spreading understanding of their lives.

We have a range of voluntary, community and faith groups who work tirelessly to support the needs of asylum seekers and refugees in our city and build community cohesion and we value and support their endeavours.

The government has created an ever-increasing hostile environment for refugees and people seeking asylum. The 'Illegal Migration Bill' epitomizes this and will make migrants criminals for simply landing on our shores.

People seeking asylum are not allowed to work. This is a waste of talent and skills and leads to loneliness and isolation. They are prevented from supporting themselves and their families and making an economic contribution. Recent research suggests that lifting this ban could save the UK billions of pounds per year and add to tax revenue.

The impact of the asylum system on unaccompanied children and young people devastates lives. Long waits to get access to legal representation and an asylum decision affects their mental health, education and sense of hope for the future.

In June 2023 Councillor Bev Craig, alongside Andy Burnham and the other 9 GM Council Leaders wrote to the Home Secretary Suella Braverman MP to express concerns about asylum and immigration and set out a series of calls for change in national policy.

Thirteen years of unfair Conservative and Coalition government cuts and austerity have had a huge impact on all our communities and our ability as a council to provide fully funded services for all who need them.

This Council resolves to:

- (1) Continue to provide welcome and support to refugees and migrant communities who have fled violence and persecution to seek safety in Manchester.
- (2) Join the network of towns and cities which promote the inclusion and welfare of people who are fleeing violence and persecution to become a recognised 'Local Authority of Sanctuary'
- (3) As leaders of the city, we will challenge anti migrant rhetoric and attitudes and continue to promote the wonderful diversity of our city and communities. We will also work to strengthen links between refugees, those seeking asylum and local communities.
- (4) Celebrate the contribution of asylum seekers, migrants and refugees to our city through events like Refugee Week and Windrush Day.
- (5) Continue to work with organisations in the city who provide support to asylum seekers and refugees and nurture and grow these vital partnerships.
- (6) Support the campaign to 'Lift The Ban' so that asylum seekers are allowed to work and put their skills and talents to good use whilst awaiting their asylum decision.
- (7) Call on the government to:
 - Adopt and implement all of the policy recommendations listed in the Joint Greater Manchester letter in June 2023 to the Home Secretary as ways to improve the ability to support all of our communities and halt the Illegal Migration Bill
 - Improve and make fairer the asylum system and work harder to clear the backlog of asylum claims that are causing so many people to live in uncertainty and fear.
 - Reform the No Recourse to Public Funds condition which causes destitution and misery for so many
 - Increase funding to local authorities so that we can provide properly funded support services and invest in projects that improve community cohesion

- Ensure that children in the asylum system are treated as children and that their wellbeing is paramount. That they have legal representation and that decisions on children's asylum claims are made within six months
- (8) Write to our local MPs to ask for their support in this lobbying and to make the case to the government in Parliament.

Proposed by Councillor Midgley, seconded by Councillor Sharif Mahamed and supported by Councillors Andrews, Benham, Cooley, Craig, Fletcher, Foley, Green, Hilal, Igbon, Priest, Rawlins, Rawson, Reid, T Robinson, Sadler, Shilton Godwin Taylor and White

7. Notice of Motion - Daring more democracy: A Greater Manchester Assembly

This motion is put forward in the context of the so-called 'Trailblazer' Deeper Devolution Deal between the UK Government and the Greater Manchester Combined Authority (GMCA).

Now that we have such an extended deal, which explicitly addresses issues of governance and accountability alongside 'new levers, functions and responsibilities' (Department for Levelling Up, Housing and Communities (DLUHC) Policy Paper March), it is the right time to address the democracy implications of devolution for Manchester within the Greater Manchester structures.

Objectives

To replace the Greater Manchester Combined Authority with a new devolved Greater Manchester Authority, which will include a directly-elected assembly. The role and function of the new authority and assembly will be comparable to that of Greater London Authority (GLA) and London Assembly (LA), and will have similar power to scrutinise and challenge decisions made by the mayor. Funding for this more substantial authority and these expanded powers will be made available by central government. Election of the assembly will be by a mixed-member proportional system, similar to that used in London, the exact details of which will be established by a government commission.

Council notes that:

- The population of Greater Manchester is substantial: half that of Norway, over half that of Ireland, and is almost as large as that of Wales.
- Although directly elected, the metropolitan mayor is answerable to ten local authority leaders who are not directly elected but appointed as group leader by their own

party processes. This creates a clear deficit of democracy. This is not only because of direct election through a First Past the Post (FPTP) system in the local authority but also because of possible post-electoral arrangements affecting the leadership of a given local authority. The ten party-elected leaders cannot be expected to fully represent the range of views of almost three million people. An Assembly such as GLA's will allow for a fuller say for voters.

