

The Executive

Minutes of the meeting held on 15 November 2017

Present: Councillor Leese - in the Chair

Councillors Craig, Flanagan, N Murphy, S Newman, B Priest and Stogia

Also present as Members of the Standing Consultative Panel:

Councillors Dar, S Judge, and Manco

Exe/17/138 Minutes

Decision

To approve the minutes of the meeting held on 18 October 2017 as a correct record.

Exe/17/139 Homelessness and the City Centre Review

In February 2017 we had considered the findings of the City Centre Review that had identified rough sleeping, homelessness and begging as some of the key issues in the city centre (Minute Exe/17/024). A joint report was submitted to this meeting by the Deputy Chief Executive, the Director of Homelessness, the Director of Housing, and the Director of Neighbourhoods to describe the progress made since February to address these concerns, and the further work that was to be undertaken.

The report described the progress made on each of the key actions that had been put forward in February and how each of those proposals had since been developed and implemented by the Homelessness Partnership for the city.

The report also explained that plans were being developed with other members of the Homelessness Partnership to deliver a coordinated and extended winter provision for rough sleepers for the 2017/18 winter. This was to include opportunities to engage with people who may have been reluctant to accept support in the past, as well as people new to living on the streets. The Greater Together Manchester charity was to provide a night shelter each night for six months from the beginning of November, providing emergency shelter for up to 12 people. The Boaz Trust was to provide night shelters for destitute asylum seekers and refugees from 2nd October, providing 12 bed spaces for men, and 8 bed spaces for women. The Council was to fund an additional shelter each night from December 2017 to March 2018, for up to 20 rough sleepers with more complex needs. Negotiations were ongoing with the GM Fire and Rescue Service about a suitable venue for this. The shelter would be staffed by experienced officers providing advice and support to rough sleepers and referring them into key services such as substance misuse and other healthcare. The staff would also help people find longer-term accommodation so that they did not have to return to the streets.

All these night shelters would work in tandem with outreach services, day centres, and indoor evening provision to provide a coordinated response offering a range of

places and opportunities for rough sleepers to access advice, support and shelter throughout the day and night.

The Council's Homeless Strategy 2013-2018 had been approved in November 2013 (Minute Exe/13/154). This joint report set out the proposals for the strategy to be revised and outlined the matters that would be part of that review, including the implications of the Homelessness Reduction Act 2017. The Act would take effect from April 2018 and would require the Council to work with more households, and to become involved earlier so as to prevent them from becoming homeless. Related to the work on the implications of the Homelessness Reduction Act was a need to revisit the current Housing Allocation Scheme that was approved in March 2010 (Minute Exe/10/35).

In the Council's budget for 2017/18 a provision of £4.558m had been made to invest in the implementation of the City Centre review, including action to tackle rough sleeping and begging. The budgets included £984k in relation to rough sleeping, begging and homelessness, and a further £2.962m for an enhanced out-of-hours service. The report explained that longer-term funding requirements were to be considered as part of the budget process following an evaluation of the success of the work undertaken this year.

The work and support of the partner organisations, as well as the generosity of the public, were welcomed. Also referred to was the work of some charitable organisations that, whilst well-meaning, were trying to support people's ability to continue living and sleeping rough on the streets, and so working contrary to the partnership's approach of helping people get off the streets and into better accommodation and shelter. The public were again encouraged to direct their charitable donations and support to The Big Change Fund and other organisations involved in the Homelessness Partnership. Work would also continue with those charities that were outside the partnership, to seek to change their approach away from helping people stay on the streets.

Decisions

1. To note the progress made to date in relation to tackling homelessness and to welcome the contributions of all partners.
2. To approve the Winter Provision as explained in the report.
3. To note that a further report will be submitted in respect of the revised Homelessness Strategy.
4. To note the need to evaluate the impact of the city centre review funding on homelessness and rough sleeping and so to consider the longer-term financial implications as part of the Council's budget setting processes.
5. To request that a review of the 2011 Housing Allocation Policy be undertaken.

The Manchester College is one of the largest Further Education colleges in the UK and the largest provider of aged 16-19, adult and higher education in Greater Manchester. A report from the Strategic Director (Development) outlined the condition of the college's estate. The college was operating from buildings on 24 sites across Manchester. Only 31% of the estate had been built post 2000, only 9% was Condition A and 26% was Condition C and D. In all 26% of the College's estate dated back to the 1850s. The report explained that the current estate was not capable of providing the sector-focussed centres of excellence that the college now believed that it needed.

