



**Tuesday, 20 November 2018**

Dear Councillor / Honorary Alderman,

## **Meeting of the Council – Wednesday, 28th November, 2018**

You are summoned to attend a meeting of the Council which will be held at 10.10am or at the rise of the Special Council Meeting, whichever is the later, on Wednesday, 28 November, 2018, in the Council Chamber, Level 2, Town Hall Extension.

- 1. The Lord Mayor's Announcements and Special Business**
- 2. Interests**

To allow members an opportunity to declare any personal, prejudicial or disclosable pecuniary interest they might have in any items which appear on this agenda; and record any items from which they are precluded from voting as a result of Council Tax or Council rent arrears. Members with a personal interest should declare that at the start of the item under consideration. If members also have a prejudicial or disclosable pecuniary interest they must withdraw from the meeting during the consideration of the item.

- 3. Minutes** Pages  
11 - 22

To submit for approval the minutes of the meeting held on 3 October 2018.

- 4. Proceedings of the Executive** Pages  
23 - 44

To submit for approval the minutes of the meetings held on 17 October and 14 November 2018, and in particular to consider the following recommendations:

### **Exe/18/94 Global Monitoring and Budget Update**

To recommend to Council that the revised Prudential Indicator for non HRA Capital Expenditure be set at £600m.

### **Exe/18/95 Capital Programme Monitoring 2018/19**

To recommend that the Council approve the virements over

£0.5m between capital schemes to maximise use of funding resources available to the City Council as set out in the appendix to these minutes. **(Appendix attached)**

#### **Exe/18/96 Capital Programme Update**

To recommend that the Council approve the following changes to Manchester City Council's capital programme:

- (a) Strategic Development – Alexandra House. A capital budget allocation and transfer of £12.0m, £0.885m in 2018/19, £4.790m in 2019/20, £4.0m in 2020/21 and £2.325m in future years, to be met from £10.0m from the Estates Transformation budget funded by borrowing and £2.0m from the Asset Management Programme budget funded by capital receipts;
- (b) Neighbourhoods – Christmas Market Electrical Equipment. A capital budget increase of £0.137m in 2018/19, funded by borrowing.
- (c) Strategic Development – Car Hire, Etihad. A capital budget allocation and transfer of £0.960m in 2018/19, from the Strategic Acquisition budget, funded by Capital Fund.
- (d) Highways – Highways Asset Surveys. A virement from the capital budget to revenue of £1.5m, £1.2m in 2019/20, £0.15m in 2020/21 and £0.15m in 2021/22, funded via Capital Fund.

#### **Exe/18/100 The Factory**

- (1) To recommend to the Council to approve a Capital Budget increase of £18.97M, funded by prudential borrowing subject the requirement for the City Treasurer to manage the overall resourcing of the capital budget in a way that provides best value to the Council. This will increase the total capital budget for the construction of The Factory from £111.65M to £130.62M.
- (2) To recommend to the Council a Capital Budget virement from the Strategic Acquisitions Capital Budget of £1.286M, to cover additional land assembly costs, associated with the acquisition of and securing timely access to the Factory site.
- (3) To recommend to the Council a Capital Budget virement of £4.3M from the Sustaining Key Initiatives Capital Budget for the loan facility to Manchester Quays Riverside Limited, on commercial terms.

#### **Exe/18/102 Sprinkler and Fire Safety Works Update**

To recommend to Council that the budget for fire safety works be increased from £4.0m to £5.2m, being an increase of £1.2m to the Public Sector Capital Programme funded from revenue contributions from the HRA.

### **Exe/18/103 Capital Programme Update**

To recommend to the Council these changes to the Council's capital programme:

- (a) Neighbourhoods – Smart Litter Bins. A capital budget increase of £0.258m in 2018/19, funded by borrowing of £0.208m and reserves of £0.050m.
- (b) ICT – Data Centre Network Design and Implementation. A capital allocation and transfer of £3.108m, £2.964m in 2018/19 and £0.144m in 2019/20 to be met from the ICT Investment Plan budget, funded by borrowing.
- (c) Public Sector Housing – Northwards Replacement of Prepayment meters in High Rise Blocks. A capital allocation and transfer of £0.752m, £0.058m in 2018/19 and £0.694m in 2019/20 to be met from the Northwards unallocated budget, funded by capital receipts.