- The Mayor of Greater Manchester has himself publicly called both for more devolution of powers from Westminster England-wide, and for electoral reform away from FPTP representation.
- The Deeper Devolution Deal brings GMCA closer into alignment with the GLA in questions of powers, responsibilities and priorities – if not in terms of per capita funding – but makes no suggestion for concomitant structural change in relation to representation.
- The GMCA is now in receipt of a single funding settlement.
- GDP per capita across Greater Manchester is approximately half that of Greater London.

Council resolves:

- (1) To request that the council leader will write to the Permanent Secretary for the Department for Levelling Up, Housing and Communities, calling for:
 - A government commission to establish the exact makeup of a new Greater Manchester Authority and Greater Manchester Assembly, under instruction to use the London Assembly and its mixed-member electoral system as a guiding model. This would include powers given to the Assembly similar to those of the London Assembly, to scrutinise and challenge the mayor's decisions, and (with a supermajority vote) to amend the mayor's budget or to reject strategic decisions.
 - Legislation for the findings of the commission to be put to a legally binding confirmatory referendum across Greater Manchester, which (if successful) would establish the new authority and assembly, replacing the GMCA and existing devolution settlements.
 - Due to the economic imbalance between the two city regions, the legislation would include requirement for central government to provide sufficient annual funding via an increased single funding settlement, so that the GMA has a comparable per-capita budget to the GLA while keeping council tax precepts at a similar rate to those for the GMCA.

- (2) To request that the council leader will write to leaders of the other nine Greater Manchester councils and to the Mayor of Greater Manchester, asking for them to publicly support this call.

Proposed by Councillor Johnson, seconded by Councillor Wiest and supported by Councillors Bayunu, Nunney and Leech

8. Notice of Motion - Honour of Freedom of the City to Pep Guardiola

To celebrate Manchester City Football Club winning the historic treble, Manchester City Council has begun the process to offer the honour of Freedom of the City to Pep Guardiola.

Manager Pep Guardiola has now won 14 major trophies since joining the club in 2016 – a collection comprising five Premier League titles, two FA Cups, four League Cups, one Champions League and two Community Shields – and he becomes the first manager to win two European Trebles (Barcelona 2009 and City 2023). It is only the tenth occasion a European side has won a Treble.

Manchester City has been a football club transformed, and fans red and blue alike can see what this has brought to the city of Manchester.

To celebrate the contribution Pep has made to the city, not just through the historic treble but his spirit of leadership, should he be agreeable the Council will call a special meeting of the council.

Proposed by Councillor Craig, seconded by Councillor Richards and supported by Councillors Green, Karney, Midgley, Rahman and Reeves

9. Notice of Motion - People at the Heart, delivering a park for Ancoats and New Islington

This Council recognises:

- The importance of publicly owned parks which allow kids to play, dogs to run around, and for all residents to be able to enjoy, and recognising the vital importance of public parks in the city centre for our mental and physical health.
- That the City Centre population is expected to shortly hit 100,000 people up from 17,000 in 2011.
- That the pollution across the City Centre is regularly above WHO safe limits. Central parks also help reduce the impacts of urban heat islands by offering shade. Unfortunately the Council has approved decisions that rip up well-used green spaces such as New Islington Green.

Although the development of Mayfield Park is welcomed, this isn't sufficient and isn't a publicly owned park.

In just 6 weeks in January and February 2023 nearly 600 local residents responded to the 'Former Central Retail Park Consultation 2023' in good faith with the legitimate expectation of being listened to.

A Council that is serious about tackling the Climate Emergency, that proudly follows the Our Manchester approach to engaging with the public, and who is led by a local Labour Party promising to put "people at the heart of everything we do" should support building a public park on the largest derelict publicly owned plot of land in the city centre, putting public resources to the best public use.

Although a precise breakdown of respondents has – unusually – not been provided, it is clear from the SRF Update report published on the 21st March 2023 that the overwhelming majority of respondents wanted to either a) include a proper park on this publicly owned land or b) at least significantly increase the size of the green space in the SRF.

The SRF Update report was published late and on Tuesday 21st March just ahead of the Executive Meeting. Until this was published there was no indication that the Council would fail to listen to the consultation feedback about incorporating a proper park as part of the updated plans.

