

**Manchester City Council
Report for Information**

Report to: Executive – 3 February 2016

Subject: Devolution Update

Report of: Chief Executive

Summary

This report summarises the additional freedoms and flexibilities awarded to Greater Manchester as part of a further Devolution Agreement, announced as part of the Spending Review on 25 November 2015. This agreement reaffirmed the government's commitment to maximising devolution to Greater Manchester over time and also identified a number of areas for further joint work including, housing, energy, employment support, apprenticeships and energy. The work programme contained in Appendix 2 summarises the key tasks to be undertaken to progress those areas of work, prior to the development of a wider implementation plan which will cover all aspects of the devolution settlement to date.

Further devolution to Greater Manchester supports the city's strategic ambitions which are set out in the Manchester Strategy 2016-2025.

Recommendation

Executive is asked to note the further devolution to Greater Manchester announced in the 2015 Spending Review and the significant contribution this will make to delivering the city's strategic objectives.

Wards Affected

All

Community Strategy Spine	Summary of the contribution to the strategy
Performance of the economy of the region and sub region	Further devolution to Greater Manchester is aligned with the Greater Manchester Strategy and focused on growth and public reform priorities which will improve economic performance.
Reaching full potential in education and employment	Further devolution to Greater Manchester will transfer powers and responsibilities for activity in relation to skills, public sector reform priorities and economic growth that will support this objective.

Individual and collective self esteem – mutual respect	Further devolution to Greater Manchester supports our public service reform objectives and aims to support people and communities to become independent and increasingly resilient.
Neighbourhoods of Choice	Further devolution to Greater Manchester includes powers and control over funding to support the city's residential growth priorities and other actions that will support our objective to create neighbourhoods of choice.

Financial Consequences – Revenue and Capital Budgets

None

Contact Officers:

Name: Sir Howard Bernstein
Position: Chief Executive
Telephone: 0161 234 3006
E-mail: h.bernstein@manchester.gov.uk

Name: Jessica Bowles
Position: Head of Policy, Partnerships and Research
Telephone: 0161 234 4412
E-mail: j.bowles@manchester.gov.uk

Background documents (available for public inspection):

The following documents disclose important facts on which the report is based and have been relied upon in preparing the report. Copies of the background documents are available up to 4 years after the date of the meeting. If you would like a copy please contact one of the contact officers above.

- Devolution and Greater Manchester Mayor: Implications for Manchester, Executive Report 26 November 2014
- GM Devolution – Memorandum of Understanding, Executive Report 18 March 2015
- Greater Manchester Devolution Update, Economy Scrutiny Committee 28 October 2015

1.0 Introduction

- 1.1 The Greater Manchester Strategy sets a clear ambition for the city region to become financially self-sustaining, increasing tax revenue while reducing demand on public services through the delivery of sustainable improvements to people's lives. The groundbreaking Greater Manchester Devolution Deal was signed in November 2014, followed by the Health and Social Care Memorandum of Understanding in April 2015 and further devolution to the Greater Manchester Combined Authority (GMCA) announced in the Summer Budget 2015.
- 1.2 Greater Manchester (GM) built on this existing devolution through a submission to the 2015 Spending Review which made the case for:
- embedding ambitions for the Northern Powerhouse in the way that government takes decisions through the development of a Northern Powerhouse Plan;
 - a place-based settlement to enable GM to move further towards becoming a financially self-sustaining place and a net contributor to the national economy.
- 1.3 The GM submission set out a wide range of strong, evidenced proposals for consideration by government, developed as an integrated package of reforms designed to maximise growth and scale up our work to reform the way that public services are delivered based on our understanding, knowledge and experience of local priorities and the outcomes to be delivered. Through that integrated package of reforms, GM made a case for a financial settlement that:
- enables GM to invest in its assets and infrastructure to drive growth, exploiting those assets with the potential to become globally distinctive;
 - recognises that GM is embarking on an ambitious programme of reform to reduce high levels of need and the cost pressures that this brings. Whilst this will reduce demand in the longer term resources are required to transition to a new public service approach;
 - addresses the perverse outcomes of some current funding arrangements which penalise rather than reward areas that deliver economic growth and public service reform, and the impact that historic low council tax and business rates base is having in GM;
 - provides GM with the flexibility and capacity to efficiently join-up mutually supportive policy agendas.
- 1.4 Further devolution to GM supports many of the city's strategic ambitions including; improving transport infrastructure; scaling up public service reform; reforming employment and skills provision; supporting residential growth priorities; health and social care reform; and becoming a low carbon city. Devolution will provide the city with some of the additional levers required to deliver the Manchester Strategy 2016-2025 which has the following overarching themes:
- A thriving and sustainable city;
 - A highly skilled city;
 - A progressive and equitable city;