### **5. Questions to Executive Members under Procedural Rule 23**

### **6. Scrutiny Committees**

Pages  
45 - 132

To note the minutes of the following scrutiny committees:

**Health** – 9 October and 6 November 2018

**Children and Young People** – 9 October and 6 November 2018

**Neighbourhoods and Environment** – 10 October and 7 November 2018

**Economy** – 10 October and 7 November 2018

**Communities and Equalities** – 11 October and 8 November 2018

**Resources and Governance** – 11 October and 8 November 2018 (to follow)

### **7. Proceedings of Committees**

Pages  
133 - 178

To submit for approval the minutes of the following meetings and consider recommendations made by the committee:

**Audit Committee** – 5 November 2018

**Health and Wellbeing Board** – 31 October 2018

**Licensing Committee** – 22 October 2018

**Licensing and Appeals Committee** – 22 October 2018

**Planning and Highways Committee** – 18 October and 15 November 2018

**Constitutional and Nomination Committee** – 28 November 2018 (to follow) and to also consider any recommendations contained in the minutes of that meeting that are to be available at the meeting

**Personnel Committee** – 14 November 2018, in particular to consider the recommendation in:-

**PE/18/28 Recruitment to the post of Executive Director Strategic Commissioning (including Director of Adult Social Services functions)**

To recommend that during the period of act-up, the Council agree that the Director Social Care be paid the bottom SCP of the evaluated grade (SS5) for the Executive Director post, an annual salary of £121,692.

**Standards Committee** – 1 November 2018, in particular to consider the recommendation in:-

**ST/18/21 Consideration of the introduction of DBS checks for all Members**

To recommend to Council that it:

- (a) continues to carry out enhanced DBS checks with a check of the barred lists of members who sit on the Fostering and Adoption Panels or who undertake regulation 44 inspections of children's homes;
- (b) undertakes enhanced DBS checks, with a check of the barred lists, for all other elected and co-opted members who undertake "saved" regulated activities, namely
  - all members of the Executive,
  - all members of the Health and Wellbeing Board,
  - all members of the Children and Young People Scrutiny Committee,
  - all members of the Health Scrutiny Committee; and
- (c) requests all other members and co-opted members to agree to basic disclosure checks.

**8. Questions relating to the business of the Combined Authority, Joint Authorities and Joint Committees under Procedural Rule 24**

To receive answers to any questions raised in accordance with Procedural Rule 24 on the business of: (a) the Greater Manchester Combined Authority, (b) the Greater Manchester Fire and Civil Defence Authority, (c) the Greater Manchester Waste Disposal Authority, (d) the Transport for Greater Manchester Committee.

**9. Urgent Key Decisions**

Pages  
179 - 182

The report of the City Solicitor is enclosed.

**10. Revised Gambling Policy 2019 – 2022**

Pages  
183 - 264

The report of the Head of Planning, Building Control and Licensing is enclosed.

**11. Standards Committee - Annual Report**

Pages  
265 - 276

The report of the City Solicitor is enclosed being the report of the Standards Committee since March 2018. The Committee has agreed to the timing of the production of the Annual Report being revised so that it becomes part of the evidence the Council uses to compile the Annual Governance Statement. The report submitted today is for less than 12 months as it is the first produced under the new annual timetable.

**12. Notice of Motion: The International Treaty to Prohibit Nuclear Weapons**

Manchester City Council is a founder member and the host of the Nuclear Free Local Authorities (NFLA), and a Vice President of the Hiroshima-led Mayors for Peace; both of which have been working for over three decades to promote multilateral nuclear disarmament.

NFLA and Mayors for Peace work with the International Campaign to Abolish Nuclear Weapons (ICAN), which received the Nobel Peace Prize in 2017 for its work in encouraging over two thirds of United Nations members to agree to the International Treaty to Prohibit Nuclear Weapons (TPNW). Council regrets that the Governments of the existing nuclear weapon states, including the UK, refuse to support the Treaty. Council fully supports the TPNW as one of the most effective ways to bring about long-term and verifiable multilateral nuclear disarmament.

Council also calls on the United Kingdom Government to lead a global effort to prevent nuclear war by:

- Renouncing the option of using nuclear weapons first;
- Cancelling the plan to replace its entire Trident nuclear arsenal with enhanced weapons;
- Actively pursuing a verifiable agreement among nuclear-armed states to eliminate their nuclear arsenals by supporting the Treaty to Prohibit Nuclear Weapons and the 'Good Faith' Protocols within the Nuclear Non-Proliferation Treaty.

Council instructs the Chief Executive to write to the UK Government to inform them of this resolution and urge them to take account of it.

**Proposed by Councillor Newman, seconded by Councillor Midgely and also signed by Councillors Curley, N Murphy and S Murphy.**

### **13. Notice of Motion: Cuts to Youth Services**

Council believes that this Government has failed young people by overseeing unprecedented cruel cuts to youth services across the country.

Overall spending on youth services in England has fallen by £737m (62%) since 2010. Youth work as a profession has been eroded and undermined through funding cuts and market reforms. This has resulted in a reduction in the number of joint Negotiating Committee programmes, the number of providers employing Joint Negotiating qualified workers and the number of students enrolling in undergraduate programmes.

Between 2012 and 2016, 600 youth centres closed down and 3,500 youth workers lost their jobs. Cuts to youth services have devastated the lives of young people by damaging community cohesion, making it harder to stay in formal education, and having a negative impact on their health and wellbeing. 83% of youth workers say the cuts have had an effect on crime and anti-social behaviour.

Youth work is a distinct educational process offering young people safe spaces to explore their identity, experience decision-making, increase their confidence, develop interpersonal skills and think through the consequences of their actions. This leads to better informed choices, changes in activity and improved outcomes for young people.