On Wednesday 22nd March the Council's Executive agreed to minor amendment of other parts of the SRF - but refused to actually respond to or address concerns of the overwhelming majority of respondents on the need to incorporate a proper park in the plans. Until this decision there was no indication that the Executive would ignore and fail to act on the very clear consultation feedback.

Accordingly the Council Resolves to:

- (1) Act on the clear feedback provided by nearly 600 residents to the Former Central Retail Park SRF and include provision to build the first publicly owned park in the city centre in over a hundred years within the Updated SRF and note that the park should indicatively consist of a contiguous 20% of the available site excluding hard landscaping proposals.
- (2) Request the Leader and relevant Officers to include proposals for the new park in any conversations with interested developers including the Government Development Agency who have reportedly expressed

interest in the site.

- (3) Note that the above proposed motion does not entail any direct costs and has no immediate budgetary implications. As asserted by the Leader, Councillor Craig, any final determination of the scale or scope of the green space will be determined through the planning process. This aims to guide that process to better deliver on the priorities expressed by residents through the formal mechanisms to influence such decisions but which have hitherto been ignored.

Proposed by Councillor Good, seconded by Councillor Northwood and supported by Councillors Bayunu, Johnson, Kilpatrick, Leech and Wiest

10. Notice of Motion - Fair Tax Declaration

Under this Conservative Government tax avoidance has increased, meaning less tax raised to help our vital public services rebuild out of the pandemic and the subsequent global energy crisis. Shadow Chancellor, Rachel Reeves MP, estimates that this gifts the biggest multinationals £131m per week that could be spent on the NHS. The demand on organisations to pay the right amount of tax in the right place at the right time has never been greater. Last year, data from the Institute for Business Ethics saw 'corporate tax avoidance' topping the UK public's list of concerns around business conduct for a tenth successive year. Pursuing better tax conduct benefits everyone by strengthening public services. It is a common-sense agenda since tax receipts help fund vital public services like education, health and social care and policing, making our society fairer, safer and more resilient. We can't build back better, let alone face the challenges of the future, without a properly funded public sector.

Manchester's Labour Council has led the way through its progressive Ethical Procurement Policy for many years, becoming national best practice for how to do business to maximise social value. The Council became an accredited Living Wage Employer in 2019. It already endorses several causes/initiatives within the Ethical Procurement Policy including the Care Leavers Covenant, the Armed Forces Covenant and the Fair Payments through the supply chain.

The Council has also signed up to various employment charters including the Unison Living Wage for Social Care, the Unite the Union Construction Charter, and the Co-op's calls to end modern slavery. We have been in discussions with the Fair Tax Foundation and this motion confirms our support of the Councils for Fair Tax Declaration.

The Council resolves to:

- (1) lead by example and demonstrating good practice in our tax conduct, right across our activities;
- (2) ensure contractors implement IR35 robustly and pay a fair share of employment taxes;
- (3) avoid offshore vehicles for the purchase of land and property, especially where this leads to reduced payments of stamp duty;
- (4) undertake due diligence to ensure that not-for-profit structures are not being used inappropriately as an artificial device to reduce the payment of tax and business rates;
- (5) demand clarity on the ultimate beneficial ownership of suppliers and their consolidated profit and loss position;
- (6) promote the Fair Tax Mark certification for any business in which we have a significant stake and where corporation tax is due;
- (7) ask the Leader of the Council to work with the LGA to lobby government to amend the legislation to allow council's the ability to either penalise poor tax conduct or reward good tax conduct;
- (8) call on the government to close the loopholes on tax avoidance.

By adopting these, Manchester plans to continue to lead by example

Proposed by Councillor Wills, seconded by Councillor Hilal and supported by Councillors Butt, Noor and Ogunbambo

11. Proceedings of the Executive

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To submit the minutes of the Executive on 31 May 2023 and 28 June 2023 (to follow) and in particular to consider:-

Exe/23/52 Capital Programme Update

The Executive:-

Recommend that the Council approve the following changes to Manchester City Council's capital programme:

- Public Sector Housing – Social Housing Decarbonisation Boiler Replacement. A capital budget increase of £14.095m, funded by HRA Reserve.
- Public Sector Housing – Operational Housing Programme 2023-24. A capital budget increase of £16.769m, funded by

HRA Reserve.