The report set out the college's strategy to addresses and resolve its future accommodation needs, including the development of a new City Centre Manchester College Campus Centre of Excellence to focus on creative and digital, business, financial and professional services, and including the college's new A-Level centre. Other proposed strategic property developments for the college were also described.

The investment in a new city centre campus and other developments in Openshaw, Wythenshawe and Harpurhey would enable the College to vacant progressively a number of existing properties over the next five years. The report described the potential of each of those sites, and the possible future uses.

The report also outlined the college's sources of finance to implement the strategy. A decision on a £50m grant application for Skills Capital Funding was due before the end of 2017.

Decisions

1. To note the report and the detail of the Manchester College Estate Strategy as set out in Section 4.
2. To note the College's ambitions to ensure that any estate disposals, whilst offering best value to the College, align to the City Council's strategic plans for economic, residential and skills development in the city.
3. To note that further reports will be submitted in respect of the development of new facilities or as part of the proposed rationalisation strategy for The Manchester College estate as set out in Section 4 of the report.

Exe/17/141 New Cross Public Realm Strategy

In July 2017 we had considered a draft Public Realm Strategy for the New Cross area of the city, and had agreed that the draft should be subject to consultation with landowners, developers and local stakeholders (Minute Exe/17/100). The Strategic Director (Development) now presented a report setting out the outcome of the consultation and proposing that the Strategy now be adopted.

The consultation had run from 29 August 2017 to 26 September 2017 and had employed a wide range of methods including letters to local addresses and on-line materials. All the methods that had been used were summarised in the report.

Eleven responses to the consultation had been received including representations from:

- Transport for Greater Manchester (TfGM)
- Transport for Greater Manchester - Urban Traffic Control (UTC)
- The Homes and Communities Agency (HCA)
- Historic England
- Electricity North West
- Far East Consortium International Ltd
- Beech Construction Ltd
- Mason Street Developments Ltd
- Landowners and residents within the New Cross Zone A area (3 individual representations)

The report examined the issues that had been raised in the responses. Overall, the comments and feedback raised throughout the consultation process had been supportive and consistent with the proposed approach to public realm. It was therefore proposed that only minor amendments be made to the draft of the strategy that was presented in July. The changes included:

- Clarification that the Strategy had been prepared in accordance with the New Cross NDF and accompanying Illustrative Masterplan.
- Clarification within Addendum II that improvements associated with individual developments would be addressed on a scheme by scheme basis and in accordance with the statutory framework.
- Representative cost schedules provided for proposed public realm improvements and projects. Together the costing amendments had increased the representative total cost of public realm projects and interventions to over £6.7m.

The report set out a delivery plan showing how the implementation of the strategy might be taken forward and be funded. A substantial amount of the £6m to £7m needed was expected to come from Section 106 agreements and developer contributions as development schemes were brought forward.

Noting the views expressed by the consultees, and the proposed changes to the draft, the Strategy was adopted.

Decisions

1. To note the comments received from stakeholders; including local land and property owners; residents, businesses, along with public and statutory consultees.
2. To approve the final version of the New Cross Public Realm Strategy as a material consideration in the Council's decision making as a Local Planning Authority.

3. To agree that where viability issues result in a development making a reduced Section 106 contribution, the delivery of place-making public realm improvements should be established as the top priority in applying Section 106 contributions from developers within New Cross - Zone A.
4. To note the Delivery Strategy set out in Section 6 of the report and authorise the Strategic Director (Development) to further develop and implement this strategy, in dialogue with key stakeholders, including potential investors and developer partners, landowners and existing businesses.
5. To note that the Delivery Strategy is likely to require the City Council to implement a number of area-wide public realm improvements and to work in partnership with investor and developer partners to this end. To also note the intention that works be funded via Section 106 contributions secured in accordance with Regulation 122 and Regulation 123 of the Community Infrastructure Levy Regulations 2010 ("the CIL Regulations"). Any such programme of works will be the subject of further reports and approval through the City Council's Capital Strategy and Capital Budget setting processes.

Exe/17/142 Brownfield Land Register Update

In June 2016 we had endorsed the creation of Brownfield Land Register for the city as required by The Housing and Planning Act 2016 (Minute Exe/16/074). A report was submitted by the Chief Executive to provide an update on the implications of the Act and the associated Regulations that had been published.