- A liveable and low carbon city;
- A connected city.

2.0 Further Devolution to Greater Manchester

- 2.1 On 25 November 2015, as part of the Spending Review settlement, the Chancellor announced a further devolution deal for GM. That deal is summarised in Appendix 1 below, which outlines GM's proposals alongside the formal response from government.
- 2.2 GM has long been a proponent of functional and fiscal devolution and has made a strong and evidenced case for the transfer of influence and decision-making to local Leaders, better enabling them to respond to the city-region's priorities and needs, delivering better outcomes and better value for residents and businesses.
- 2.3 The package of additional measures devolved to GM through the 2015 Spending Review process represents further progress along GM's "road map" towards full control or influence over all public spending which takes place within the city region. GM will continue to work with government to secure the tools and levers required to empower local Leaders to discharge their place-shaping role.
- 2.4 Appendix 2 summarises the initial tasks needed to progress key areas of work. It should be noted that a wider implementation plan is currently being developed, which will cover all aspects of the devolution settlement to date.

3.0 Conclusion

- 3.1 The further devolution to GM announced in the 2015 Spending Review builds on previous announcements and moves GM closer to full control or influence over all public spending that takes place within the city region.
- 3.2 The additional powers that have been devolved to GM will clearly support the city's strategic ambitions and closely align to the new Manchester Strategy 2016-2025, however, successful implementation of these changes will inevitably the involvement of the Council's Executive Members and senior officers.

APPENDIX 1: SUMMARY OF GREATER MANCHESTER'S SPENDING REVIEW PROPOSALS AND GOVERNMENT'S RESPONSE

OUR PROPOSALS	GOVERNMENT RESPONSE
A transport investment and funding model to deliver the Northern Powerhouse	<ul style="list-style-type: none"> • A commitment to work with GM to identify the transport schemes that will support delivery of the Northern Transport Strategy and Northern Powerhouse ambitions, including a commitment to make an announcement as soon as possible regarding delivery plans to get the electrification of the TransPennine Express railway line back on track; • A request to the National Infrastructure Commission to provide advice on future investment priorities for the North; • A commitment to work with GM to ensure that the transparency of funding necessary to support the franchising of bus services is in place; • A commitment to consider Greater Manchester's proposals for a joint investment platform to improve the condition and resilience of the area's highways network; • A re-statement of the commitment to give Greater Manchester greater control of local rail stations.
Higher Education research and capital investment in those northern assets with the potential to become world leading and globally distinctive	<ul style="list-style-type: none"> • A commitment to ensuring the opportunity for the distinctive strengths and assets of GM to be recognised through the forthcoming national Science and Innovation Audit.
New mechanisms to incentivise and support remediation and infrastructure provision	<ul style="list-style-type: none"> • An invitation to GM to develop a business case for a Land Programme, to be overseen by the GM Land Commission, which would speed up the remediation and development of strategic housing and employment sites to deliver more new homes and jobs for Greater Manchester. • Subject to legislation the Government will give the Greater Manchester Mayor the power from 2017 to implement a Community Infrastructure Levy to support development and regeneration in the area. Such a levy would require the unanimous approval of all 10 Greater Manchester local authority Leaders.
Reform of the New Homes Bonus	<ul style="list-style-type: none"> • The announcement, as part of the Spending Review, of a consultation on reforms to the New Homes Bonus, including means of sharpening the incentive to reward communities for additional homes and reducing the length of payments from 6 years to 4 years.
Regulatory reform to enable the more effective use of social housing assets to	<ul style="list-style-type: none"> • A commitment to work with the GMCA and social housing providers to explore how regulatory reform can maximise the housing and public service reform outcomes sought by the GMCA.