Exe/23/56 Capital Outturn 2022/23 and Capital Programme Update

The Executive:-

- (1) Recommend that the Council approve the virements over £0.5m between capital schemes to maximise use of funding resources available to the City Council as set out in Appendix C.
- (2) Recommend that the Council approve the following changes to the Council's capital programme:-
 - ICT - Council Chamber AV Equipment. A capital budget increase of £0.520m, funded by borrowing.
 - Contingency – Inflation. An increase to the inflation contingency by £22.4m, funded by borrowing.

12. Questions to Executive Members and Others under Procedural Rule 23

To receive answers to any questions that councillors have raised in accordance with Procedural Rule 23.

13. Scrutiny Committees

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To note the minutes of the following committees:

- Economy & Regeneration – 23 May and 20 June 2023
- Communities & Equalities – 23 May and 20 June 2023
- Children & Young People – 24 May and 21 June 2023
- Health – 24 May and 21 June 2023
- Resources & Governance – 25 May and 22 June 2023
- Environment, Climate Change & Neighbourhoods – 25 May and 22 June 2023

14. Proceedings of Committees

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To submit for approval the minutes of the following meetings and consider recommendations made by the committee:

- Personnel Committee – 31 May 2023 and in particular, to consider:

PE/23/6 Creation of a new post - Director of Communities

The Committee recommends to Council the creation of new post, Director of Communities grade SS4 Grade (£101,996

to £112,411).

- Planning and Highways Committee – 13 April and 1 June 2023
- Health and Wellbeing Board – 7 June 2023
- Audit Committee – 13 June 2023
- Standards Committee – 15 June 2023 and in particular, to consider

ST/23/13 Review of the Operation and Efficacy of the Member/Officer Relations Protocol

The Committee recommends that full Council adopts a revised Code of Conduct for Members.

ST/23/14 Review of the Operation and Efficacy of the Use of Resources Guidance for Members

The Committee Recommends to full Council the adoption of the revised guidance

- Constitutional and Nomination Committee – 12 July 2023 (to be tabled)

15. Key Decisions Report

The report of the City Solicitor is enclosed.

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Yours faithfully,



Joanne Roney OBE
Chief Executive

Information about the Council

The Council is composed of 96 councillors with one third elected three years in four. Councillors are democratically accountable to residents of their ward. Their overriding duty is to the whole community, but they have a special duty to their constituents, including those who did not vote for them.

Six individuals with previous long service as councillors of the city have been appointed Honorary Aldermen of the City of Manchester and are entitled to attend every Council meeting. They do not however have a vote.

All councillors meet together as the Council under the chairship of the Lord Mayor of Manchester. There are seven meetings of the Council in each municipal year and they are open to the public. Here councillors decide the Council's overall strategic policies and set the budget each year.

Agenda, reports and minutes of all Council meetings can be found on the Council's website www.manchester.gov.uk

Members of the Council

Councillors:-

Ludford (Chair), Y Dar (Deputy Chair), Abdullatif, Akbar, Azra Ali, Ahmed Ali, Nasrin Ali, Shaukat Ali, Alijah, Amin, Andrews, Appleby, Baker-Smith, Bano, Bayunu, Bell, Benham, Brickell, Bridges, Butt, Chambers, Chohan, Collins, Connolly, Cooley, Craig, Curley, Davies, Doswell, Douglas, Evans, Flanagan, Fletcher, Foley, Gartside, Good, Green, Grimshaw, Hacking, Hassan, Hewitson, Hilal, Hitchen, Holt, Hughes, Hussain, Igbon, Ilyas, Iqbal, Johns, Johnson, T Judge, Kamal, Karney, Kilpatrick, Kirkpatrick, Lanchbury, Leech, J Lovecy, Lynch, Lyons, McCaul, McHale, Midgley, Moran, Muse, Noor, Northwood, Nunney, Ogunbambo, H Priest, Rahman, Rawlins, Rawson, Razaq, Reeves, Reid, Riasat, Richards, I Robinson, T Robinson, Rowles, Sadler, M Sharif Mahamed, Sheikh, Shilton Godwin, Simcock, Stogia, Taylor, Wheeler, Wiest, Whiston, White, Wills, Wilson and Wright

Honorary Aldermen of the City of Manchester –

Hugh Barrett, Andrew Fender, Audrey Jones JP, Paul Murphy OBE, Nilofar Siddiqi and Keith Whitmore.

Further Information

For help, advice and information about this meeting please contact the meeting Clerk:

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This agenda was issued on **Tuesday, 4 July 2023** by the Governance and Scrutiny Support Unit, Manchester City Council, Level 2, Town Hall Extension (Library Walk Elevation), Manchester M60 2LA