The report set out an approach to be used to determine which sites should be in the Register. It proposed that the Brownfield Land Register should be a subset of the Council's Strategic Housing Land Availability Assessment (SHLAA). All brownfield sites in the SHLAA would therefore be included on Part 1 of the Brownfield Land Register, the only exception being sites that were under construction and sites with planning permission for less than 5 dwellings. In this way the Brownfield Land register would be developed and reviewed as part of the annual updates to the SHLAA. The Residential Growth Advisory Panel was currently overseeing the annual review of the SHLAA and so would also be responsible for the Brownfield Land Register. The report also recommended that at this stage no sites be included in Part 2 of the Register as having planning permission in principle.

We welcomed and endorsed those proposals.

Decisions

1. To note the implications of the regulations for the Council's established approach to delivering sustainable high quality development.
2. To approve the proposed approach for determining which sites to include in parts 1 and 2 of Manchester City Council's Brownfield Land Register as set out in section 4 of the report.

3. To approve the governance arrangements proposed for maintaining the statutory brownfield land register set out at section 5 of the report, including an annual report as a part of the Residential Growth Advisory Panel Update.
4. To delegate authority to approve the 2017 register and annual updates to the Strategic Director (Development) and the Deputy Chief Executive (Growth and Neighbourhoods) in consultation with the Deputy Leader with portfolio responsibility for housing and the Executive Member for Environment and Skills.
5. To approve the publication of Manchester's Brownfield Land Register by 31 December 2017.

Exe/17/143 The GM Waste Inter-Authority Agreement on the Levy apportionment

The current arrangements for the disposal of household waste in Greater Manchester were established in 2009 with the signing of the Recycling and Waste Management (PFI) Contract with Viridor Laing (Greater Manchester) limited (VLGM). The GM Waste Disposal Authority had acquired VLGM in October 2017. That allowed the existing arrangements to be formally terminated so as to address issues that had arisen within their operation. It would also enable significant efficiency savings to be realised. The current Inter-Authority Agreement (IAA) had been signed by all GM Districts in 2009. That IAA was going to fall away with the termination of the PFI Contract.

A report submitted by the City Treasurer explained that it had therefore become necessary to reconsider the Waste Levy apportionment within Greater Manchester, and for all 10 Districts (including Manchester) to approve and enter into a revised Levy Allocation Methodology Agreement (LAMA) which would reflect the new arrangements. That Agreement had been developed and was designed to apply for 10 years. It would be applied in full for the 2019/20 financial year onwards, with transitional arrangements being proposed for the financial year 2018/19. A draft of the new agreement was appended to the report.

Decisions

1. That having considered the proposed revised methodology, the revised Levy Apportionment Methodology Agreement be approved, which was to be applied in full from 2019/20 with transitional arrangements in place during 2018/19.
2. To delegate authority to the City Solicitor (or her nominee) to approve and/or make any minor amendments to the final Levy Apportionment Methodology Agreement and to enter into and finalise the Agreement, the transitional arrangements, and any associated documentation relating thereto.

Exe/17/144 Capital Programme Monitoring

The City Treasurer's report informed us of the revised capital budget 2017/18 to 2022/23 taking account of agreed and proposed additions to the programme, profiling changes, and the latest estimates of forecast spend and resources for the 2017/18 capital programme. The report explained the major variations to forecast spend, and any impact that variations had on the five-year Capital Programme. For this year the total expenditure to date was £85.4m, including spending on behalf of Greater Manchester. The latest forecast for capital spending in 2017/18 was £316.9m, with a further £114.4m forecast for spending on the Greater Manchester programme.

Appended to the report was a schedule of projects within the overall capital programme where the allocations needed to be revised and funding allocations vired between projects. The appendix showed the virement needed for each scheme and each project. We agreed to recommend to the Council the proposed virements greater than £500,000, as set out in the appendix to these minutes. The virements of less than £500,000 we approved, being:

Project	2017/18 virement £000	2018/19 virement £000
Public Sector Housing		
Northwards - External Work		
Riverdale external & cyclical works phase 1/4		-57
Riverdale external & cyclical works phase 2/4		-9
Riverdale estate - External work (Phase 3 & 4)	-70	
Harpurhey Lathbury & 200 Estates external cyclical works phase 3b	-2	
Replacement door entry Clifford Lamb Ct and Monsall multi-storey blocks		58
Bin chute replacement at Mossbrook Ct	8	
External cyclical works phase 3b Harpurhey - Jolly Miller Estate		43
External cyclical works phase 4b Charlestown Chain Bar Hillingdon Drive maisonettes		9
External cyclical works phase 4b Higher Blackley South		57
External cyclical works phase 4b Newton Heath Assheton estate		21
External cyclical works Phase 5 New Moston (excl corrolites)		-136
Environmental improvements Moston corrolites	-63	199
Northwards - Internal Work		
Communal area upgrade Clifford Lamb Court	-55	-3
Northwards - Unallocated		
Northwards Housing Programme unallocated	182	-182
Education Standalone Projects		
Paintpots	-4	
Darley Ave. Children's Centre	7	
Early Education for Two Year Olds	-3	
ICT Capital Programme		
ICT Business Transformation - Unallocated	369	
SAP CLM_SLC	-369	