- Council believes that youth services should be made statutory, recognising the important role universal youth work plays in supporting young people to realise their potential.
- Council notes that Manchester has established a Youth Partnership via the Manchester Youth Trust and we ask the

Chief Executive to review Trust arrangements to ensure that it is tailored to the needs of Manchester communities.

- We call upon the Secretary of State to promote and secure youth services in each local authority and to establish a national body to oversee youth service provision across the country.
- We call on Manchester MP's to support and campaign for statutory youth services.

**Proposed by Councillor Hewitson, seconded by Councillor Wills and also signed by Councillors Stone, Lovecy and Connolly**

#### **14. Notice of Motion: Exclusion of Pupils from Pupil Referral Units**

Council notes that figures for the most recent academic year show that 169 pupils were excluded from Pupil Referral Units (PRUs). Hundreds of days lost from education for some of Manchester's most vulnerable young people including looked after children, children with SEND and young people involved in gangs.

Often these young people are already way behind their peers both academically and socially and we know there is a direct correlation between attendance and attainment.

Council believes that continued exclusions serve to exacerbate the underachievement of excluded pupils and puts them at a disadvantage for the rest of their lives. Exclusion also punishes the pupil's family. Parents become solely responsible for their child during the period of their exclusion, working parents now need to find ways of looking after their children during the day

Research shows that a significant proportion of those young people who remain unsupported through exclusion go on to be adults displaying similar or more serious problems of anti-social behaviour and crime.

Council therefore resolves to:

1. Call on the Head of the PRU and leaders of alternative education provision to immediately cease the practice of excluding pupils from the City's PRUs – exceptions being where there have been threats to life or where they may be a risk of serious injury to staff, pupils or visitors;
2. Ask that the Chief Executive undertakes a thorough review of the policy, procedure and practice of excluding young people from PRUs and reports her findings, with the agreement of the Committee Chair, to the Children's and Young People Scrutiny Committee by February 2019; and

3. Bring forward recommendations to change the practice of exclusions from PRUs to Council via the Executive no later than April 2019

**Proposed by Councillor McHale, seconded by Councillor Igbon and also signed by Councillors Ludford, Connolly and Harland.**

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Yours faithfully,

A handwritten signature in black ink, appearing to be 'Joanne Roney', with a long horizontal stroke and a loop at the end.

**Joanne Roney OBE  
Chief Executive**



## Information about the Council

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The Council is composed of 96 councillors with one third elected three years in four. Councillors are democratically accountable to residents of their ward. Their overriding duty is to the whole community, but they have a special duty to their constituents, including those who did not vote for them.

Six individuals with previous long service as councillors of the city have been appointed Honorary Aldermen of the City of Manchester and are entitled to attend every Council meeting. They do not however have a vote.

All councillors meet together as the Council under the chairship of the Lord Mayor of Manchester. There are seven meetings of the Council in each municipal year and they are open to the public. Here councillors decide the Council's overall strategic policies and set the budget each year.

Agenda, reports and minutes of all Council meetings can be found on the Council's website [www.manchester.gov.uk](http://www.manchester.gov.uk)

## Members of the Council

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### Councillors:-

Hitchen (Chair), Akbar, Ahmed Ali, Azra Ali, Nasrin Ali, Sameem Ali, Shaukat Ali, Alijah, Andrews, Appleby, Barrett, Battle, Bridges, Chohan (Deputy Chair), Clay, Collins, Connolly, Cooley, Craig, Curley, M Dar, Dar, Davies, Douglas, Ellison, Evans, Farrell, Flanagan, Fletcher-Hackwood, Green, Grimshaw, Hacking, Harland, Hassan, Hewitson, Holt, J Hughes, Igbon, Ilyas, Jeavons, Johns, S Judge, T Judge, Kamal, Karney, Kilpatrick, Kirkpatrick, Lanchbury, Leech, Leese, J Lovecy, Ludford, S Lynch, J C Lyons, McHale, Midgley, Madeleine Monaghan, Mary Monaghan, R Moore, N Murphy, S Murphy, Newman, Noor, O'Neil, Ollerhead, C Paul, B Priest, H Priest, Rahman, Raikes, Rawlins, Rawson, Razaq, Reeves, J Reid, Riasat, Richards, Rowles, Russell, Sadler, M Sharif Mahamed, Sheikh, Shilton-Godwin, A Simcock, K Simcock, Smitheman, Stogia, Stone, Strong, Taylor, Watson, S Wheeler, White, C Wills, J Wilson and Wright

### Honorary Aldermen of the City of Manchester –

Gordon Conquest, William Egerton JP, Audrey Jones JP, Paul Murphy OBE, John Smith and Keith Whitmore.

## Further Information

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For help, advice and information about this meeting please contact the Committee Officer:

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This agenda was issued on **Tuesday, 20 November 2018** by the Governance and Scrutiny Support Unit, Manchester City Council, Level 3, Town Hall Extension (Mount Street Elevation), Manchester M60 2LA