OUR PROPOSALS	GOVERNMENT RESPONSE
increase investment in home ownership and support GM's public service reform agenda	
Locally-led low carbon investment to deliver secure, affordable low carbon energy systems and infrastructure to support growth	<ul style="list-style-type: none"> • A commitment to work with Greater Manchester to ensure that national policies and programmes help support the delivery of Greater Manchester's integrated Climate Change and Low Emissions Implementation Plan. • Subject to the outcome of the Spending Review further areas for co-operation include energy efficiency, community energy and business energy tax reform.
Greater devolution of business support provision	<ul style="list-style-type: none"> • A continued commitment to the devolution of business support funding, either existing funding streams or equivalent, depending on the outcome of the Spending Review. • Government support in the development of a Memorandum of Understanding (MoU) between the GMCA and the British Business Bank setting out how they will work together to support small and medium sized enterprises in GM.
Establishment of a scaled-up Reform Investment Fund through a single reform funding settlement covering the full SR period	<ul style="list-style-type: none"> • A commitment from HM Treasury , Dept of Communities and Local Government and the Cabinet Office to work with other departments and GM to develop more flexible ways of investing in innovative approaches to the delivery of public services, including consideration of the establishment of a Public Service Reform Investment Fund, with appropriate levels of matched funding from central and local Government.
A fundamental review of the way that services for children are delivered	<ul style="list-style-type: none"> • Support for Greater Manchester in the development and implementation of an integrated approach to preventative services for children and young people by April 2017, as a trailblazer for reform of the way that all services for children are delivered.
Establishment of a Data Sharing Commission to tackle barriers to data sharing across public agencies	<ul style="list-style-type: none"> • Legislative provision for the establishment of a Data Sharing Commission has been made in the Cities and Local Government Devolution Bill currently passing through Parliament. Government has confirmed that the secondary legislation necessary for the establishment of the Commission will be progressed as soon as that primary legislation is in place.

OUR PROPOSALS	GOVERNMENT RESPONSE
<p>Further employment and skills reforms, including co-decision making for Apprenticeship and Traineeship funding</p>	<p>Skills</p> <ul style="list-style-type: none"> • A commitment to ensuring that the Area Based Review process results in local outcomes agreements that meet the economic and educational priorities and outcomes of the GMCA and GM LEP. • A commitment to work with the GMCA to undertake an analysis of post-19+ provision more generally to ensure that the totality of provision meets the needs of the GM economy and to inform a discussion of the devolution of further responsibility for 19+ funding to GM. • A commitment from Departments for Education and Business Innovation and Skill to work with GM to explore how delivery of their respective responsibilities can contribute to aligning outcomes from 16-18 vocational education and commissioning of 19+ skills provision. <ul style="list-style-type: none"> • A commitment to discuss how the Advanced Learner Loans system can best support more residents to Level 3+ (Level 3 qualifications include qualifications like AS and A level, NVQ level 3 and BTEC National) <p>Apprenticeships</p> <ul style="list-style-type: none"> • A commitment to working with GM to maximise the opportunities presented by the introduction of the apprenticeship reforms (including the levy) through working with employers to recognise the value of apprenticeships in driving productivity; putting in place appropriate high quality Careers Education Information Advice and Guidance (CEIAG) so that apprenticeships are seen as an equally valuable progression route for all individuals leaving school/college; and specific work around GM public services including health to generate high quality apprenticeships to drive demand and support public service reform. • The Government and Greater Manchester will discuss how, within the national framework where individual employers have control of their levy contributions, public sector partners in Greater Manchester could collaborate to take full advantage of the Government's apprenticeship programme to support new ways of working in the public sector and stimulate progression pathways at all levels within Greater Manchester. <p>Employment Support</p> <ul style="list-style-type: none"> • A re-statement of the commitment to joint commissioning with GM of employment programme support to assist the long term unemployed and those with health conditions and disabilities to (re-)enter work, and greater clarity regarding the scope of those co-commissioning arrangements. • GM is having detailed discussions on how GM can shape every element of the commissioning process - from strategy to service design, managing provider relationships and reviewing service provision.