Decisions

1. To recommend that the Council approve the in-year budget transfers over £0.5m between capital schemes to maximise use of funding resources available to the City Council, as set out in the appendix to these minutes.
2. To note that approval of movements and transfers to the full capital programme, including projects on behalf of Greater Manchester, will reflect a revised total capital programme budget of £433.6m and a latest full year forecast of £431.3m. Expenditure to date is £85.4m.
3. To agree that the capital budget be amended to reflect movement in the programme, attributable to approved budget increases and updates to spending profiles.
4. To approve the in-year budget transfers below £0.5m between capital schemes to maximise use of funding resources available to the City Council as set out above.
5. To note that capital resources will be maximised and managed to ensure the capital programme 2017/18 remains fully funded and that no resources are lost.
6. To note that approval of movements and transfers to the Manchester City Council capital programme will reflect a revised capital programme budget of £319.2m and a latest full year forecast of £316.9m. Expenditure to date is £70.4m.
7. In relation to projects carried out on behalf of Greater Manchester, to agree that the capital budget be amended to reflect movement in the programme, attributable to approved budget increases and updates to spending profiles.
8. To note that approval of movements and transfers to the Greater Manchester capital programme will reflect a revised capital programme budget of £114.4m against a latest full year forecast of £114.4m. Expenditure to date is £15.0m.

Exe/17/145 Capital Programme Increases

A report concerning requests to increase the capital programme was submitted. We agreed to recommend five changes to the Council and approved three other under delegated powers. These changes would increase Manchester City Council's capital budget by £2.124m and be funded by a range of sources including the Capital Fund, borrowing and external contributions.

The report also explained that using powers delegated to the City Treasurer, the following schemes had also been approved:

- Asset Management Programme – Wythenshawe Forum. An increase to the capital budget of £293k in 2017/18 has been approved, funded by external

contributions of £53k from Department of Work and Pensions and £240k borrowing on a spend-to-save basis.

- Highways Programme – North Manchester Hospital Residents Parking Zone. An increase to the capital budget of £80k in 2017/18 has been approved, funded by the use of Section 106 contributions.

Decisions

1. To recommend that the City Council approve:
 - a) Growth and Neighbourhoods Programme – Wythenshawe Hall. An increase to the capital budget by £2,295k in 2017/18, funded by Revenue Contributions to Capital (RCCO) from anticipated future Insurance Claims.
 - b) ICT Capital Programme – Data Centre Facility. A decrease to the capital budget of £881k and approve the transfer of £881k to the revenue budget in 2017/18, funded by Capital Fund.
 - c) ICT Capital Programme – Enterprise Identity. A decrease to the capital budget of £160k and approve the transfer of £160k to the revenue budget in 2017/18, funded by Capital Fund.
 - d) Corporate Property Programme - Heron House Scheme. To increase the capital budget by £2,300k, £1,000k in 2017/18 and £1,300k in 2018/19, funded by a virement from the city's Sustaining Key Initiatives Programme budget, funded by borrowing.
 - e) Corporate Property Programme – Registrar's Office Scheme. To increase the capital budget by £1,000k in 2017/18, funded by a virement from the city's Sustaining Key Initiatives Programme budget, funded by borrowing.
2. Under delegated powers, to approve:
 - f) Highways Programme – Minor Works Growth Deal. An increase to the capital budget by £868k in 2019/20, funded by external contributions from Transport for Greater Manchester (TfGM).
 - g) Housing Capital Programme – Longford Homelessness Centre. An increase to the capital budget by £252k in 2017/18, funded by the City Centre Review Revenue Reserve.
 - h) Growth and Neighbourhoods Programme – Our Town Hall (OTH). A decrease to the capital budget of £250k and approve the transfer of £250k to the revenue budget in 2017/18, funded by Capital Fund.
3. To note increases to the programme of £373k as a result of delegated approvals.