OUR PROPOSALS	GOVERNMENT RESPONSE
<p>Fiscally neutral reforms across a range of taxes (Business Rates, Council Tax, Stamp Duty and Air Passenger Duty) to introduce the freedoms and flexibilities required to drive growth in key sectors and markets</p>	<p>Business Rates</p> <ul style="list-style-type: none"> • Introduction of 100% retention of business rates by the end of this Parliament. • The Greater Manchester Mayor (post 2017) will have the power to introduce a Business Rates supplement, subject to the support of the Mayor's cabinet and with the agreement of the local business community through the Local Enterprise Partnership. Greater Manchester will be included in discussions that Government will be having with local government about the design of the supplement provisions. • Ahead of the formal consultation on delivering the Government's reforms to Business Rates, the Government will work with the Greater Manchester Combined Authority to consider how risk and volatility are managed within the system, including in particular in relation to appeals, to support the effectiveness of the operation of the Local Growth pilot, announced in the March 2015 Budget. <p>Wider fiscal reform</p> <ul style="list-style-type: none"> • An invitation to GM to provide further detail of our analysis of the potential impact of local flexibilities in the application of Stamp Duty Land Tax to inform further discussions. • Delegation of Air Passenger Duty (APD) would not be appropriate but the Manchester Airports Group will continue to work with aviation industry partners to develop proposals for the introduction of an APD holiday for new long-haul flights. • Discussions regarding the potential benefits of a Hotel Bed Tax will continue.
<p>Reform of health and social care provision across Greater Manchester</p>	<ul style="list-style-type: none"> • GM's Spending Review proposals in relation to health and social care will be subject to a related but separate settlement. However, within this latest devolution agreement Government has reaffirmed its commitment to support the implementation of the agreement to devolve responsibility for health and social care integration across Greater Manchester.

APPENDIX 2: DEVO 3 WORK PROGRAMME

Wording of the agreement	Portfolio Lead	Key tasks for GM	Timescales	Requirements of Government
Housing				
Government will work with the GMCA to consider how regulatory reform can maximise the housing and public service outcomes sought by the GMCA.	Cllr Sue Derbyshire	<p>a) Work with GM Providers to develop a common evidence base on the social housing asset base, and demand for low cost home ownership products and social housing in a changed economy.</p> <p>(b) Redefine the purpose(s) of social housing and the principles behind a reformed housing system.</p> <p>(c) Scope the potential for deepening housing providers' contribution to public service reform and housing delivery and the flexibilities in the legislative framework needed to achieve that.</p>	By end January 2016	Continuing dialogue on the ability to achieve greater flexibility in the regulation of housing providers (informing national deregulation work responding to the ONS -Office for National Statistics- designation of housing associations as public bodies), and on potential resourcing opportunities. Discussion likely to focus particularly around flexibility for housing providers and local authorities to establish collective investment and delivery structures with appropriate governance, and on the regulation of the use, allocation and rent-setting relating to social housing assets, in both local authority and housing association ownership.
Planning				
The Government invites Greater Manchester to develop a business case for a Land Programme, to be overseen by the Greater Manchester Land Commission, to ensure that strategic sites for housing and employment use can be brought forward by the private	Cllr Sue Derbyshire	<p>Develop the business case for the Land Programme, including:</p> <ul style="list-style-type: none"> - an assessment of the potential impact of the programme in terms of outputs (new homes developed, jobs created and GVA growth etc.); - governance and programme management arrangements; - potential sites for investment and 	By end January 2016	Clarification regarding Government requirements in relation to the business case.

Wording of the agreement	Portfolio Lead	Key tasks for GM	Timescales	Requirements of Government
sector more quickly, and as result deliver more homes and jobs for Greater Manchester.		appraisal methodology.		
Transport				
Government commits to transparency in the full transfer of resources to support the franchising of bus services with effect from 1 April 2017, including Bus Service Operators Grant and concessionary travel payments, and will work closely with the Greater Manchester Combined Authority between now and then to achieve that outcome.	Cllr Jim McMahon	TfGM and GMCA to review current bus funding arrangements with DfT/HMT/CLG to inform draft Multi-Year Funding Settlement (MYFS) and forward GMCA transport levy/budget.	Meeting scheduled with DfT on 8 December Ongoing discussions with GM Treasurers, particularly in relation to Bus Funding Transport MYFS to be agreed by end January 2016 Ongoing Bill liaison to anticipated Royal Assent late 2016	As per GM tasks
Greater Manchester is developing proposals for establishing a joint investment platform to support the resilience of the highways network	Cllr Jim McMahon	TfGM and GMCA to review GM Growth Deal position and core highways maintenance programme to inform potential local contribution to highways fund.	Initial position before Christmas to inform end January target for MYFS	DfT/HMT to review scope for additional LGF/Highways Block contribution to fund to reflect growth potential of GM highways resilience programme as part of initial MYFS agreement by end January 2016

Wording of the agreement	Portfolio Lead	Key tasks for GM	Timescales	Requirements of Government
and efficiencies in the management of that network.				
Business Rates				
Ahead of the formal consultation on delivering the Government's reforms to Business Rates, the Government will work with the Greater Manchester Combined Authority to consider how risk and volatility are managed within the system, including in particular in relation to appeals, to support the effectiveness of the operation of the Local Growth pilot, announced in the March 2015 Budget.	Sir Richard Leese	(a) Reconnect with HMT officials to review and update the evidence previously presented regarding the increased impact of appeals and the degree of masking of growth. (b) Renegotiate the Budget 2015 agreement to allow a true measure of growth and hence meaningful reward of growth under the pilot.	(a) By end December 2015 (b) By end January 2016	Engagement throughout and a commitment to work with GM to address volatility and risk within the current system.
Business Support				
The Government confirms that it will deliver in full on its commitments to GM, or provide equivalent support.	Mayor Ian Stewart	In light of the announcement in the Spending Review that the Business Growth Service is to be closed down GM is seeking urgent discussions with Government to ensure that the commitment to devolve business support budgets is honoured in full. GM will also seek to recommence discussions about the wider devolved approach to business support from 2017 e.g. Innovate UK,	By end January 2016	Confirm that the business support funding that was due to be devolved to GM will still be transferred. If equivalent support is to be provided instead Government need to set out what shape / form they see this taking.