Exe/17/146 Consultation on closure of AGMA Section 48 grants scheme

The AGMA Executive had been operating a grant scheme under Section 48 of the Local Government Act 1985 on behalf of the ten Greater Manchester district councils. In June 2017 we had endorsed the proposal to authorise a consultation on closure of the Section 48 Grants scheme to be undertaken by AGMA to inform a final decision on closure of that Scheme (Minute Exe/17/081).

The City Solicitor now reported on the outcome of the consultation on the proposed closure of the Grant Scheme. It explained how the consultation had been undertaken across all of Greater Manchester in the summer of 2017. There had been general support for closure of the AGMA Section 48 grants, as long as it was replaced by a suitable alternative. Consultees considered the proposed GMCA Culture and Social Impact Programme to be a suitable alternative.

A successor scheme, the GMCA Culture and Social Impact Fund, had been agreed by the GMCA in September 2017.

Noting the responses of the consultees, we supported the proposal to close the AGMA grants scheme and replace it with the GMCA Programme.

Decisions

1. To note the outcome and mitigating actions of the completed consultation on the proposed closure of the AGMA-run Section 48 grants scheme.
2. To agree to the closure of the Section 48 Grants scheme, noting that it will be replaced by the GMCA Culture and Social Impact Programme.

Exe/17/147 2017 Greater Manchester Strategy and Implementation Plan

A report submitted by the Chief Executive provided an update on the refresh of the Greater Manchester Strategy and the development of a new Greater Manchester Strategy Implementation Plan. The Greater Manchester Strategy (GMS) is Greater Manchester's overarching strategy. It has set the strategic framework for policy development across GM since 2009. A refreshed and updated version of the SMS had been approved by the Greater Manchester Combined Authority in July 2017. This new version of the SMS was accompanied by a detailed Implementation Plan setting out the specific actions and activities required to deliver the vision and ambitions in the SMS. The Plan was to be a central tool in monitoring and assessing progress against the ambitions for Greater Manchester. It has been developed with the support and help of the 10 districts in Greater Manchester.

The report explained the relationship between the SMS and the Council's strategy for the city, the "Our Manchester Strategy". The SMS and "Our Manchester" were complementary and mutually reinforcing; the ten GM strategic priorities aligned well with the five themes of "Our Manchester":

- A thriving and sustainable city

- A highly skilled city;
- A progressive and equitable city;
- A liveable and low carbon city;
- A connected city.

Decisions

1. To note that the new Greater Manchester Strategy had been launched and that the city council and other nine Greater Manchester local authorities would have a central role to play in ensuring the implementation of the strategy;
2. To endorse the revised GMS in as much as it does not conflict with the Our Manchester Strategy.
3. To note that a Greater Manchester Strategy Implementation Plan had been published and that this was to be updated 6-monthly and progress monitored.
4. To recommend to the Scrutiny Committees that they consider how the monitoring of the Greater Manchester Strategy Implementation Plan might be included in their work programmes.

Exe/17/148 Decisions of the meetings of the Greater Manchester Combined Authority

Decision

To receive and note of the decisions made at the meeting of the Greater Manchester Combined Authority on 27 October 2017.

Exe/17/149 Decisions of the meetings of the Joint Greater Manchester Combined Authority and the Association of Greater Manchester Authorities Executive Board

Decision

To receive and note of the decisions made at the meeting of the Greater Manchester Combined Authority and the Association of Greater Manchester Authorities Executive Board on 27 October 2017.

Appendix

Exe/17/144 Capital Programme Monitoring

Recommended Capital Fund Project Virements

Project	2017/18 virement £000	2018/19 virement £000
Children's Services Programme		
Basic Need Programme		
Claremont - Increase capacity	-70	
St Matthews RC	1,653	
Matthews Lane	661	
St Matthews	-1,650	
Plymouth Grove refurbishment	4,860	3,240
Beaver Rd Primary Expansion	2,385	5,711
Lily Lane Primary	2,000	2,000
St. James Primary Academy	2,000	2,000
Crossacres Primary School	2,000	2,000
Ringway Primary School	2,000	2,000
Basic need - unallocated funds	-15,839	-16,951
Schools Maintenance		
Moston Lane - re-roof	-48	
Abbot Community Primary Joinery	28	
Alma Park Primary Roof phase 2	158	
Armitage C of E Primary Joinery	94	
Birchfields Primary Roof	327	
Chorlton C of E Primary Rewire	406	
Heald Place Primary roof	4	
Moston Lane Primary	694	
Ringway Primary roof phase 2	421	
Wilbraham Primary Roof	708	
Alma Park Gas Improvement	29	
Pike Fold Primary School defects	66	
Schools Capital Maintenance -unallocated	-2,887	