Wording of the agreement	Portfolio Lead	Key tasks for GM	Timescales	Requirements of Government
		UKTI Investment.		
		GMCA has signed an MOU with the British Business Bank. Key tasks are to; collaborate to build understanding of the GM access to finance market leading to new initiatives and product approaches around agreed market gaps, confirm market need in the sub £500k seed and early stage equity space and develop a potential fund structure through GM Co-Angel service to maximise opportunities for investment in to this sector. Both parties have agreed to regular senior executive meetings to ensure that the MOU is implemented in full.	First meeting to take place in January 16 then bi-monthly after that	Now that the MOU has been signed GM expects full engagement from BBB and a commitment to follow through working flexibly to explore how to best address the themes set out in the MOU
Public Service Reform				
HM Treasury, the Department for Communities and Local Government, the Home Office and the Cabinet Office will now urgently lead work with other Government Departments and Greater Manchester to consider how the Combined Authority can be given greater flexibility to invest in and develop innovative approaches to delivering public services.	Interim Mayor Tony Lloyd Lord Peter Smith Cllr Cliff Morris Cllr Sean Anstee	<p>a) Establish a GM working group to develop Reform Investment Fund proposals</p> <p>(b) Establish Government leads and agree joint programme of work</p> <p>(c) Agree areas to be explored for scope of potential fund with Government (i.e. existing funding streams, transformation funding, and 'new' funding)</p> <p>(d) Develop proposals for focus of initial funding decisions</p> <p>(e) Develop GM single outcomes</p>	<p>Initial GM proposals by end of Jan 2016 (to include proposals on all areas highlighted in key tasks)</p> <p>GM funding options to be developed by end of Jan 2016 (aligned with action</p>	<p>Identify lead officers from HMT, CO, and DCLG</p> <p>Identify funding streams to be considered for the Fund</p> <p>Co-produce governance model and detail of Fund operating principles</p> <p>Negotiate with individual departments if proposals require amendments of current funding/performance requirements</p> <p>Agree a single outcomes framework for GM reform</p>

Wording of the agreement	Portfolio Lead	Key tasks for GM	Timescales	Requirements of Government
		<p>framework proposals (refining existing model developed for SR submission)</p> <p>(f) Determine GM funding to be allocated to the Fund (reserves and/or mainstream funding contributions)</p> <p>(g) Develop proposed Governance arrangements for Fund</p> <p>(h) Develop proposed operating model for the Fund (to include resource requirement, finance, legal and procurement support, decision making structure, etc)</p>	<p>above)</p> <p>Proposals discussed with Gov and refined in early Feb</p> <p>GM proposal (informed by Government view) submitted for GM consideration late Feb</p> <p>GM proposal submitted to Gov March 2016</p>	
Services for Children				
<p>As a trailblazer for reform of the way that all services for children are delivered, the Government will support Greater Manchester Combined Authority to develop and implement an integrated approach to preventative services for children and young people by April 2017.</p>	<p>Cllr Cliff Morris</p>	<p>(a) Develop the analytical baseline and an assessment of best practice to make the case for change</p> <p>(b) Produce scoping documents for each workstream, including identification of "quick wins"</p> <p>(c) Develop a roadmap sets out the transformation required, articulates the outcomes to be delivered, defines new operating models and demonstrates the</p>	<p>(a) End October 2015</p> <p>(b) End November 2015</p> <p>(c) Mid-January 2016</p> <p>(d) End February 2016</p>	<p>To be determined in full through the development of the roadmap but engagement and support from Government will be required throughout.</p>

Wording of the agreement	Portfolio Lead	Key tasks for GM	Timescales	Requirements of Government
		<p>permissions and relaxations required from government to enable implementation of those new operating models</p> <p>(d) Develop, validate and refine business cases, including a culture strategy and communication plan and a training plan for affected staff</p> <p>(e) Implementation of identified quick wins</p>	(e) From April 2016	
Skills				
<p>The Department for Business, Innovation and Skills, the Department for Education and the Greater Manchester Combined Authority will work together to ensure that the Area Review process results in local outcomes agreements that meet the economic and educational priorities and outcomes of the Combined Authority and the Local Enterprise Partnership.</p>	Cllr Sean Anstee	<p>(a) Continue to support/lead the Area Based Review (ABR) process, ensuring close alignment with original devolution priorities around redesigning FE system.</p> <p>(b) Develop a clear financial baseline for all provision across GM: with modelling assumptions for impact on reductions.</p> <p>(c) Ensure review outcomes are communicated to local employer groups to enable employer involvement in development of local agreements</p> <p>(d) Further develop engagement with all stakeholders including political, LA & Trade Unions.</p>	Nov 15 – Apr 16	<p>Resource in the form of the ABR team working much more closely with GM.</p> <p>Access to data for all post 16 provision. Support for the outcomes of the ABR - including working to ensure the implementation plan is delivered. Financial restructuring fund (is appropriate)</p>
<p>The Greater Manchester Combined Authority will undertake further</p>	Cllr Sean Anstee	<p>(a) Develop detailed analysis/evaluation of current post-19 provision, in line with ABR</p>	Nov 15-March 16	<p>Access to data for all post 16 provision. Agreeing methodology of further analysis so Govt is bought into its</p>

Wording of the agreement	Portfolio Lead	Key tasks for GM	Timescales	Requirements of Government
<p>analysis, working with the Department for Business, Innovation and Skills, in relation to post-19 provision more generally to ensure that the totality of provision meets the needs of the Greater Manchester economy.</p>		<p>(b) Detailed engagement with school 6th forms & schools</p> <p>(c) Work closely with GMLPN, GM colleges, employer groups to ensure the totality of post-16 provision meets needs of GM economy</p> <p>(d) Establish a strong role for GM employers to be proactively involved in shaping the curriculum to meet future needs – embedding work experience and enterprise skills (use of ESF to drive this initially).</p>		<p>conclusions - including any implications on pre-conditions for further devolution of funding to GM (such as how historic liabilities are dealt with, linking future budget and entitlement setting etc)</p>
<p>Within the context of the existing national 16-19 policy, funding and accountability framework and the progress and outcomes of the area review, the Department for Education, the Department for Business, Innovation and Skills and the Greater Manchester Combined Authority will explore how the delivery of their respective responsibilities can contribute to aligning outcomes from 16-18 vocational education and</p>	<p>Cllr Sean Anstee</p>	<p>(a) Continue to develop deeper understanding of the impact of ensuring that future provision is responsive to both the labour market and our local funding mechanisms</p> <p>(b) Ensure that GM work and skills related strategies, including CEIAG and RPA, are aligned with outcomes</p> <p>(c) Develop clear plan of the appropriate provision requirements within GM - post 16</p>	<p>Nov 15 – Mar 16</p>	<p>Commitment from BIS/DWP/DfE to have open discussion about all Post 16 requirements in GM</p> <p>Commitment to follow through on those discussions to ensure provision is contracted in line with them by various departments, to ensure alignment</p>

Wording of the agreement	Portfolio Lead	Key tasks for GM	Timescales	Requirements of Government
commissioning of 19+ adult skills provision.				
The Department for Business, Innovation and Skills and the Greater Manchester Combined Authority will discuss how the Advanced Learner Loans system can best support more residents to progress to Level 3+, and better meet the needs of the Greater Manchester labour market.	Cllr Sean Anstee	<p>(a) Develop a deeper understanding of the impact of learner loans by conducting impact analysis, building on research already carried out, in order to develop proposals that support residents in line with GMS priorities</p> <p>(b) Explore how local outcome agreements should take into account the changes to the learner loans system in relation to local accountability of providers to progress individuals to higher level skills</p>	Nov 15 – Mar 16	Flexibility around Adult Learner Loan criteria to meet needs of GM economy, as part of the holistic system
Apprenticeships				
The Greater Manchester Combined Authority and the Government commit to working together to maximise the opportunities presented by the introduction of the apprenticeship reforms (including the levy).	Cllr Sean Anstee	<p>(a) Conduct analysis of employer base to determine how many GM employers are liable to pay the Apprenticeship levy</p> <p>(b) Ensure local funding mechanisms (in line with devolution reforms) allow for employers to maximise on the opportunities presented by the Apprenticeship reforms</p> <p>(c) Explore options and develop recommendations for how will retain unspent Apprenticeship levy</p>	Nov 15 – Mar 16	Work with GM to develop clear Apprenticeship Levy implementation in GM which supports GMs economic plans - including ensuring how levy revenues raised in relation to GM are spend in GM
The Government and Greater Manchester will discuss how, within the national framework where	Cllr Sean Anstee	(a) Develop an understanding/analysis of the skills requirements of GM's public services in order to create locally tailored Apprenticeships that will equip	Nov 15 – Mar 16	Support for creating and implementing ring fence allocation for GM public services & NHS.

Wording of the agreement	Portfolio Lead	Key tasks for GM	Timescales	Requirements of Government
individual employers have control of their levy contributions, public sector partners in Greater Manchester could collaborate to take full advantage of the Government's apprenticeship programme to support new ways of working in the public sector and stimulate progression pathways at all levels within Greater Manchester.		<p>individuals with the key skills required by public service employers (in line with redesigning FE system and ABR)</p> <p>(b) Explore ways in which GM can ring-fence Apprenticeship Levy around the GMCA (& associated public services) along with the NHS Trusts in GM to deliver a coherent offer for Apprenticeships across GM which will support new ways of working in sector and stimulate progression pathways at all levels</p>		
Energy				
The Department of Energy and Climate Change and Greater Manchester will discuss opportunities for cooperation in more detail following the Spending Review, with a view to concluding a more detailed agreement in the new year.	Cllr Sue Derbyshire	<p>Negotiate a detailed agreement with DECC and HMT to align national policy and programmes with GM low carbon priorities.</p> <p>To potentially include areas such as energy efficiency, community energy and business energy tax reform.</p>	End February 2016	Support the finalisation and delivery of Greater Manchester's integrated Climate Change and Low Emissions Implementation Plan (CCLEIP). Govt to agree how national programmes can better support implementation of CCLEIP.
Employment Support				
Government and Greater Manchester agree that following the publication of the Spending Review	Cllr Sean Anstee	<p>(a) Work with DWP to shape detail of new Work & Health Programme, including:</p> <ul style="list-style-type: none"> - commissioning strategy & timetable 	(a) Dec 15-Apr 16	(a) Identify SRO and joint programme team

Wording of the agreement	Portfolio Lead	Key tasks for GM	Timescales	Requirements of Government
<p>they will commence detailed discussions on how Greater Manchester can shape every element of the commissioning process - from strategy to service design, managing provider relationships and reviewing service provision.</p>		<ul style="list-style-type: none"> - cohorts for the programme - financial model - programme management - evaluation <p>(b) Work with DWP to ensure new Work & Health Programme operational by April 2017, building on the Working Well Expansion:</p> <ul style="list-style-type: none"> - managing commissioning process - appointing new provider(s) - securing investment - creating a skills & employment delivery 'eco-system' <p>(c) Use the joint Job Centre Plus /GMCA estates strategy to facilitate an integrated employment support system for all benefit claimants:</p> <ul style="list-style-type: none"> - identify all co-location opportunities - agree co-location implementation timetable 	<p>(b) Apr 16–Mar 17</p> <p>(c) Dec 15–Apr 16</p>	<p>(b) Provide details of funding settlement for Work & Health Programme</p>
Additional areas of work				
<p>Develop further analysis of the potential impact of local flexibilities in the application of Stamp Duty Land Tax</p>	<p>Cllr Sue Derbyshire / Sir Richard Leese</p>	<p>Undertake additional analysis (working with HMT) to understand the impact of the flexible application of stamp duty to drive growth of particular segments and the GM housing market as a whole.</p>	<p>By the end January 2016</p>	<p>To consider the analysis and how local flexibilities can support the growth of the GM housing market.</p>
<p>Further analysis of the potential benefits of a Hotel Bed Tax</p>	<p>Cllr Richard Farnell / Richard Leese</p>	<p>(a) Undertake additional analysis (working with HMT) to understand the economic and fiscal impact of a hotel bed tax and why, based on this analysis, such a tax may be the optimal solution.</p>	<p>By the end of February 2016</p>	<p>To engage throughout to understand potential concerns.</p>

Wording of the agreement	Portfolio Lead	Key tasks for GM	Timescales	Requirements of Government
		<p>(b) Develop a proposal for discussion with the industry, which is supported and understood by Government, to pilot a hotel bed tax. This could focus on a particular geographical location. Consideration will be given to whether we should take this work forward with London and Edinburgh as other key tourist destinations.</p>		